

AMENDED IN SENATE MAY 5, 2015
AMENDED IN SENATE APRIL 13, 2015

SENATE BILL

No. 315

**Introduced by Senators Monning and Hernandez
(Coauthor: Senator Pan)**

February 23, 2015

An act to amend Section 15438.10 of the Government Code, relating to health care, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 315, as amended, Monning. Health care access demonstration project grants.

Existing law establishes a program for the California Health Facilities Authority to award grants that do not exceed \$1,500,000 to one or more projects designed to demonstrate specified new or enhanced cost-effective methods of delivering quality health care services to improve access to quality health care for vulnerable populations or communities, or both, that are effective at enhancing health outcomes and improving access to quality health care and preventive services. Existing law requires a recipient of that grant to adhere to all applicable laws relating to scope of practice, licensure, staffing, and building codes. Existing law authorizes the authority, if a demonstration project receiving a grant is successful at developing such a new method of delivering high-quality and cost-effective health care services, to implement a 2nd grant program, as specified, to replicate in additional California communities the model developed by that demonstration project. Existing law requires the authority to prepare and provide a report to the Legislature and the Governor on the outcomes of the

demonstration grant program that includes, among other information, the total amount of grants issued and the amount of each grant issued.

This bill would create the California Health Access Model Program Two Account within the California Health Facilities Financing Authority Fund for purposes of administering a 2nd competitive grant selection process, in accordance with existing grant provisions, to fund one or more projects designed to demonstrate specified new or enhanced cost-effective methods of delivering quality health care services to improve access to quality health care for vulnerable populations or communities, or both. The bill would transfer up to \$6,500,000 from the California Health Facilities Financing Authority Hospital Equipment Loan Program Fund to the account for the purposes of the bill, and would require that any moneys remaining in the account as of January 1, 2023, revert to California Health Facilities Financing Authority Hospital Equipment Loan Program Fund. By expanding the purposes for which a continuously appropriated fund may be used, this bill would make an appropriation.

The bill would also require the authority to prepare and provide a report to the Legislature and the Governor ~~by January 1, 2017, on the outcomes of this 2nd competitive grant selection process, every 2 years, commencing January 1, 2017, on the 2 grant selection programs, that includes, among other information, the total amount of grants issued and the amount of each grant issued,~~ as specified.

This bill would also make the existing requirement for adherence to all applicable laws relating to scope of practice, licensure, staffing, and building to codes applicable to a recipient of a grant provided pursuant to the 2nd grant program described above.

Vote: majority. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 15438.10 of the Government Code is
- 2 amended to read:
- 3 15438.10. (a) The Legislature finds and declares the following:
- 4 (1) Many Californians face serious obstacles in obtaining needed
- 5 health care services, including, but not limited to, medical, mental
- 6 health, dental, and preventive services. The obstacles faced by
- 7 vulnerable populations and communities include existence of
- 8 complex medical, physical, or social conditions, disabilities,

1 economic disadvantage, and living in remote or underserved areas
2 that make it difficult to access services.

3 (2) With the recent passage of national health care reform, there
4 is an increased demand for innovative ways to deliver quality
5 health care, including preventive services, to individuals in a
6 cost-effective manner.

7 (3) There is a need to develop new methods of delivering health
8 services utilizing innovative models that can be demonstrated to
9 be effective and then replicated throughout California and that
10 bring community-based health care preventive services to
11 individuals where they live or receive education, social, or general
12 health services.

13 (4) For more than 30 years, the California Health Facilities
14 Financing Authority has provided financial assistance through
15 tax-exempt bonds, low-interest loans, and grants to health facilities
16 in California, assisting in the expansion of the availability of health
17 services and health care facilities throughout the state.

18 (b) (1) Following the completion of a competitive selection
19 process, the authority may award one or more grants that, in the
20 aggregate, do not exceed one million five hundred thousand dollars
21 (\$1,500,000) to one or more projects designed to demonstrate
22 specified new or enhanced cost-effective methods of delivering
23 quality health care services to improve access to quality health
24 care for vulnerable populations or communities, or both, that are
25 effective at enhancing health outcomes and improving access to
26 quality health care and preventive services. These health care
27 services may include, but are not limited to, medical, mental health,
28 or dental services for the diagnosis, care, prevention, and treatment
29 of human illness, or individuals with physical, mental, or
30 developmental disabilities. More than one demonstration project
31 may receive a grant pursuant to this section. It is the intent of the
32 Legislature for a demonstration project that receives a grant to
33 allow patients to receive screenings, diagnosis, or treatment in
34 community settings, including, but not limited to, school-based
35 health centers, adult day care centers, and residential care facilities
36 for the elderly, or for individuals with mental illness or
37 developmental disabilities.

38 (2) A grant awarded pursuant to this subdivision may be
39 allocated in increments to a demonstration project over multiple
40 years to ensure the demonstration project's ability to complete its

work, as determined by the authority. Prior to the initial allocation of funds pursuant to this subdivision, the administrators of the demonstration project shall provide evidence that the demonstration project has or will have additional funds sufficient to ensure completion of the demonstration project. If the authority allocates a grant in increments, each subsequent year's allocation shall be provided to the demonstration project only upon submission of research that shows that the project is progressing toward the identification of a high-quality and cost-effective delivery model that improves health outcomes and access to quality health care and preventive services for vulnerable populations or communities, and can be replicated throughout the state in community settings.

(3) Except for a health facility that qualifies as a "small and rural hospital" pursuant to Section 124840 of the Health and Safety Code, a health facility that has received tax-exempt bond financing from the authority shall not be eligible to receive funds awarded for a demonstration project. Such a health facility may participate as an uncompensated partner or member of a collaborative effort that is awarded a demonstration project grant. A health facility that participates in a demonstration project that receives funds pursuant to this section may not claim the funding provided by the authority toward meeting its community benefit and charity care obligations.

(4) Funds provided to a demonstration project pursuant to this subdivision may be used to supplement, but not to supplant, existing financial and resource commitments of the grantee or grantees or any other member of a collaborative effort that has been awarded a demonstration project grant.

(c) (1) If a demonstration project that receives a grant pursuant to subdivision (b) is successful at developing a new method of delivering high-quality and cost-effective health care services in community settings that result in increased access to quality health care and preventive services or improved health care outcomes for vulnerable populations or communities, or both, then beginning as early as the second year after the initial allocation of moneys provided pursuant to subdivision (b), the authority may implement a second grant program that awards not more than five million dollars (\$5,000,000), in the aggregate, to eligible recipients as defined by the authority, to replicate in additional California communities the model developed by a demonstration project that

received a grant pursuant to subdivision (b). Prior to the implementation of this second grant program, the authority shall prepare and provide a report to the Legislature and the Governor on the outcomes of the demonstration project. The report shall be made in accordance with Section 9795.

(2) If the authority implements the second grant program, the authority shall also report annually, beginning with the first year of implementation of the second grant program, to the Legislature and the Governor regarding the program, including, but not limited to, the total amount of grants issued pursuant to this subdivision, the amount of each grant issued, and a description of each project awarded funding for replication of the model.

(3) Grants under this subdivision may be utilized for eligible costs, as defined in subdivision (c) of Section 15432, including equipment, information technology, and working capital, as defined in subdivision (h) of Section 15432.

(4) The authority may adopt regulations relating to the grant program authorized pursuant to this subdivision, including regulations that define eligible recipients, eligible costs, and minimum and maximum grant amounts.

(d) (1) The authority shall prepare and provide a report to the Legislature and the Governor ~~by every two years, commencing on January 1, 2014, 2017, on the outcomes of the demonstration grant program, including, but not grants awarded pursuant to subdivisions (b) and (g) that includes, but is not~~ limited to, the following:

(A) The total amount of grants issued.

(B) The amount of each grant issued.

(C) A description of other sources of funding for each project.

(D) A description of each project awarded funding.

~~(E) A—If available, a~~ description of project outcomes that demonstrate cost-effective delivery of health care services in community settings, that result in improved access to quality health care or improved health care outcomes.

~~(2) The authority shall prepare and provide a report to the Legislature and the Governor by January 1, 2017, on the outcomes of the second competitive grant selection process authorized in subdivision (g), including, but not limited to, the information specified in subparagraphs (A) to (E), inclusive, of paragraph (1).~~

(3)

1 (2) A report submitted pursuant to this subdivision shall be
2 submitted in compliance with Section 9795.

3 (e) There is hereby created the California Health Access Model
4 Program Account in the California Health Facilities Financing
5 Authority Fund. All moneys in the account are hereby continuously
6 appropriated to the authority for carrying out the purposes of this
7 section. An amount of up to six million five hundred thousand
8 dollars (\$6,500,000) shall be transferred from funds in the
9 California Health Facilities Financing Authority Fund that are not
10 impressed with a trust for other purposes into the California Health
11 Access Model Program Account for the purpose of issuing grants
12 pursuant to this section. Any moneys remaining in the California
13 Health Access Model Program Account on January 1, 2020, shall
14 revert as of that date to the California Health Facilities Financing
15 Authority Fund.

16 (f) Any recipient of a grant provided pursuant to subdivisions
17 (b) and (c) shall adhere to all applicable laws relating to scope of
18 practice, licensure, staffing, and building codes.

19 (g) There is hereby created the California Health Access Model
20 Program Two Account within the California Health Facilities
21 Financing Authority Fund for purposes of administering a second
22 competitive grant selection process, in accordance with
23 subdivisions (b) and (c), to fund one or more projects designed to
24 demonstrate specified new or enhanced cost-effective methods of
25 delivery quality health care services to improve access to quality
26 health care for vulnerable populations or communities, or both.
27 An amount of up to six million five hundred thousand dollars
28 (\$6,500,000) shall be transferred from funds in the California
29 Health Facilities Financing Authority Hospital Equipment Loan
30 Program Fund that are not impressed with a trust for other purposes
31 into the California Health Access Model Program Two Account
32 for the purpose of administering a second competitive grant
33 selection process pursuant to this subdivision. Any moneys
34 remaining in the California Health Access Model Program Two
35 Account on January 1, 2023, shall revert as of that date to the
36 California Health Facilities Financing Authority Hospital
37 Equipment Loan Program Fund.

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