AMENDED IN ASSEMBLY AUGUST 31, 1999
AMENDED IN ASSEMBLY AUGUST 26, 1999
AMENDED IN ASSEMBLY JULY 8, 1999
AMENDED IN SENATE MAY 19, 1999
AMENDED IN SENATE APRIL 21, 1999
AMENDED IN SENATE APRIL 7, 1999
AMENDED IN SENATE MARCH 16, 1999

SENATE BILL

No. 177

## **Introduced by Senators Peace and Burton**

January 12, 1999

An act to add Sections 625 and 616.1, 625, and 626 to, and to repeal and add Section 616 of, the Public Utilities Code, relating to public utilities.

## LEGISLATIVE COUNSEL'S DIGEST

- SB 177, as amended, Peace. Public utilities: eminent domain.
- (1) The Public Utilities Act authorizes certain public utilities to condemn property, as prescribed.

This bill would amend the act to prohibit a telephone corporation from condemning any property on an airport, as prescribed, unless that property is necessary to provide telecommunications services as a carrier of last resort seeking to serve an unserved area. The bill would amend the act to prohibit specified public utilities that offer competitive

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services from condemning any property for the purpose of competing with another entity in the offering of those competitive services, unless the Public Utilities Commission finds, pursuant to a petition or complaint filed by the public utility, an adjudication hearing in accordance with specified provisions of the act governing hearings and judicial review, and a public hearing in the local jurisdiction that would be affected by the proposed condemnation, as prescribed, that such an action would serve the public interest. This bill would as prescribed. specified entities. Condemnation exempt actions necessary solely to meet a commission-ordered obligation to serve would be excepted from requirements, as prescribed. The bill would require specified utilities or their affiliates or subsidiaries to give notice, as they intend to install telecommunications prescribed, equipment on property acquired by eminent domain, as prescribed. The bill would authorize the commission to make such a finding if, in the determination of the commission, either of specified conditions is met. The bill would require the commission to develop procedures to facilitate access for affected property owners to eminent domain proceedings pursuant to those provisions, and to facilitate the participation of those owners in those proceedings. The bill would specify matters relating to certain existing provisions of the Code of Civil Procedure governing eminent domain proceedings. The bill would prohibit a public utility from entering into any exclusive access agreement with the owner or lessor of, or a person controlling or managing, a property or premises served by the public utility, or from committing or permitting any other act, that would limit the right of any other public utility to provide service to a tenant or other occupant of the property or premises.

(2) Because a violation of the act is a crime, this bill would impose a state-mandated local program by creating a new crime.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

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This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 616 of the Public Utilities Code 2 is repealed.
- 3 SEC. 2. Section 616 is added to the Public Utilities 4 Code, to read:
- 5 <del>616.</del> A
- 6 SECTION 1. Section 616.1 is added to the Public 7 Utilities Code, to read:
- 8 616.1. Notwithstanding Section 616, a telephone 9 corporation may not condemn any property on an airport 10 owned by a city and county, and located in another 11 county, unless that property is necessary for that 12 telephone corporation to provide telecommunications as 13 a carrier of last resort seeking to serve an unserved area.
- 14 SEC. 3. Section 625 is added to the Public Utilities 15 Code, to read:
- 625. (a) (1) (A) For the purpose of this article, except as specified in paragraph (4), a public utility that offers competitive services may not condemn any property for the purpose of competing with another entity in the offering of those competitive services, unless the commission finds that such an action would serve the public interest, pursuant to a petition or complaint filed by the public utility and an adjudication hearing in accordance with Chapter 9 (commencing with Section 1701), including an opportunity for the public to participate.
- 27 (B) The requirements of this section do not apply to 28 the condemnation of any property that is necessary solely 29 for an electrical company or gas corporation to meet its 30 commission-ordered obligation to serve. Proposed 31 exercises of eminent domain by electrical or gas 32 corporations that initially, or subsequently, acquire commission-ordered property for either electrical

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corporation to competitive obligation serve and telecommunications services or gas corporation obligation to serve and telecommunications services are subject to paragraph (2) of subdivision (b). For property 5 acquired through the exercise of eminent domain after January 1, 2000, by an electrical or gas corporation solely to meet its commission-ordered obligation to serve, any electrical or gas corporation, or subsidiary or affiliate, that intends to install telecommunication equipment on the property for the purpose of providing 10 telecommunications services shall provide notice for the planned installation in the commission calendar. 12

(2) (A) Before making a finding pursuant to this 14 subdivision, the commission shall conduct the hearing in the local jurisdiction that would be affected by the 16 proposed condemnation. The hearing shall commence within 45 days of the date that the petition or complaint 18 is filed, unless there is a need for discovery or the respondent requests an extension. The commission shall provide public notice of the hearing pursuant to the procedures of the commission and shall also notify the 22 local jurisdiction. In addition, the commission shall provide the local jurisdiction with copies of the notice of 24 hearing in time for the local jurisdiction to mail that 25 notice at least seven days in advance of the hearing to all requested copies of the local persons who have jurisdiction's agenda or agenda packet pursuant Section 54954.1 of the Government Code.

subparagraph (A). purposes of 30 jurisdiction" means each city within whose boundaries 31 property sought to be taken by eminent domain is located, and if property sought to be taken is not located within city boundaries, each county within whose 33 34 boundaries that property is located. However, 35 there is more than one local jurisdiction with respect to 36 a single complaint or petition, the commission shall provide notice and copies of notices for mailing to all local 37 38 jurisdictions involved, but shall hold only a single hearing in any one of those local jurisdictions.

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(3) (A) The assigned commissioner or administrative law judge shall render a decision on making a finding in accordance with this subdivision within 45 days of the conclusion of the hearing, unless further briefing is ordered, in which event this period may be extended by up to 30 additional days to allow for briefing.

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- (B) If the rendering of a decision pursuant to this subdivision requires review under the California Environmental Quality Act (Division 13 (commencing 10 with Section 21000) of the Public Resources Code), then limits contained in subparagraph paragraph (2) and subparagraph (A) of paragraph (3) shall be extended as needed to accommodate that review.
- (4) This subdivision does and Section 626 do not apply 15 to a railroad corporation, a refined petroleum product 16 common carrier pipeline corporation, or a water corporation.
  - (b) The commission may make a finding pursuant to the determination subdivision (a) if, in commission, either of the following conditions is met:
  - proposed condemnation is provide service as a provider of last resort to an unserved area, except when there are competing offers from facility-based carriers to serve that area.
  - (2) The public utility is able to show all of the following with regard to the proposed condemnation:
  - (A) The public interest and necessity require the proposed project.
- (B) The property to be condemned is necessary for 30 the proposed project.
- (C) That, if the commission does not permit the 32 acquisition of the property by eminent domain, the hardship to the owners of the property is outweighed by the benefits to the public utility.
- (C) The public benefit of acquiring the property by 36 eminent domain outweighs the hardship to the owners of the property.
  - (D) The proposed project is located in a manner most compatible with the greatest public good and least private injury.

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commission shall develop procedures (c) The facilitate access for affected property owners to eminent domain proceedings pursuant to this section, and to facilitate the participation of those owners in those 5 proceedings.

- (d) Nothing in this section relieves a public utility from complying with Section 1240.030 of the Code of Civil Procedure or any other requirement imposed by law.
- (e) A public utility that does not comply with this 10 section may not exercise the power of eminent domain, including, but not limited to, any authority provided by Title 7 (commencing with Section 1230.010) of Part 3 of the Code of Civil Procedure.
- (f) The authority provided in this section 15 supplements, and does not replace or otherwise affect any 16 other limitation in law on the exercise of the power of eminent domain, including, but not limited to, any 18 authority provided by Title 7 (commencing with Section 1230.010) of Part 3 of the Code of Civil Procedure.
- 20 SEC. 4. Section 626 is added to the Public Utilities 21 Code, to read:
- 626. On or after January 1, 2000, a public utility may 23 not enter into any exclusive access agreement with the 24 owner or lessor of, or a person controlling or managing, 25 a property or premises served by the public utility, or commit or permit any other act, that would limit the right of any other public utility to provide service to a tenant or other occupant of the property or premises.
- SEC. 5. No reimbursement is required by this act 30 pursuant to Section 6 of Article XIII B of the California 31 Constitution because the only costs that may be incurred 32 by a local agency or school district will be incurred 33 because this act creates a new crime or infraction, 34 eliminates a crime or infraction, or changes the penalty 35 for a crime or infraction, within the meaning of Section 36 17556 of the Government Code, or changes the definition 37 of a crime within the meaning of Section 6 of Article 38 XIII B of the California Constitution.