Introduced by Senator Alarcon

February 24, 2000

An act to amend Section 385 of, and to add Section 9607 to, the Public Utilities Code, and amend Section 22120 of the Water Code, relating to public utilities.

LEGISLATIVE COUNSEL'S DIGEST

SB 1939, as introduced, Alarcon. Public utilities: electric power.

(1) Existing law requires each local publicly owned utility to establish a nonbypassable usage based charge to fund specified programs, including providing services for low-income electricity customers. The charge is required to be not less than the lowest expenditure of the 3 largest electrical corporations in California based on a percentage of revenue.

This bill would require that the nonbypassable usage based charge that funds low-income electricity customers be based on the highest expenditure level of the 3 largest electrical corporations in California, as prescribed. Because a violation of this provision would be a crime, this bill would impose a state-mandated local program by creating a new crime.

This bill would result in a change in state taxes for the purpose of increasing state revenues within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would require for passage the approval of $^{2}/_{3}$ of the membership of each house of the Legislature.

(2) The Irrigation District Law authorizes an irrigation district to be governed by a board of directors.

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This bill would require the Public Utilities Commission to approve the sale of electricity by an irrigation district in the service area of specified entities. Prior to granting approval, the commission would be required to make findings, as prescribed. The commission would also require that the district meet specified conditions prior to the commission granting approval of the sale of electricity, as prescribed. Because this bill would increase the duties of local entities by requiring them to obtain commission approval and meet conditions in order to sell electricity, it would impose a state-mandated local program.

(3) The Irrigation District Law authorizes an irrigation district that is governed under that law to sell, dispose of, and distribute electric power for use outside its boundaries.

This bill would provide that any income derived by a district from the distribution of electric power outside the boundaries of a district, and within the service territory of specified entities shall be subject to tax as if it were income earned as unrelated business taxable income by an exempt organization. The bill would also provide that any facility that is constructed or acquired outside the boundaries of a district, for the purposes of distributing electric power outside its boundaries, and within the service territory of specified entities is subject to property taxes. The bill would require the construction or acquisition of that facility to be financed without tax exempt financing or the issuance of bonds.

(4) The California Constitution requires the state reimburse local agencies and school districts for certain costs Statutory provisions mandated state. procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state,

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reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: State-mandated local program: yes.

The people of the State of California do enact as follows:

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SECTION 1. Section 385 of the Public Utilities Code is amended to read:

- 385. (a) Each—Except as provided in subdivision (b), each local publicly owned electric utility shall establish a nonbypassable, usage based charge on local distribution service of not less than the lowest expenditure level of the three largest electrical corporations in California on a percent of revenue basis, calculated from each utility's 9 total revenue requirement for the year ended December 10 31, 1994, and each utility's total annual expenditure under 11 paragraphs (1), (2), and (3) of subdivision (c) of Section 381 and Section 382, to fund investments by the utility and 13 other parties in any or all of the following:
 - management (1) Cost-effective demand-side to promote energy-efficiency and energy conservation.
 - (2) New investment in renewable energy resources and technologies consistent with existing statutes regulations which promote those resources and technologies.
 - demonstration (3) Research, development and programs for the public interest to advance science or which is adequately technology not provided by competitive and regulated markets.
- (4) Services provided for low-income electricity 25 customer, including but not limited to, targeted energy efficiency service and rate discounts.
- 27 (b) (1) Each local publicly owned electric utility shall 28 establish a nonbypassable, usage based charge on local 29 distribution service of not less than the highest level of electrical 30 expenditure the three largest 31 corporations in California for low-income programs based 32 *on the greater of the of the following:*

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(A) A percent of revenue basis, calculated from the 2 utility's total revenue requirement during the two years prior to the year ending on December 31, 2000.

- (B) A percent of revenue basis, calculated from the 5 utility's total revenue requirement during the year ended 6 December 31, 1996.
- (2) The nonbypassable charge set forth in subdivision (a) shall be used to fund services for low-income electricity customers, including, but not limited 10 targeted energy efficiency services and rate discounts.
- SEC. 2. Section 9607 is added to the Public Utilities 12 Code, to read:
- 9607. (a) Notwithstanding Section 9604, for purposes 14 of this section, "district" means an irrigation district 15 furnishing electric services formed pursuant to 16 Irrigation District Law as set forth in Division 11 17 (commencing with Section 20500) of the Water Code.
- (b) Notwithstanding any other provision of law, a 19 district may not construct, lease, acquire, or operate 20 facilities for the distribution of electricity in the service 21 territory of an electrical corporation providing electric 22 distribution services as that territory existed on January 23 1, 2000, or in the service territory of a local publicly owned 24 electric utility providing electric distribution services as 25 of January 1, 2000, without the approval of the 26 commission.
- (c) The commission may not approve the request of a 28 district to provide distribution of electricity in the service territory of an entity as set forth in subdivision (a) unless 30 the commission determines all of the following:
- (1) Service by the district within the service territory 32 is in the public interest.
- (2) Service by the district within the service territory 34 is consistent with the policies of the state to prevent or 35 eliminate economic waste.
- (3) Service by the district within the service territory 37 does not adversely impact the ability of the electrical corporation or local publicly owned electric utility to provide adequate service at reasonable rates within the 40 remainder of its service area.

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(4) Service by the district within the service territory does not reduce in value or render useless any facilities previously constructed by the electrical corporation or local publicly owned electric utility.

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- (d) The commission shall require, as conditions to 6 approval for a district to provide electric service within the service territory of an electrical corporation or local publicly owned electric utility, all of the following:
- district shall adopt line extension 10 comparable to those in place within the territory to be served.
- (2) The district shall provide universal service to all 13 customers who request service at the published tariff rates within the territory to be served.
- district shall adopt consumer (3) The protection 16 provisions comparable to those established by the Public Utilities Commission for electrical corporations.
 - SEC. 3. Section 22120 of the Water Code is amended to read:
- 22120. (a) A Except as provided in Section 9607 of the 21 Public Utilities Code, a district may sell, dispose of, and distribute electric power for use outside of its boundaries.
- (b) Any income derived by a district from the 24 distribution of electric power outside the boundaries of a 25 district, and within the service territory of an electrical 26 corporation as that territory existed on January 1, 2000, shall be subject to tax as if it were income earned as 28 unrelated business taxable income by an exempt 29 organization.
- (c) (1) Any facility that is constructed or acquired 31 outside the boundaries of a district, for the purposes of 32 distributing electric power outside its boundaries, and within the service territory of an electrical corporation as 34 that territory existed on January 1, 2000, or within the 35 territory of a local publicly owned electric utility 36 providing electric distribution services as of January 1, 37 *2000, is subject to property taxes.*
- (2) The construction or acquisition of a facility that is 38 described in paragraph (1) shall be financed without tax exempt financing.

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SEC. 4. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution for certain costs that may be incurred by a local agency or school district because in that regard this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

11 However. notwithstanding Section 17610 of the 12 Government Code, if the Commission on State Mandates determines that this act contains other costs mandated by 14 the state, reimbursement to local agencies and school 15 districts for those costs shall be made pursuant to Part 7 16 (commencing with Section 17500) of Division 4 of Title 17 2 of the Government Code. If the statewide cost of the 18 claim for reimbursement does not exceed one million 19 dollars (\$1,000,000), reimbursement shall be made from 20 the State Mandates Claims Fund.