Introduced by Assembly Member Strom-Martin

February 3, 2000

An act to repeal and add Article 3 (commencing with Section 15399.48) of Part 6.7 of Division 3 of Title 2 of the Government Code, to amend Section 739.3 of, to add Sections 276.5 and 277.5 to, and to amend, repeal, and add Sections 270, 276, 277, and 879 of, the Public Utilities Code, relating to public utilities.

LEGISLATIVE COUNSEL'S DIGEST

- AB 1825, as introduced, Strom-Martin. Rural telecommunications infrastructure.
- (1) Existing law establishes the California Rural Policy Task Force within the Office of Planning and Research in the Governor's office. The task force is composed of state officers and oversees the mobilization and effective delivery of resources to rural California.

This bill would, until January 1, 2005, establish the Rural Infrastructure Task Force within the **Telecommunications** California Rural **Policy** Task Force. The Rural **Telecommunications** Infrastructure Force Task would develop resources and programs to facilitate community efforts to deploy telecommunications infrastructure in areas not currently served. This task force would administer a grant program to provide community-based groups with resources build telecommunications infrastructure, as prescribed. The Trade and Commerce Agency would provide AB 1825 — 2 —

administrative support, and the Public Utilities Commission would provide technical assistance, as prescribed.

(2) Existing law provides for a program to provide transfer payments to telephone corporations providing local exchange services in high-cost areas to create fair and equitable rate structures, and a program to ensure lifeline telephone service is available to the people of the state that are administered by the Public Utilities Commission, and paid for in the utility rates authorized by the commission. Existing law also provides for advisory boards that advise the commission regarding these programs, and creates a fund for each advisory board in the State Treasury in which funds generated by each of these programs is deposited. Existing law limits the expenditure of the moneys in these funds to the specified programs and upon appropriation in the annual Budget Act.

This bill would, under the Public Utilities Act, until January 1, 2005, expand each of these programs to include funding a grant program to build telecommunications infrastructure in rural areas, as prescribed. Upon appropriation, half of the funding would be derived from the interest earnings of each fund up to a specified annual limit, as prescribed, and would be transferred to the Rural **Telecommunications** Infrastructure Task Force, as prescribed. The bill would require the commission to ensure adequate funding of the grant program and to form a working group to develop technical criteria for evaluating the grants. Because, under the act, a violation of these provisions would be a crime, this bill would impose a state-mandated local program by creating

This bill would result in a change in state taxes for the purpose of increasing state revenues within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would required for passage the approval of $^2/_3$ of the membership of each house of the Legislature.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

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Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: ves. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Article 3 (commencing with Section 1 15399.48) of Part 6.7 of Division 3 of Title 2 of the Government Code is repealed.

SEC. 2. Article 3 (commencing with 15399.48) is added to Part 6.7 of Division 3 of Title 2 of the Government Code, to read:

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Article 3. Rural Telecommunications Infrastructure Task Force

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- 15399.48. (a) The Rural **Telecommunications** 12 Infrastructure Task Force is hereby created in the 13 California Rural Policy Task Force, to be composed of 14 members appointed by the California Rural Policy Task 15 Force.
- (b) The purpose of the task force is to develop 17 programs and resources that facilitate community efforts 18 to deploy telecommunications infrastructure in areas not 19 currently served by existing carriers.
- (c) The task force shall administer a grant program 21 funded by interest earnings from universal service 22 programs as set forth in Sections 276.5 and 277.5 of the 23 Public Utilities Code. The Trade and Commerce Agency shall provide administrative support for the task force and the grant program.
- (d) On or after July 1, 2001, any community-based 27 group may apply for and receive grants to build an 28 original telecommunications infrastructure that 29 serve an area with not less than 20 families that currently 30 lacks basic telecommunications services. The task force 31 shall establish eligibility criteria for community-based groups to qualify to apply for telecommunications 33 infrastructure grants.
- (e) Grant proposals shall be submitted to the task force 35 in accordance with procedures prescribed by the task

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1 force and evaluated and awarded by the task force using 2 technology criteria developed by the 3 government-industry working group established by 4 Section 276.5 of the Public Utilities Code.

- 5 (f) The procedures developed for awarding grants 6 shall ensure that the grants awarded do not exceed annual 7 moneys available to support the program, and that no one 8 applicant receive more than 25 percent of amounts 9 transferred to the task force in a single fiscal year.
- 10 (g) This chapter shall remain in effect only until 11 January 1, 2005, and as of that date is repealed, unless a 12 later enacted statute that is enacted before January 1, 13 2005, deletes or extends that date.
- 14 SEC. 3. Section 270 of the Public Utilities Code is 15 amended to read:
- 16 270. (a) The following funds are hereby created in 17 the State Treasury:
- 18 (1) The California High-Cost Fund-A Administrative 19 Committee Fund.
- 20 (2) The California High-Cost Fund-B Administrative 21 Committee Fund.
- 22 (3) The Universal Lifeline Telephone Service Trust 23 Administrative Committee Fund.
- 24 (4) The Deaf and Disabled Telecommunications 25 Program Administrative Committee Fund.
- 26 (5) The Payphone Service Providers Committee 27 Fund.
- 28 (6) The California Teleconnect Fund Administrative 29 Committee Fund.
- 30 (b) Moneys in the funds may only be expended 31 pursuant to this chapter and upon appropriation in the 32 annual Budget Act.
- 33 (c) Moneys in each fund may not be appropriated, or 34 in any other manner transferred or otherwise diverted, 35 to any other fund or entity, except as provided for in 36 Sections 276.5 and 277.5.
- 37 (d) Notwithstanding Section 7550.5 of the 38 Government Code, on or before July 1, 2000, the Public
- 39 Utilities Commission, in consultation with the 40 Department of Finance, shall report to the Governor and

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- the Legislature regarding a transition plan for programs
- associated with funds to be established within the State
- Treasury, as specified in subdivision (a). The transition
- plan report shall include information regarding the
- annual revenue to be deposited in, and the annual
- estimated expenditure for, each fund specified
- subdivision (a). Advisory committees created by Sections
- 275, 276, 277, 278, 279, and 280 shall provide information
- and input to the commission in development of the 10 specified transition plan.
- (e) This section shall remain in effect only until 11 12 January 1, 2005, and as of that date is repealed, unless a 13 later enacted statute, that is enacted before January 1, 14 2005, deletes or extends that date.
- SEC. 4. Section 270 is added to the Public Utilities 15 16 Code, to read:
- 270. (a) The following funds are hereby created in 17 18 the State Treasury:
- (1) The California High-Cost Fund-A Administrative 19 20 Committee Fund.
- 21 (2) The California High-Cost Fund-B Administrative 22 Committee Fund.

- (3) The Universal Lifeline Telephone Service Trust 24 Administrative Committee Fund.
- 25 (4) The Deaf and Disabled **Telecommunications** Program Administrative Committee Fund.
- 27 (5) The Payphone Service **Providers** Committee 28 Fund.
- 29 (6) The California Teleconnect Fund Administrative Committee Fund. 30
- 31 (b) Moneys in the funds may only be expended 32 pursuant to this chapter and upon appropriation in the 33 annual Budget Act.
- 34 (c) Moneys in each fund may not be appropriated, or 35 in any other manner transferred or otherwise diverted, 36 to any other fund or entity.
- (d) Notwithstanding 37 Section 7550.5 of the
- 38 Government Code, on or before July 1, 2000, the Public
- Commission, in consultation
- 40 Department of Finance, shall report to the Governor and

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the Legislature regarding a transition plan for programs associated with funds to be established within the State Treasury, as specified in subdivision (a). The transition plan report shall include information regarding annual revenue to be deposited in, and the annual estimated expenditure for, each fund specified subdivision (a). Advisory committees created by Sections 275, 276, 277, 278, 279, and 280 shall provide information and input to the commission in development of the specified transition plan. 10

- 11 (e) This section shall become operative on January 1, 12 2005.
- SEC. 5. Section 276 of the Public Utilities Code is 13 14 amended to read:
- 276. (a) There is hereby created the California 16 High-Cost Fund-B Administrative Committee, which is an advisory board to advise the commission regarding the 17 18 development, implementation, and administration of a 19 program to provide for transfer payments to telephone 20 corporations providing local exchange services 21 high-cost areas in the state to create fair and equitable 22 local rate structures, as provided for in Section 739.3, and 23 the development of a grant program for the construction 24 of telecommunications infrastructure as set forth 25 Section 15399.48 of the Government Code, and to carry out the program programs pursuant to the commission's direction, control, and approval.
- (b) All revenues collected by telephone corporations 29 in rates authorized by the commission to fund the 30 program specified in subdivision (a) shall be submitted to 31 the commission pursuant to a schedule established by the 32 commission. The commission shall transfer the moneys 33 received to the Controller for deposit in the California 34 High-Cost Fund-B Administrative Committee Fund. All 35 interest earned by moneys in the fund shall be deposited 36 in the fund. Any unexpended revenues collected prior to the operative date of this section shall be submitted to the 38 commission, and the commission shall transfer those moneys to the Controller for deposit in the California High-Cost Fund-B Administrative Committee Fund.

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appropriated from the California (c) Moneys 2 High-Cost Fund-B Administrative Committee Fund to the commission shall be utilized exclusively by commission for the program programs specified subdivision (a), including all costs of the board and the associated with the administration commission oversight of the program programs and the fund.

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- (d) This section shall remain in effect only until January 1, 2005, and as of that date is repealed, unless a 10 later enacted statute, that is enacted before January 1, 2005, deletes or extends that date.
- 12 SEC. 6. Section 276 is added to the Public Utilities 13 Code, to read:
- 276. (a) There is hereby created the California 15 High-Cost Fund-B Administrative Committee, which is an advisory board to advise the commission regarding the development, implementation, and administration of a 18 program to provide for transfer payments to telephone 19 corporations providing local exchange services 20 high-cost areas in the state to create fair and equitable 21 local rate structures, as provided for in Section 739.3, and 22 to carry out the program pursuant to the commission's direction, control, and approval.
- (b) All revenues collected by telephone corporations 25 in rates authorized by the commission to fund the 26 program specified in subdivision (a) shall be submitted to 27 the commission pursuant to a schedule established by the 28 commission. The commission shall transfer the moneys 29 received to the Controller for deposit in the California 30 High-Cost Fund-B Administrative Committee Fund. All 31 interest earned by moneys in the fund shall be deposited 32 in the fund. Any unexpended revenues collected prior to the operative date of this section shall be submitted to the 34 commission, and the commission shall transfer those 35 moneys to the Controller for deposit in the California 36 High-Cost Fund-B Administrative Committee Fund.
- 37 (c) Moneys appropriated from the California 38 High-Cost Fund-B Administrative Committee Fund to the commission shall be utilized exclusively by commission for the program specified in subdivision (a),

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including all costs of the board and the commission associated with the administration and oversight of the program and the fund.

- (d) This section shall become operative on January 1, 5 2005.
- SEC. 7. Section 276.5 is added to the Public Utilities 6 Code, to read:
- 276.5. (a) Upon appropriation, an amount exceed three million dollars (\$3,000,000) per year, shall be 10 transferred from the California High-Cost Fund-B Administrative Committee Fund to the Rural 12 Telecommunications Infrastructure Task Force to fund 13 the telecommunications infrastructure grant 14 established by Section 15399.48 of the Government Code. The transferred funds shall be limited to the interest 16 earned on the moneys maintained in the fund.
- (b) Of the moneys transferred pursuant to subdivision 18 (a), seventy-five thousand dollars (\$75,000) shall be transferred to the Trade and Commerce Agency for the administration of the grant program established Section 15399.48 of the Government Code.
- commission (c) The shall establish a sufficient 23 surcharge to ensure that the moneys maintained in the fund generate adequate interest to support the grant established by Section 15399.48 25 program of 26 Government Code.
- (d) The commission shall establish a procedure that 28 allows any telecommunications provider subject commission jurisdiction that is capable of providing 30 telephone service to the grant funded service area an opportunity to provide the interconnection to the public switched telephone network.
- 33 (e) The commission shall establish a 34 government-industry working group to develop the 35 technical criteria to be used in evaluating grant awards. 36 The working group shall be composed of, but not limited 37 to, the following:
- (1) Representatives of the commission. 38
- (2) Representatives of the incumbent local exchange 39 40 carrier industry.

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(3) Representatives of the competitive local exchange 1 2 carrier industry.

(4) Representatives of the wireless carrier industry.

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- (f) This section shall remain in effect only until January 1, 2005, and as of that date is repealed, unless a 5 later enacted statute that is enacted before January 1, 2005, deletes or extends that date.
- 8 SEC. 8. Section 277 of the Public Utilities Code is 9 amended to read:
- 10 277. (a) There is hereby created the Universal 11 Lifeline Telephone Service Trust Administrative 12 Committee, which is an advisory board to advise the regarding 13 commission the development, 14 implementation, and administration of a program to 15 ensure lifeline telephone service is available to the people 16 of the state, as provided for in Article 8 (commencing with Section 871) of Chapter 4 of Part 1 of Division 1, and 17 18 the development of a grant program for the construction of telecommunications infrastructure as set forth in 20 Section 15399.48 of the Government Code, and to carry 21 out the program programs pursuant to the commission's direction, control, and approval.
- (b) All revenues collected by telephone corporations 24 in rates authorized by the commission to fund the 25 program programs specified in subdivision (a) shall be 26 submitted to the commission pursuant to a schedule 27 established by the commission. The commission shall 28 transfer the moneys received to the Controller for deposit Universal Lifeline Telephone 30 Administrative Committee Fund. All interest earned by 31 moneys in the fund shall be deposited in the fund. Any 32 unexpended revenues collected prior to the operative date of this section shall be submitted to the commission, 34 and the commission shall transfer those moneys to the deposit 35 Controller for in the Universal Lifeline 36 Telephone Service Trust Administrative Committee 37 Fund.
- 38 (c) Moneys appropriated from the Universal Lifeline Service Trust Administrative Fund to the commission shall be utilized exclusively by

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the commission for the programs specified in subdivision (a), including all costs of the board and the with the administration commission associated oversight of the program and the fund.

5 (d) This section shall remain in effect only until January 1, 2005, and as of that date is repealed, unless a 6 later enacted statute, that is enacted before January 1, 2005, deletes or extends that date.

9 SEC. 9. Section 277 is added to the Public Utilities 10 Code, to read:

11 277. (a) There is hereby created the Universal 12 Lifeline Telephone Service Administrative Trust 13 Committee, which is an advisory board to advise the 14 commission regarding the development, 15 implementation, and administration of a program to 16 ensure lifeline telephone service is available to the people 17 of the state, as provided for in Article 8 (commencing 18 with Section 871) of Chapter 4 of Part 1 of Division 1, and 19 to carry out the program pursuant to the commission's direction, control, and approval.

- (b) All revenues collected by telephone corporations 22 in rates authorized by the commission to fund the 23 program specified in subdivision (a) shall be submitted to 24 the commission pursuant to a schedule established by the 25 commission. The commission shall transfer the moneys 26 received to the Controller for deposit in the Universal 27 Lifeline Telephone Service Trust Administrative 28 Committee Fund. All interest earned by moneys in the 29 fund shall be deposited in the fund. Any unexpended 30 revenues collected prior to the operative date of this section shall be submitted to the commission, and the 32 commission shall transfer those moneys to the Controller for deposit in the Universal Lifeline Telephone Service Trust Administrative Committee Fund.
- 35 (c) Moneys appropriated from the Universal Lifeline 36 Telephone Service Trust Administrative Committee 37 Fund to the commission shall be utilized exclusively by the commission for the program specified in subdivision (a), including all costs of the board and the commission

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associated with the administration and oversight of the program and the fund.

- 3 (d) This section shall become operative on January 1, 2005.
- 5 SEC. 10. Section 277.5 is added to the Public Utilities 6 Code, to read:
- 277.5. (a) Upon appropriation, an amount not exceed three million dollars (\$3,000,000) per year, shall be 9 transferred from the Universal Lifeline 10 Service Trust Administrative Committee Fund to the 11 Rural Telecommunications Infrastructure Task Force to 12 fund the telecommunications infrastructure grant 13 program established by Section 15399.48 14 Government Code.

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- (b) Of the moneys transferred pursuant to subdivision 16 (a), seventy-five thousand dollars (\$75,000) shall transferred to the Trade and Commerce Agency for the 18 administration of the grant program established Section 15399.48 of the Government Code.
- (c) The commission shall establish sufficient 21 surcharge to ensure that the moneys maintained in the fund generate adequate interest to support the grant 15399.48 program established by Section of Government Code.
- (d) The provisions of subdivisions (d) and (e) of 26 Section 376.5 are also applicable to this section.
- (e) This section shall remain in effect only until 28 January 1, 2005, and as of that date is repealed, unless a later enacted statute that is enacted before January 1, 2005, deletes or extends that date.
- 31 SEC. 11. Section 739.3 of the Public Utilities Code is 32 amended to read:
- 739.3. (a) The commission shall develop, implement, 34 and maintain a suitable program to establish a fair and equitable local rate structure aided by transfer payments small independent telephone corporations serving rural and small metropolitan areas. The purpose of the program shall be to promote the goals of universal telephone service and to reduce any disparity in the rates charged by those companies.

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- purposes of this section, small independent (b) For telephone 2 corporations means those independent 3 telephone corporations serving rural areas, determined by the commission.
- 5 (c) The commission shall develop, implement, and 6 maintain suitable, competitively neutral, broadbased broad-based program to establish a fair and equitable local rate support structure aided by transfer payments to telephone corporations serving areas where 10 the cost of providing services exceeds rates charged by providers, as determined by the commission. commission shall develop and implement the program on 12 13 or before October 1, 1996. The purpose of the program 14 shall be to promote the goals of universal telephone 15 service and to reduce any disparity in the rates charged 16 by those companies. The commission shall structure the program required by this subdivision so that the amount 17 18 of each transfer payment reasonably equals the value of the benefits of universal service to the transferor entity 20 its subscribers. Except as otherwise 21 provided, this subdivision does not limit the manner in which the commission collects and disburses funds, and does not limit the manner in which it may include or exclude the revenue of transferring entities in structuring 25 the program.
- (d) Not later than December 15, 1996, the commission 27 shall report to the Governor, the Joint Legislative Budget 28 Committee, and the fiscal committees of the Senate and the Assembly regarding the results of the commission's 30 universal telephone service proceeding recommended program. The Legislature may, at its discretion, assess whether any identified problems in the universal telephone service program are issues 34 warrant modifications to this chapter during the 1997–98 Regular Session.
- (e) Not later than December 1, 1999, the commission 36 37 shall prepare a report to the Governor, the Joint Legislative Budget Committee, and the fiscal committees of the Senate and the Assembly regarding the status of the

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universal telephone service fund The and program. report shall consider all of the following:

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- (1) The effectiveness of the universal service funding establishing equitable mechanism in and nondiscriminatory contributions by all telecommunications providers to support the preservation and advancement of universal service.
- (2) The extent which the current universal telephone service provides the continued program 10 availability of current telecommunications information services on a competitively neutral basis, while providing adequate flexibility for provision of new services and network capabilities as technology advances.
- (3) The success of the universal telephone service 15 program in ensuring universal access, in rural and high 16 cost areas, to services that are reasonably comparable, both in content and cost, to those services provided in 18 urban areas.
- investigate (f) The commission shall 20 reduction, or elimination of subsidies in service areas with 21 demonstrated competition, and report on service area 22 auctions for high cost areas as part of the commission's 23 universal telephone service program report required in accordance with subdivision (e).
- (g) Not later than February 1, 2000, the Legislative 26 Analyst shall conduct a review of the state's universal telephone service program, including subsequent 28 modifications as appropriate, and report to the Governor and the Legislature as part of the Legislative Analyst's analysis of the Budget Bill to be issued in February 2000. In evaluating the program, the Legislative Analyst shall consider all of the following:
- 33 (1) The findings of the report required by subdivision 34 (e).
- (2) An assessment of whether any identified problems 36 are issues that affect the continued implementation of this chapter or issues that warrant revisions of statutes or regulations.
- 39 (h) The commission shall participate in and authorize rates for the development and implementation of a grant

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program for the construction of telecommunications 2 infrastructure as set forth in Sections 276 and 276.5 and Section 15399.48 of the Government Code.

- (i) This section shall remain in effect until January 1, 5 2001 2005, and as of that date is repealed, unless a later 6 enacted statute, which becomes effective on or before January 1, 2001 2005, deletes or extends that date.
- SEC. 12. Section 879 of the Public Utilities Code is 8 9 amended to read:
- 879. (a) The commission shall, at least annually, 10 initiate a proceeding to set rates for lifeline telephone service. All telephone corporations providing lifeline 12 telephone service shall annually file, on a date set by the 14 commission, proposed lifeline telephone service rates 15 and a statement of projected revenue needs to meet the requirements to provide lifeline 17 service to qualified subscribers, together with proposed 18 funding methods to provide the necessary funding. These 19 funding methods shall include identification of those 20 services whose rates shall be adjusted to provide the 21 necessary funding. The commission shall participate in 22 *and* authorize rates for the development 23 implementation of a grant program for the construction 24 of telecommunications infrastructure as set forth in 25 Sections 277 and 277.5 and Section 15399.48 of the Government Code.
- (b) The commission shall commence a proceeding 28 within 30 days after the date set for the filings required subdivision parties (a), giving interested 30 opportunity to comment on the proposed rates 31 funding requirements the proposed and 32 methods. The commission may change the rates, funding and funding methods proposed by requirements, 34 telephone corporations manner in any necessary, 35 including reasonably spreading the funding among the 36 services offered by the telephone corporations, to meet the public interest. Within 60 days of the annual filing, the 38 commission shall issue an order setting lifeline telephone service rates and funding methods for each telephone 40 corporation making a filing as required in subdivision (a).

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The commission may establish a lifeline service pool composed of the rate adjustments and surcharges 3 imposed by the commission pursuant to this section for the purpose of funding lifeline telephone service.

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- (c) Any order issued by the commission pursuant to 6 section shall require telephone corporations providing lifeline telephone service to apply the funding requirement in the form of a surcharge to service rates which may be separately identified on the bills of 10 customers using those services. The commission shall not allow any surcharge under this section on the rates 12 charged by those telephone corporations for lifeline telephone service. 13
- (d) The commission shall permit telephone 15 corporations operating between service areas to adjust 16 the rates of any service which may be affected by any surcharge imposed by this section.
- (e) This section shall remain in effect only until 19 January 1, 2005, and as of that date is repealed, unless a 20 later enacted statute, that is enacted before January 1, 2005, deletes or extends that date.
- SEC. 13. Section 879 is added to the Public Utilities 23 Code, to read:
- 879. (a) The commission shall, at least annually, 25 initiate a proceeding to set rates for lifeline telephone 26 service. All telephone corporations providing lifeline 27 telephone service shall annually file, on a date set by the 28 commission, proposed lifeline telephone service rates 29 and a statement of projected revenue needs to meet the provide 30 funding requirements to lifeline 31 service to qualified subscribers, together with proposed 32 funding methods to provide the necessary funding. These funding methods shall include identification of those 34 services whose rates shall be adjusted to provide the 35 necessary funding.
- (b) The commission shall commence a proceeding 37 within 30 days after the date set for the filings required 38 in subdivision (a), giving interested parties opportunity to comment on the proposed rates and the funding requirements and proposed

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methods. The commission may change the rates, funding requirements, and funding methods proposed by telephone corporations in any manner necessary, 4 including reasonably spreading the funding among the services offered by the telephone corporations, to meet the public interest. Within 60 days of the annual filing, the commission shall issue an order setting lifeline telephone service rates and funding methods for each telephone corporation making a filing as required in subdivision (a). 10 The commission may establish a lifeline service pool composed of the rate adjustments and imposed by the commission pursuant to this section for 12 the purpose of funding lifeline telephone service. 13 14

- (c) Any order issued by the commission pursuant to section shall require telephone 15 this corporations 16 providing lifeline telephone service to apply the funding requirement in the form of a surcharge to service rates 18 which may be separately identified on the bills of 19 customers using those services. The commission shall not allow any surcharge under this section on the rates charged by those telephone corporations for lifeline telephone service.
- (d) The commission shall permit telephone 24 corporations operating between service areas to adjust the rates of any service which may be affected by any surcharge imposed by this section.
- (e) This section shall become operative on January 1, 27 28 2005.
- SEC. 14. No reimbursement is required by this act 30 pursuant to Section 6 of Article XIII B of the California 31 Constitution because the only costs that may be incurred 32 by a local agency or school district will be incurred 33 because this act creates a new crime or infraction, 34 eliminates a crime or infraction, or changes the penalty 35 for a crime or infraction, within the meaning of Section 36 17556 of the Government Code, or changes the definition 37 of a crime within the meaning of Section 6 of Article 38 XIII B of the California Constitution.