Introduced by Committee on Utilities and Commerce (Wright (Chair), Pescetti (Vice Chair), Calderon, Campbell, Cardenas, Frusetta, Mazzoni, Reyes, Vincent, and Wesson)

March 11, 1999

An act to amend Section 830.11 of the Penal Code, to amend Sections 308.5, 309.5, 309.6, 314.5, 421, 454, 454.2, 458, 459, 461.5, 486, 488, 491, 493, 494, 527, 530, 556, 559, 703, 728.5, 730, 732, 733, 740.8, 763, 765.5, 788, 853, 874, 882, 1701.1, 1904, 2881, 2881.1, 2889.8, 4006, 4007, 4021, 4458, 5001.5, 5002, 5003.2, 5009, 5012, 5102, 5109, 5112, 5113, 5133, 5191, 5259.5, 5326, 5328, 5329, 5331, 7531.5, 7711, and 9202 of, to add Sections 224.8, 248, 3950, and 5137 to, and to repeal Sections 3, 454.5, 457, 460, 461, 496, 526, 557, 706, 707, 731, 739.9, 746, 747, 763.1, 764, 765, 769, 769.5, 1823, 1824, 2851, 2882, 2882, 5, 5195, 7532, 7532, 7902, and 7902, 5 of. and to repeal Chapter 4 (commencing with Section 2739) of Part 2 of Division 1 of, the Public Utilities Code, and to amend Section 7232 of the Revenue and Taxation Code, and to amend Sections 34505.6, 34601, and 34622 of the Vehicle Code, relating to public utilities, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 1658, as introduced, Committee on Utilities and Commerce. Public utilities.

(1) Existing law requires the Public Utilities Commission to prepare reports on a one-time basis to the Legislature on

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various regulatory issues within the jurisdiction of the commission.

This bill would make legislative findings that the purposes of this bill are to eliminate obsolete provisions of the Public Utilities Code by eliminating reports that were required on a one-time basis and other obsolete provisions, to clarify existing law to reflect the internal reorganization of the Public Utilities Commission (the commission) and recent statutory enactments, to update the Public Utilities Code in light of regulatory changes mandated by state and federal laws, and to clarify the continuing authority of the commission.

(2) Existing law provides specified peace officer authority to persons employed by the Safety and Enforcement Division of the commission as investigators and investigator supervisors who are designated by the director of the division and approved by the commission.

This bill would provide this peace officer authority to persons employed as investigators or investigator supervisors of the Consumer Services Division or the Rail Safety and Carrier Division of the commission who are designated by the commission's executive director and approved by the commission.

(3) Existing provisions of the Public Utilities Code authorize the commission to regulate railroads. Federal law gives exclusive jurisdiction to the federal Surface Transportation Board to regulate rates, classifications, rules, and other specified activities over most intrastate railroad transportation.

This bill would make inapplicable any provision of the Public Utilities Act relating to railroad transportation that is in conflict with that federal law.

The bill would define 'network railroad transportation' to mean railroad transportation subject to the jurisdiction of the federal Surface Transportation Board pursuant to that federal law, and would amend various provisions of the Public Utilities Code to specify that they do not apply to 'network railroad transportation,' and would make related changes.

(4) Existing law provides for the Public Utilities Ratepayer Advocate Fund, but does not provide a source of funding for that fund.

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This bill would require, in the annual Budget Act, that funds be transferred from the Public Utilities Commission Reimbursement Account to the Public Utilities Ratepayer Advocate Fund.

(5) Existing law requires the commission to annually determine a fee to be paid by railroad corporations for state funded railroad investigation and enforcement activities, as specified. Existing law limits the expenditure of the fees to specified activities relating to railroads and requires the commission to submit a detailed budget to the Legislature for those expenditures each fiscal year.

This bill would limit those expenditures to employees actually performing the specified services. The bill would include, until January 1, 2002, as a permissible expenditure, the pro rata share of the commission's overhead costs for rent, utilities, office furniture, office equipment, and office supplies in implementing the budgeted activities. The bill would require the commission to expend funds budgeted for the salaries, per diem, and travel expenses of railroad-safety personnel, as specified, unless, by statute, the commission is specifically prohibited from expending all or part of the funds.

(6) Existing law authorizes the commission to establish rates for public utilities regulated by the commission.

This bill would make specified changes in that authority and the procedures relating to setting rates and charges.

(7) Existing law permits the commission to exempt certain common carriers from California antitrust laws.

This bill would repeal that authority.

(8) Existing law requires commission approval for the transfer or encumbrance of public utility property, as specified.

This bill would exempt from commission approval the transfer of the ownership interest in a water utility with 10,000 or fewer service connections, when the transfer is from a decedent to a member of a decedent's family pursuant to probate, a will, trust, or other instrument.

(9) Existing law requires a written report of ex parte communication by a decisionmaker, as defined, and any party, irrespective of who initiated the communication, and

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the filing with the commission of the original and 12 copies of the report.

This bill would delete the specified number of copies of the report to be filed, and require filing be in accordance with the procedures established by the commission for the serving of the notice.

(10) Existing provisions of law require the commission to periodically review and monitor the development and use of any operations model used by any public utility, as specified, and to verify, validate, and improve the production cost planning models and the financial planning models of public utilities to facilitate their use by the commission.

This bill would repeal these provisions, thereby making the review by the commission discretionary.

(11) Existing law requires the commission to design and implement a program whereby each telephone corporation is required to provide, as specified, telecommunication services capable of serving the needs of individuals who are deaf or hearing impaired.

This bill would authorize the commission to direct a telephone corporation to implement the program, rather than requiring the commission to direct each telephone corporation to implement the program.

(12) Existing law provides a fee of \$25 to be paid to the commission for the filing of the initial registration of private carriers of passengers, and an annual renewal fee of \$20. Existing law permits the commission to increase this amount to \$35 and \$30, respectively, which the commission has done.

This bill would increase the statutory fee amount to \$35 and \$30, respectively.

(13) Existing law requires the commission to establish a surcharge to cover the commission's cost of the propane safety inspection and enforcement program, as specified. Existing law requires these surcharges to be deposited into the Propane Safety Inspection and Enforcement Program Trust Fund, from which funds may only be expended upon appropriation.

This bill would continuously appropriate those funds, thereby making an appropriation.

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(14) Existing law provides regulatory iurisdiction household goods carriers by the commission, and defines that

This bill would exclude from that term a household goods carrier when the carrier is transporting used office, store, and institution furniture and fixtures and make related changes. The bill would permit, as specified, a household goods carrier to elect to transport these items under its household goods carrier permit by meeting specified conditions including paying a specified fee. The bill would provide that if the household goods carrier does not so elect or revokes a prior election, then the household goods carrier has to comply with the provisions of the Motor Carriers of Property Permit Act in the Vehicle Code.

(15) Existing law requires the commission and the State Resources and Conservation Development and Commissions to participate in an annual meeting with representatives from specified public utilities and invited entities, as specified.

This bill would delete the commission from this provision.

(16) This bill would make clarifying and technical changes to specified provisions of the Public Utilities Code.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the following:
- (a) The California Public Utilities Commission required to prepare and submit, on a one-time basis, a
- number of reports concerning regulatory issues within
- the jurisdiction of the commission and the commission has
- prepared these reports as directed. In the interest of
- 8 eliminating obsolete provisions of the Public Utilities
- 9 Code, it is the intent of the Legislature that language
- 10 concerning these reports should be deleted from the
- 11 Public Utilities Code.
- reorganization 12 (b) Internal of the
- 13 resulting in name changes for many divisions of the

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commission, together with recent reforms enacted by the Legislature, require certain clarifications and corrections 3 of existing law.

- (c) Regulatory changes mandated by state and federal 5 laws require conformance of various provisions of the 6 Public Utilities Code, including the repeal of provisions rendered obsolete and the clarifications of continuing commission authority. The repeal of a statute granting a specific authority does not prohibit the commission from 10 providing the same or similar regulation pursuant to the commission's constitutional and general authority.
- SEC. 2. Section 830.11 of the Penal Code is amended 13 14 to read:
- 830.11. (a) The following persons are not peace 16 officers but may exercise the powers of arrest of a peace officer as specified in Section 836 and the power to serve 18 warrants as specified in Sections 1523 and 1530 during the 19 course and within the scope of their employment, if they 20 receive a course in the exercise of those powers pursuant 21 to Section 832. The authority and powers of the persons designated under this section shall extend to any place in 23 the state:
- (1) Persons employed by the Department of Financial 25 Institutions designated by the Commissioner of Financial 26 Institutions, provided that the primary duty of these persons shall be the enforcement of, and investigations 28 relating to, the provisions of law administered by the 29 Commissioner of Financial Institutions.
- (2) Persons employed by the Department of Real 30 31 Estate designated by the Real Estate Commissioner, provided that the primary duty of these persons shall be 33 the enforcement of the laws set forth in Part with Section 10000) 34 (commencing and Part 35 (commencing with Section 11000) of Division 4 of the 36 Business and Professions Code. The Real Estate 37 Commissioner may designate persons under this section, 38 who at the time of their designation, are assigned to the Special Investigations Unit, internally known as the Crisis 40 Response Team.

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(3) Persons employed by the State Lands Commission designated by the executive officer, provided that the primary duty of these persons shall be the enforcement of the law relating to the duties of the State Lands Commission.

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- of (4) Persons employed investigators as Investigations Bureau of the Department of Insurance, who are designated by the Chief of the Investigations 9 Bureau, provided that the primary duty of these persons 10 shall be the enforcement of the Insurance Code and other laws relating to persons and businesses, licensed and 12 unlicensed by the Department of Insurance, who are engaged in the business of insurance.
- (5) Persons employed by the Safety and Enforcement 15 as investigators and investigator supervisors of the 16 Consumer Services Division or the Rail Safety and Carrier Division of the Public Utilities Commission who 18 are designated by the Director of the Safety and 19 Enforcement Division, commission's executive director and approved by the commission, provided that the primary duty of these persons shall be the enforcement of the law as that duty is set forth in Section 308.5 of the Public Utilities Code.
- (b) Notwithstanding any other provision of law, 25 persons designated pursuant to this section shall not carry 26 firearms.
- (c) Persons designated pursuant to this section shall be 28 included as "peace officers of the state" under paragraph (2) of subdivision (c) of Section 11105 for the purpose of receiving state summary criminal history and shall be furnished that information on the same basis as peace officers of the state designated in paragraph (2) of subdivision (c) of Section 11105.
 - SEC. 3. Section 3 of the Public Utilities Code is repealed.
- 3. All persons who, at the time this code takes effect, 37 hold office under any of the acts repealed by this code, which offices are continued by this code, continue to hold them according to their former tenure.

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SEC. 4. Section 224.8 is added to the Public Utilities Code, to read:

3 224.8. "Network railroad transportation" railroad transportation that is subject to the jurisdiction of the federal Surface Transportation Board pursuant to subsection (a) or (b) of Section 10501 of Title 49 of the United States Code.

SEC. 5. Section 248 is added to the Public Utilities 8 9 Code, to read:

248. Any provision of the Public Utilities Act that is in 11 conflict with the railroad provisions of Part A of Subtitle 12 4 of Title 49 of the United States Code shall be 13 inapplicable to railroad transportation to the extent of 14 that conflict. If any provision in the Public Utilities Act 15 applicable to railroad transportation, or the application 16 thereof to any person or circumstance, is in conflict with 17 Part A of Subtitle 4 of Title 49 of the United States Code, 18 the remainder of the act or the application of the 19 provision to other persons or circumstances shall be 20 unaffected to the extent no conflict exists.

SEC. 6. Section 308.5 of the Public Utilities Code is 21 22 amended to read:

308.5. Persons employed as investigators supervisors 24 investigator of the Consumer Services 25 Division or the Rail Safety and Enforcement Carrier 26 Division of the commission who are designated by the 27 Director of the Safety and Enforcement Division 28 commission's executive director and approved by the commission have the authority of peace officers, as specified in paragraph (5) of subdivision (a) of Section 31 830.11 of the Penal Code, while engaged in exercising the 32 powers granted to or performing the duties imposed 33 upon them in investigating the laws administered by the 34 commission or commencing directly or indirectly any 35 criminal prosecution arising from any investigation 36 conducted under these laws. All persons herein referred 37 to shall be deemed to be acting within the scope of 38 employment with respect to all acts and matters set forth in this section.

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SEC. 7. Section 309.5 of the Public Utilities Code, as added by Section 3 of Chapter 856 of the Statutes of 1996, is amended to read:

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- 309.5. (a) There is within the commission a division to represent the interests of public utility customers and subscribers in commission proceedings. The goal of the division shall be to obtain the lowest possible rate for service consistent with reliable and safe service levels.
- (b) The director of the division shall be appointed by 10 and serve at the pleasure of the Governor, subject to confirmation by the Senate. The director shall annually appear before the appropriate policy committees of the Assembly and the Senate to report on the activities of the 14 division.
- (c) The commission shall, by rule or order, provide for 16 the assignment of personnel to, and the functioning of, the division. The division may employ experts necessary to carry out its functions. Personnel and resources shall be provided to the division at a level sufficient to ensure that 20 customer and subscriber interests are fairly represented in all significant proceedings.
- (d) The commission shall develop appropriate 23 procedures to ensure that the existence of the division does not create a conflict of roles for any employee or his 25 or her representative. The procedures shall include, but 26 shall not be limited to, the development of a code of conduct and procedures for ensuring that advocates and their representatives on a particular case or proceeding are not advising decisionmakers on the same case or proceeding.
- (e) The division may compel the production 32 disclosure of any information it deems necessary perform its duties from entities regulated 34 commission provided that any objections to any request 35 for information shall be decided by the 36 commissioner or by the president of the commission if there is no assigned commissioner.
- is hereby 38 created the Public (f) There Utilities 39 Commission Ratepayer Advocate Account in the General 40 Fund. All moneys deposited in the account Moneys from

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- the Public Utilities Commission Utilities Reimbursement
- Account in the General Fund shall be transferred in the
- 3 annual Budget Act to the Public Utilities Commission
- 4 Ratepayer Advocate Account. The funds in the Public
- 5 Utilities Commission Ratepayer Advocate Account shall
- 6 be utilized exclusively by the division in the performance
- of its duties. The annual budget for the division shall be
- separately identified in the commission's annual budget
- request. The commission shall annually submit a staffing
- 10 report containing a comparison of the staffing levels for each five-year period.
- (g) This section shall remain in effect only until 13 January 1, 2002, and as of that date is repealed, unless a 14 later enacted statute, that is enacted before January 1, 2002, deletes or extends that date.
 - SEC. 8. Section 309.6 of the Public Utilities Code is amended to read:
- 309.6. (a) The commission shall adopt procedures on 18 19 the disqualification of administrative law judges due to bias or prejudice similar to those of other state agencies 21 and superior courts.
- (b) The commission shall develop the procedures with 23 the opportunity for public review and comment, and submit a report to the Legislature on or before February 25 28, 1994, on the adopted procedures.
- 26 SEC. 9. Section 314.5 of the Public Utilities Code is 27 amended to read:
- 28 314.5. The commission shall inspect and audit the
- 29 books and records for regulatory and tax purposes (a) at
- 30 least once in every three years in the case of every electrical, gas, heat, telegraph, telephone, and water
- 32 corporation serving over 1,000 customers and the rail
- passenger commuter operations of every railroad, and
- 34 (b) at least once in every five years in the case of every
- 35 electrical, gas, heat, telegraph, telephone, and water
- 36 corporation serving 1,000 or fewer customers. An audit
- conducted in connection with a rate proceeding shall be deemed to fulfill the requirements of this section. Reports
- 39 of such inspections and audits and other pertinent

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information shall be furnished to the State Board of Equalization for use in the assessment of public utilities.

- SEC. 10. Section 421 of the Public Utilities Code is 3 amended to read:
- 5 421. (a) The commission shall annually determine a 6 fee to be paid by every passenger stage corporation, charter-party carrier of passengers, pipeline corporation, for-hire vessel operator, common carrier vessel operator, railroad corporation, and commercial air operator and 10 every other common carrier and related business subject to the jurisdiction of the commission, except as otherwise provided in Article 3 (commencing with Section 431) of 12 13 this chapter and Chapter 6 (commencing with Section 14 5001) of Division 2.
- (b) The annual fee shall be established to produce a 16 total amount equal to the amount established in the authorized commission budget for the same 18 including adjustments appropriated by the Legislature and an appropriate reserve, to regulate common carriers and related businesses, less the amount to be paid from special accounts or funds pursuant to Section reimbursements, federal funds, other revenues, and 23 unencumbered funds from the preceding year.

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- (c) Notwithstanding any other provision of law, the 25 fees paid by railroad corporations shall be used for investigation state-funded railroad and enforcement activities of the commission, other than the rail safety activities funded by the Transportation Planning and Development Account pursuant to Section 99315.5. The railroad fees shall be set annually at a level which generates not less than the amount sufficient to fund activities pursuant to Section Sections 765.5, 7711, and 7712.
- (d) On January 1, 1992, the commission shall submit to 35 the Legislature a detailed budget implementing section for the 1992-93 fiscal year. The commission shall also submit to the Legislature by January 1, 1993, and on each 1 thereafter, a detailed budget January expenditure of railroad corporation fees for the ensuing budget year. The budget for expenditure of railroad

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corporation fees, for each of the 1996-97 and 1997-98 fiscal years, shall not exceed the amount of three million dollars 3 (\$3,000,000). Expenditures of this budget shall be limited 4 to the following items:

- (1) Expenditures for employees occupying, 6 actually performing service in, railroad-safety personnel positions that are directly involved in inspecting railroads and enforcing rail safety regulations. The commission expend the funds budgeted pursuant to 10 subdivision for the salaries, per diem, and travel expenses of employees specified in this paragraph, unless by 12 statute, the commission is specifically prohibited from expending all or part of those funds.
- (2) Expenditures for employees occupying, 15 actually performing service in, clerical and support staff 16 positions that are directly associated with railroad-safety inspections.
- (3) Expenditures for legal personnel to who actually 19 pursue violations of rail safety regulations beyond the 20 informal complaint level.
- (4) Expenditures for an audit by the Bureau of State 22 Audits pursuant to subdivision (f), not to exceed 23 seventy-five thousand dollars (\$75,000).
- (5) (A) Expenditures for the pro rata share of the 25 commission's overhead costs while state personnel are 26 actually occupying the positions, and are performing the 27 duties specified in paragraphs (1) to (4), inclusive. 28 Overhead costs shall be limited to only the following 29 *items*:
- 30 (i) Rent.

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- 31 (ii) Utilities.
- 32 (iii) Office furniture.
 - (iv) Office equipment.
- 34 (v) Office supplies.
- 35 (B) This paragraph shall become inoperative 36 January 1, 2002, unless a later enacted statute deletes or extends that date. 37
- 38 (e) The Department of Finance shall notify the Joint Legislative Budget Committee, pursuant to Section 28.00 of the annual Budget Act, prior to authorizing any change

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in the Budget Act appropriation for railroad corporation fees that is larger than one hundred thousand dollars (\$100,000), or 10 percent of the amount budgeted, whichever is less.

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- (f) Except as otherwise provided in this subdivision, commencing with the 1993-94 fiscal year, and in each subsequent fiscal year until the 1999–2000 fiscal year, the commission shall conduct an audit of the expenditure of the funds received pursuant to this section, except that for the 1996-97 fiscal year and fiscal years thereafter the audit shall be conducted by the Bureau of State Audits. The results of this audit shall be reported, in writing, commencing on or before February 15, 1995, with respect 14 to the audit for the 1993-94 fiscal year, and on or before January 15 of each year thereafter, with respect to the 16 audit for the fiscal year ending on the previous June 30, to the appropriate policy and budget committees of the respective houses of the Legislature. The commission shall reimburse the Bureau of State Audits for the costs of the audits beginning with the 1996–97 fiscal year.
 - (g) On or before January 1, 1994, the commission shall hire a minimum of four additional operating practices inspectors, exclusive of supervisory personnel, who are, or shall become, by July 1, 1994, federally certified, for the purpose of enforcing compliance by railroads operating in this state with state and federal safety regulations.
- (h) The commission, in performing its duties, shall limit the expenditure of funds for rail safety division purposes to those railroad corporation fees collected 30 pursuant to subdivision (d). In no event, shall the commission fund railroad safety activities utilizing funds from other commission accounts unrelated to railroad safety.
- 34 SEC. 11. Section 454 of the Public Utilities Code is 35 amended to read:
- 36 454. (a) Except as provided in Sections 454.1 and Section 455, no public utility shall change any rate or so 37 alter any classification, contract, practice, or rule as to result in any new rate, except upon a showing before the commission and a finding by the commission that the new

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rate is justified. Whenever any electrical, gas, heat, telephone, water, or sewer system corporation files an application to change any rate, other than a change reflecting and passing through to customers only new 5 costs to the corporation which do not result in changes in 6 revenue allocation, for the services or commodities furnished by it, the corporation shall furnish to its customers affected by the proposed rate change notice of its application to the commission for approval of the new 10 rate. This notice requirement does not apply to any rate change proposed by a corporation pursuant to an advice 12 letter submitted to the commission in accordance with commission procedures for this means of submission. The procedures for advice letters may include provision for 15 notice to customers or subscribers on a case-by-case basis, 16 as determined by the commission. The corporation may 17 include the notice with the regular bill for charges 18 transmitted to the customers within 45 days if the corporation operates on a 30-day billing cycle, or within 20 75 days if the corporation operates on a 60-day billing 21 cycle. If more than one application to change any rate is 22 filed within a single billing cycle, the corporation may 23 combine the notices into a single notice if the applications are separately identified. The notice shall state the amount of the proposed rate change expressed in both dollar and percentage terms for the entire rate change as well as for each customer classification, a brief statement of the reasons the change is required or sought, and the mailing, and if available, the e-mail address of the 30 commission to which any customer inquiries may be directed regarding how to participate in, or receive 32 further notices regarding the date, time, or place of, any hearing on the application, and the mailing address of the 34 corporation to which any customer inquiries relative to 35 the proposed rate change may be directed. 36

36 (b) The commission may adopt rules it considers 37 reasonable and proper for each class of public utility 38 providing for the nature of the showing required to be 39 made in support of proposed rate changes, the form and 40 manner of the presentation of the showing, with or **— 15 — AB 1658**

without a hearing, and the procedure to be followed in the consideration thereof. Rules applicable to common carriers may provide for the publication and filing of any proposed rate change together with a written showing in 5 support thereof, giving notice of the filing and showing in support thereof to the public, granting an opportunity for protests thereto, and to the consideration of, and action on, the showing and any protests filed thereto by the commission, with or without hearing. However, proposed rate change does not become effective until it 10 has been approved by the commission. 12

(c) The commission shall permit individual public 13 utility customers and subscribers affected by a proposed 14 rate change, and organizations formed to represent their interests, to testify at any hearing on the proposed rate change, except that the presiding officer need not allow repetitive or irrelevant testimony and may conduct the hearing in an efficient manner.

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- SEC. 12. Section 454.2 of the Public Utilities Code is 20 amended to read:
- 454.2. Notwithstanding Section 454, the commission 22 may, upon application, establish a "zone of rate freedom" 23 for any passenger stage transportation service which the commission finds is operating in competition 25 another substantially similar passenger stage 26 transportation service or competitive other passenger transportation service other means from any transportation, if the commission finds that these competitive transportation services competition 30 together with the authorized zone of rate freedom will result in reasonable rates and charges when considered along with the authorized zone of rate freedom for the passenger stage transportation service. An adjustment in 34 rates or charges within a zone of rate freedom established 35 by the commission is hereby deemed just and reasonable. 36 The commission may, upon protest or on its own motion, suspend any adjustment in rates or charges under this 38 section and institute proceedings pursuant to Section 491 under its rules of practice and procedure.

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1 SEC. 13. Section 454.5 of the Public Utilities Code is 2 repealed.

454.5. Whenever an electrical corporation requests a rate adjustment reflecting and passing through to customers a specific fuel cost increase, the commission may grant substantial but not complete rate relief. Substantial relief is defined as an amount not to exceed 80 percent of the rate adjustment request. Within 60 days of such request, a hearing shall be held and the balance of the rate relief request shall be granted if found by the 10 commission to be justified.

SEC. 14. Section 457 of the Public Utilities Code is repealed.

457. Nothing in this part shall prevent a corporation or person engaged in the production, generation, transmission, or furnishing of heat, light, water, or power, or telegraph or telephone service, from establishing a sliding scale of charges when a schedule showing such scale of charges has been filed with the commission and 20 the schedule and each rate set out therein has been approved by it. Nothing in this part shall prevent any such corporation or person from entering into an agreement 23 for a fixed period for the automatic adjustment of charges 24 for heat, light, water, or power, or telegraph or telephone 25 service, in relation to the dividends to be paid to stockholders of such corporation, or the profit to be realized by such person when a schedule showing the seale of charges under such arrangement has been filed with the commission and the schedule and each rate set out therein has been approved by it.

Nothing in this section shall prevent the commission from revoking its approval at any time and fixing other rates and charges for the product or commodity or service, as authorized by this part.

SEC. 15. Section 458 of the Public Utilities Code is amended to read:

458. (a) No common carrier, or any officer or agent thereof, or any person acting for or employed by it, shall, by means of known false billing, classification, weight, weighing, or report of weight, or by any other device or **— 17 — AB 1658**

means assist, suffer, or permit any corporation or person obtain transportation for any person or property between points within this State state at less than the rates and fares then established and in force as shown by the 5 schedules filed and in effect at the time.

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No person, corporation, or any officer, agent, or employee of a corporation shall, by means of false billing, 8 false or incorrect classification, false weight or weighing, false representation as to contents or substance of a 10 package, or false report or statement of weight, or by any 11 other device or means, whether with or without the 12 consent or connivance of a common carrier or any of its 13 officers, agents, or employees, seek to obtain or obtain 14 such transportation for such property at less than the 15 rates then established and in force therefor.

- (b) Subdivision (a) is not applicable to network railroad transportation.
- SEC. 16. Section 459 of the Public Utilities Code is 19 amended to read:
- 459. (a) No person or corporation, or any officer, 21 agent, or employee of a corporation, shall knowingly, directly or indirectly, by any false statement or 23 representation as to cost or value, or the nature or extent 24 of an injury, or by the use of any false billing, bill of lading, roll, 25 receipt, voucher, account, claim, certificate, 26 affidavit, or deposition, or upon any false, fictitious, or 27 fraudulent statement or entry, obtain or attempt to 28 obtain any allowance, rebate, or payment for damage, in connection with or growing out of the transportation of 30 persons or property, or an agreement to transport such 31 persons or property, whether with or without the consent 32 or connivance of a common carrier or any of its officers, agents, or employees. No common carrier, or any of its 34 officers, agents, or employees, shall knowingly pay or offer to pay any such allowance, rebate, or claim for 36 damage.
- (b) Subdivision (a) is not applicable to 37 network 38 railroad transportation.
- SEC. 17. Section 460 of the Public Utilities Code is 39 40 repealed.

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460. No common carrier subject to the provisions of this part shall charge or receive any greater compensation in the aggregate for the transportation of persons or of a like kind of property for a shorter than for a longer distance over the same line or route in the same direction, within this State, the shorter being included within the longer distance or charge any greater compensation as a through rate than the aggregate of the intermediate rates. This provision does not authorize any such common carrier to charge or receive as great a compensation for a shorter as for a longer distance or haul.

Upon application to the commission a common carrier 14 may, in special cases, after investigation, be authorized by the commission to charge less for a longer than for a shorter distance for the transportation of persons or property, and the commission may from time to time prescribe the extent to which such carrier may be relieved from the operation and requirements of this section.

SEC. 18. Section 461 of the Public Utilities Code is repealed.

461. No telephone or telegraph corporation subject to the provisions of this part shall charge or receive any greater compensation in the aggregate for the transmission of any long distance message or conversation for a shorter than for a longer distance over the same line or route in the same direction, within this State, the shorter being included within the longer distance, or charge any greater compensation for a through service than the aggregate of the intermediate rates or tolls subject to the provisions of this act. This provisions does not authorize any such telephone or telegraph corporation to change and receive as great a compensation for a shorter as for a longer distance.

Upon application to the commission, a telephone or telegraph corporation may, in special cases, after investigation, be authorized by the commission to charge less for a longer than for a shorter distance service for the transmission of messages or conversations, and the **— 19 — AB 1658**

1 commission may from time to time prescribe the extent to which such telephone or telegraph corporation may be 3 relieved from the operation and requirements of this section.

- SEC. 19. Section 461.5 of the Public Utilities Code is amended to read:
- 461.5. *(a)* (1) No discrimination in charges facilities for transportation shall be made by any railroad other transportation company between places 10 persons, or in the facilities for the transportation of the 11 same classes of freight or passengers within this state. It 12 shall be unlawful for any railroad or other transportation 13 company to charge or receive any greater compensation 14 in the aggregate for the transportation of passengers or of 15 like kind of property for a shorter than for a longer 16 distance over the same line or route in the same direction, the shorter being included within the longer distance, or 18 to charge any greater compensation as a through rate than the aggregate of the intermediate rates.

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(2) Upon application to the commission such company 22 may, in special cases, after investigation, be authorized by 23 the commission to charge less for longer than for shorter 24 distances for the transportation of persons or property 25 and the commission may from time to time prescribe the extent to which such company may be relieved from the prohibition to charge less for the longer than for the shorter haul. The commission may authorize the issuance of excursion and commutation tickets at special rates.

Nothing

- (3) Nothing contained in this section 32 construed to prevent the commission from ordering and compelling any railroad or other transportation company 34 to make reparation to any shipper on account of the rates 35 charged such shipper being excessive 36 discriminatory, provided no discrimination will result 37 from such reparation.
- 38 (b) Subdivision (a) is not applicable to network 39 railroad transportation.

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SEC. 20. Section 486 of the Public Utilities Code is amended to read:

3 486. (a) Every common carrier shall file with the commission and shall print and keep open to the public inspection schedules showing the rates, fares, charges, 5 and classifications for the transportation between termini within this State state of persons and property from each point upon its route to all other points thereon; and from each point upon its route to all points upon every other 10 route leased, operated, or controlled by it; and from each point on its route or upon any route leased, operated, or 12 controlled by it to all points upon the route of any other 13 common carrier, whenever a through route and a joint 14 rate has been established or ordered between any two 15 such points. If no joint rate over a through route has been 16 established, the schedules of the several carriers in such 17 through route shall show the separately established rates, 18 fares, charges, and classifications applicable through transportation. 19 20

- (b) Subdivision (a) is not applicable to network railroad transportation.
- SEC. 21. Section 488 of the Public Utilities Code is 23 amended to read:
- 488. (a) Subject to such rules as the commission may 25 prescribe, the schedules of carriers shall be produced and made available for inspection upon the demand of any person. The form of every such schedule shall be prescribed by the commission and shall conform, in the 29 case of any common carrier subject to the Interstate 30 Commerce Act and the acts amendatory thereof and supplementary thereto, federal regulation as nearly as possible to the form of schedules prescribed by the 33 Interstate Commerce Commission federal Surface Transportation Board.
- 35 (b) Subdivision (a) is not applicable to network 36 railroad transportation.
- SEC. 22. Section 491 of the Public Utilities Code is 37 38 amended to read:
- 491. Unless the commission otherwise orders, no 39 change shall be made by any public utility in any rate or

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classification, or in any rule or contract relating to or affecting any rate, classification, or service, or in any privilege or facility, except after 30 days' notice to the commission and to the public. Such notice Notice shall be 5 given by filing with the commission and keeping open for public inspection new schedules stating plainly the changes to be made in the schedule or schedules then in force, and the time when the changes will go into effect. The commission, for good cause shown, may allow 10 changes without requiring the 30 days' notice, by an order specifying the changes so to that may be made on less 12 than 30 days' notice, the time when they shall take effect, and the manner in which they shall be filed and 14 published. When any change is proposed in any rate or 15 classification, or in any form of contract or agreement or 16 in any rule or contract relating to or affecting any rate, classification, or service, or in any privilege or facility, 17 18 attention shall be directed to such change on the schedule filed with the commission, by some character to be designated by the commission, immediately preceding or 21 following the item. 22

SEC. 23. Section 493 of the Public Utilities Code is 23 amended to read:

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- 493. (a) No common carrier subject to this part shall 25 engage or participate in the transportation of persons or property, between points within this state, until its schedules of rates, fares, charges, and classifications have been filed and published in accordance with this part.
- anv common carrier 30 contravention of subdivision (a), transports any property for which it does not have schedules of rates, fares, charges, and classifications on file, the commission may establish a just and reasonable charge 34 transportation.
- 35 (c) This section is not applicable to network railroad 36 transportation.
- SEC. 24. Section 494 of the Public Utilities Code is 37 38 amended to read:
- 39 494. (a) No common carrier shall charge, collect, or receive a different compensation for the

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transportation of persons or property, or for any service in connection therewith, than the applicable rates, fares, and charges specified in its schedules filed and in effect at the time, nor shall any such carrier refund or remit in 5 any manner or by any device any portion of the rates, fares, or charges so specified, except upon order of the commission as provided in this part, nor extend to any corporation or person any privilege or facility in the transportation of passengers or property except such as are regularly and uniformly extended to all corporations 10 11 and persons. 12

- (b) Subdivision is not applicable (a) network railroad transportation.
- SEC. 25. Section 496 of the Public Utilities Code is 15 repealed.
 - 496. (a) For purposes of this section—
 - (1) The term "carrier" means any common carrier subject to regulation under this part.
 - (2) The term "antitrust laws" means the provisions of Chapter 2 (commencing with Section 16700) of Part 2 of Division 7 of the Business and Professions Code, relating to combinations in restraint of trade.
- (b) Any carrier which is a party to an agreement 24 between or among two or more carriers relating to rates, fares, classifications, divisions, allowances, or charges (including charges between carriers and compensation paid or received for the use of facilities and equipment), or rules and regulations pertaining thereto, or procedures for the joint consideration, initiation, or establishment 30 thereof, may, under such rules and regulations as the commission may prescribe, apply to the commission for approval of the agreement, and the commission shall by order approve any such agreement, if approval thereof is 34 not prohibited by subdivision (d), (e), or (f), if it finds that the agreement and the rules, regulations, and 36 procedures provided for the operation thereof are fair and reasonable and not contrary to public policy; otherwise the application shall be denied. The approval of the commission shall be granted only upon such terms and conditions as the commission may prescribe as

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necessary to enable it to grant its approval in accordance with this subdivision.

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- (e) Each conference, bureau, committee, or other organization established or continued pursuant to any agreement approved by the commission under the provisions of this section shall maintain such accounts, records, files, and memoranda and shall submit to the commission such reports, as may be prescribed by the commission, and all such accounts, records, files, and memoranda shall be subject to inspection by the commission or its duly authorized representatives.
- (d) The commission shall not approve under this section any agreement between a carrier by highway and a carrier by rail unless it finds that the agreement is of the character described in subdivision (b) and is limited to matters relating to transportation under joint rates or over through routes.
- (e) The commission shall not approve under this section any agreement which it finds is an agreement with respect to the pooling or division of traffic, service, or carnings, unless the commission finds that the agreement will be in the interest of better service to the public or of economy of operation resulting in efficient utilization of fuel and will not unduly restrain competition.
- (f) The commission shall not approve under this section any agreement which establishes a procedure for the determination of any matter through joint consideration, unless it finds that under the agreement there is accorded to each party the free and unrestrained right to take independent action either before or after any determination arrived at through such procedure.
- (g) The commission may, upon complaint or upon its 34 own initiative without complaint, investigate and determine whether any agreement previously approved by it under this section, or any term or condition upon which the approval was granted, is not in conformity with subdivision (b), or whether any such term or condition is not necessary for purposes of conformity with subdivision (b). After the investigation, the commission may by order

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terminate or modify its approval of such agreement if it finds such action necessary to insure conformity with subdivision (b), and may modify the terms and conditions 3 upon which the approval was granted to the extent it 4 finds necessary to insure conformity with subdivision (b) 5 or to the extent it finds such terms and conditions 6 unnecessary to insure such conformity. The effective date 8 of any order terminating or modifying approval, or 9 modifying terms and conditions, may be postponed for such period as the commission determines is reasonably 10 necessary to avoid undue hardship. 11 12

- (h) No order shall be entered under this section except after interested parties have been afforded reasonable opportunity for hearing.
- (i) The parties to any agreement approved by the 16 commission under this section and other persons are, if the approval of the agreement is not prohibited by subdivision (d), (e), or (f), hereby exempted from the antitrust laws with respect to the agreement under the terms and conditions prescribed by the commission.
- (j) Any action of the commission under this section in approving an agreement, or in denying an application for such approval, or in terminating or modifying its approval 24 of an agreement, or in prescribing the terms and conditions upon which its approval is to be granted, or in modifying such terms and conditions, shall be construed as having effect solely with reference to the applicability of subdivision (i).
- SEC. 26. Section 526 of the Public Utilities Code is 29 30 repealed.
 - 526. Express corporations may issue free or reduced rate transportation for express matter to their officers, agents, employees, attorneys, physicians and surgeons, and members of their families.
- 35 SEC. 27. Section 527 of the Public Utilities Code is 36 amended to read:
- 527. Nothing 37 in this part shall prevent interchange of free or reduced rate transportation for 38 39 passenger or express matter between common carriers, their officers, agents, employees, attorneys, physicians 40

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and surgeons, and members of their families, where such common carriers are subject in whole or in part to the 3 jurisdiction of the commission or of the Interstate 4 Commerce Commission, federal Surface Transportation 5 Board or where such common carriers, though not in 6 whole or in part subject to the jurisdiction of this commission or of the Interstate Commerce Commission. federal Surface Transportation Board are engaged in the 9 business of transporting passengers and freight by water 10 between the United States and foreign countries, and are 11 permitted by the Interstate Commerce Act federal law to such transportation with 12 interchange free common 13 carriers which are subject to the jurisdiction of the 14 Interstate Commerce Commission or to the jurisdiction 15 of the Public Utilities Commission or the federal Surface 16 Transportation Board. 17

- SEC. 28. Section 530 of the Public Utilities Code is 18 amended to read:
- 530. *(a)* Every carrier subject to common 20 provisions of this part may transport, free or at reduced rates, as follows:

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- (1) Persons for the United States, state, county, or 24 municipal governments, or persons or property for charitable or patriotic purposes, or to provide relief in cases of general epidemic, pestilence, or calamity.
 - (b) Property to or from fairs or expositions for exhibit thereat.

(c)

- (2) Contractors and their employees, material 31 supplies for use or engaged in carrying out their contracts 32 with such carriers, for construction. operation. 33 maintenance work or work incidental thereto on the line 34 of the issuing carrier, to the extent only that such free or 35 reduced rate transportation is provided for in 36 specifications upon which the contract is based and in the contract itself.
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(b) Common carriers may also enter into contracts with telegraph and telephone corporations for exchange of service.

The commission may permit common carriers to 5 transport property at reduced rates for the United States, state, county, or municipal governments, to such extent and subject to such conditions as it may consider just and reasonable. Nothing herein shall prevent any common carrier subject to the provisions of this part from 10 transporting property for the United States, state, county, or municipal governments, at reduced rates no lower than rates which lawfully may be assessed and charged by any other such common carrier or by highway permit carriers as defined in the Highway Carriers' Act.

SEC. 29. Section 556 of the Public Utilities Code is amended to read:

556. Every common carrier shall afford 18 reasonable, proper, and equal facilities for the prompt and efficient interchange and transfer of passengers, 20 tonnage, and cars, loaded or empty, between the lines owned, operated, controlled, or leased by it and the lines of every other common carrier, and shall make such interchange transfer and promptly without discrimination between shippers, passengers, or carriers either as to compensation charged, service rendered, or facilities afforded.

SEC. 30. Section 557 of the Public Utilities Code is repealed.

557. Every railroad corporation shall receive from 30 every other railroad corporation, at any point of connection, freight cars of proper standard and in proper condition, and haul them to destination, if the destination is upon a line owned, operated, or controlled by it, or to 34 the point of transfer according to the route billed, if the destination is upon the line of some other railroad corporation.

SEC. 31. Section 559 of the Public Utilities Code is 37 38 amended to read:

39 559. (a) Nothing in Sections 556 to 558, inclusive, shall limit or modify the duty of a common carrier to **— 27 — AB 1658**

establish joint rates, fares, charges the and for transportation of passengers and property over the lines owned, operated, controlled, or leased by it and the lines of other common carriers, or the power of the commission 5 to require the establishment of such joint rates, fares, and 6 charges.

(b) Subdivision (a) is not applicable network railroad transportation.

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- SEC. 32. Section 703 of the Public Utilities Code is amended to read:
- 703. The commission may investigate all existing or proposed interstate rates, fares. tolls. charges, 13 classifications, and all rules and practices in relation 14 thereto, for or in relation to the transportation of persons the transmission of messages 15 property or 16 conversations, where any act in relation thereto takes place within this State state and when they are, in the 18 opinion of the commission, excessive or discriminatory or 19 in violation of the Interstate Commerce Act, or any other 20 act of Congress federal law, or in conflict with the rulings, 21 orders, or regulations of the Interstate Commerce 22 Commission a federal agency, the commission may apply 23 for relief by petition or otherwise to the Interstate 24 Commerce Commission federal agency that 25 jurisdiction over the alleged violation or to any court of competent jurisdiction.
- SEC. 33. Section 706 of the Public Utilities Code is 28 repealed.
 - 706. Every railroad corporation may connect at the state line with railroads of other states. Every railroad corporation may intersect, connect with, or cross any other railroad and shall receive and transport each the other's passengers, tonnage, and cars, without delay or discrimination.
- 35 SEC. 34. Section 707 of the Public Utilities Code is 36 repealed.
- 707. (a) In any proceeding before the commission 38 relating to the rates charged by a railroad corporation for interurban railway passenger services or to the extent of such services, the commission shall take into

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consideration the availability of any public subsidies or other forms of support for such services.

- (b) The Department of Transportation shall furnish to the commission such information as the commission may request concerning the availability of public subsidies or other forms of support for interurban railway passenger services.
- (c) In any proceeding before the commission concerning the interurban transportation of passengers, 10 or any service related thereto, by a railroad corporation, the commission shall give consideration to those factors that would assure the commencement, development, and continuation of such interurban passenger service.
 - (d) In any proceeding before the commission concerning the interurban transportation of passengers or any service related thereto by a railroad corporation, the commission shall give consideration to the establishment of intermodal facilities and order the construction of those facilities pursuant to Section 762. The Department of Transportation shall furnish to the commission such information as the commission may request.
 - SEC. 35. Section 728.5 of the Public Utilities Code is amended to read:
- 728.5. (a) The commission may establish rates or charges for the transportation of passengers and freight by railroads and other transportation companies, except 28 motor carriers of property, and no railroad or other transportation company under its jurisdiction, except 30 motor carriers of property, shall charge or demand or 31 collect or receive a greater or less or different 32 compensation for that transportation of passengers or freight, or for any service in connection therewith, 34 between the points named in any tariff of rates 35 established by the commission than the rates, fares and 36 charges which are specified in that tariff. The commission may examine books, records and papers of all railroad and 38 other transportation companies, except motor carriers of property; may hear and determine complaints against railroad and other transportation companies; and may

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issue subpoenas and all necessary process and send for persons and papers. The commission and each of the commissioners may administer oaths, take testimony and punish for contempt in the same manner and to the same 5 extent as courts of record. The commission may prescribe a uniform system of accounts to be kept by all railroad and other transportation companies, except motor carriers of 8 property.

- 9 (b) Subdivision (a) is not applicable network 10 railroad transportation.
 - SEC. 36. Section 730 of the Public Utilities Code is amended to read:

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- 730. (a) The commission shall, upon 14 determine the kind and character of facilities and the 15 extent of the operation thereof, necessary reasonably and 16 adequately to meet public requirements for service furnished by common carriers between any two or more 18 points, and shall fix and determine the just, reasonable, 19 and sufficient rates for such service. Whenever two or common carriers are furnishing 21 competition with each other, the commission may, after 22 hearing, when necessary for the preservation of adequate 23 service and when public interest demands, prescribe uniform rates, classifications, rules, and practices to be charged, collected, and observed by all such common carriers.
 - (b) Subdivision (a) is not applicable to network railroad transportation.
- SEC. 37. Section 731 of the Public Utilities Code is 30 repealed.
- 731. Whenever the commission, after a hearing, finds 32 that any rate or toll for the transportation of property is lower than a reasonable or sufficient rate and that the rate 34 is not justified by actual competitive transportation rates 35 of competing carriers, or the cost of other means of 36 transportation, the commission shall prescribe such rates as will provide an equality of transportation rates for the transportation of property between all such competing agencies of transportation, except motor carriers of property. When in the judgment of the commission a

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differential is necessary to preserve equality of competitive transportation conditions, a reasonable differential between rates of common carriers by rail and 4 water for the transportation of property may be maintained by such carriers, and the commission may by 5 order require the establishment of such rates. 6

SEC. 38. Section 732 of the Public Utilities Code is amended to read:

732. (a) Whenever the commission, after a hearing 10 finds that the rates, fares, or charges in force over two or more common carriers, between any two points in this 12 State state, are unjust, unreasonable, or excessive, or that 13 no satisfactory through route or joint rate, fare, or charge 14 exists between such points, and that the public 15 convenience and necessity demand the establishment of 16 such a through route and joint rate, fare, or charge, the 17 commission may order such common carriers to establish 18 such through route and may establish and fix a joint rate, 19 fare, or charge which will be fair, just, reasonable, and 20 sufficient, to be charged and collected in the future, and 21 the terms and conditions under which such through route 22 shall be operated. The commission may order that freight 23 moving between such points shall be carried by the common carriers participating in such through route and 25 joint rate, without being transferred from the originating

- (b) Subdivision (a) is not applicable to network 28 railroad transportation.
 - SEC. 39. Section 733 of the Public Utilities Code is amended to read:
- 733. In case (a) If the common carriers do not agree 32 upon the division between them of the joint rates, fares, or charges established by the commission over such 34 through routes, the commission shall, after hearing, by supplemental order, establish such that division. Where 36 any railroad, or passenger stage corporation which that is made a party to a through route has itself over its own line equally satisfactory through route between an termini of the through route established, such railroad, or passenger stage corporation may require as its

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division of the joint rate, fare, or charge its local rate, fare, or charge over the portion of its line comprised in such the through route, and the commission may, in its discretion, allow to -such that railroad or passenger stage corporation, more than its local rate, fare, or charge whenever if the commission determines that it will be equitable so to do. The commission may establish and fix through routes and joint rates, fares, or charges over common carriers and stage or auto stage lines which may not be otherwise subject to the provisions of this part, and may fix the division of such those joint rates, fares, or charges. 12 13

- (b) Subdivision (a) is not applicable to network 14 railroad transportation.
- SEC. 40. Section 739.9 of the Public Utilities Code is 15 16 repealed.

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739.9. The commission shall extend special programs, 18 for up to a three-year period, requested by telephone corporations, and found by the commission to be 20 reasonable, to encourage telecommuting in the area of the state where transportation systems have been damaged and disrupted by the Northridge earthquake of 1994. The commission shall also initiate an investigation 24 into the establishment of special telecommunications programs to encourage telecommuting in the entire state, and shall report to the Legislature its findings and recommendations by December 1, 1995.

- 28 SEC. 41. Section 740.8 of the Public Utilities Code is 29 amended to read:
 - 740.8. As used in Sections Section 740.3 and 745.5, "interests" of ratepayers, short- or long-term, mean direct benefits that are specific to ratepayers in the form of safer, more reliable, or less costly gas or electrical service.
- 34 SEC. 42. Section 746 of the Public Utilities Code is 35 repealed.
- 746. (a) On or before June 30, 1991, the commission, 37 in consultation with the State Energy Resources 38 Conservation and Development Commission, shall, to the extent feasible, adopt and implement a pilot program of incentives to encourage utilities to maintain and expand

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their energy efficiency programs and load management programs that promote energy efficiency.

- (b) The commission's incentives program require utilities to achieve reasonable minimum performance requirements as a condition for receiving incentive benefits, and shall hold utilities accountable for not achieving reasonable minimum performance requirements through loss of incentive benefits and the imposition of penalties.
- (e) The commission shall, to the extent feasible, require that incentives are based on the participation levels and energy savings from utility energy efficiency programs and load management programs that promote energy efficiency.
- (d) The commission shall, as soon as practicable, 16 report to the Legislature on the results of its pilot program of incentives. The report shall indicate whether incentives are preferable to a regulatory scheme which mandates utility energy efficiency programs and load management programs that promote energy efficiency.
 - SEC. 43. Section 747 of the Public Utilities Code is repealed.
- 747. (a) In addition to the incentives program 24 required by Section 746, the commission shall require one or more electric utilities to implement pilot projects to accomplish the following:
 - (1) On or before June 30, 1991, begin to test separately from any generation resource bidding system the ability of demand side bidding to deliver benefits to utility customers.
 - (2) At the earliest practicable time, test the feasibility of an integrated bidding system that includes both generation resources and demand side programs.
- (b) The commission shall establish a pilot program for gas utilities which tests a program of competitive bidding 36 auctions for demand side services which deliver benefits to utility customers. However, a pilot program shall not apply to customer classes for which the gas utility is at risk for loss of sales or revenues due to the lack of a sales adjustment mechanism.

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(e) At the earliest practicable time, the commission, in consultation with the State Energy Resources Conservation and Development Commission, shall report the results of the pilot projects required by subdivisions (a) and (b) to the Legislature. The report shall assess the feasibility and implications of implementing the tested bidding systems and shall include recommendations on whether or not the state should adopt either, or both, of the following:

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- (1) An integrated bidding system that allows demand side services to compete with generation resources to fulfill future electric utility resource needs, or a program of separate bidding auctions for demand side services which deliver benefits to electric utility customers.
- (2) A program of separate bidding auctions for demand side services which deliver benefits to natural gas utility customers.
- SEC. 44. Section 763 of the Public Utilities Code is amended to read:
- 763. (a) Whenever the commission, after a hearing, 21 finds that any railroad corporation or street railroad corporation does not run a sufficient number of trains or cars, or possess or operate sufficient motive power, 24 reasonably to accommodate the traffic, passenger or 25 freight, transported by or offered for transportation to it, 26 or does not run its trains or cars with sufficient frequency or at a reasonable or proper time having regard to safety, or does not stop its trains or cars at proper places, or does not run any train or car upon a reasonable time schedule 30 for the run, the commission may make an order directing 31 such corporation to increase the number of its trains or 32 cars or its motive power or to change the time for starting 33 its trains or cars or to change the time schedule for the run 34 of any train or car, or to change the stopping place or places thereof. The commission may make any other 36 order that it determines to be reasonably necessary to accommodate and transport the traffic, passenger or freight, transported or offered for transportation.
- 39 (b) Subdivision (a) is not applicable to network railroad transportation. 40

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1 SEC. 45. Section 763.1 of the Public Utilities Code is 2 repealed.

763.1. Any transportation planning agency, any county transportation commission, or any city or county may petition the commission for the institution of new and additional rail passenger services.

SEC. 46. Section 764 of the Public Utilities Code is repealed.

764. Whenever the commission, after a hearing, finds that the public convenience and necessity would be served by having connections made between the tracks of any two or more railroad or street railroad corporations, so that cars may readily be transferred from one to the other at any of the points specified in this section, the commission may order any two or more such corporations owning, controlling, operating, or managing tracks of the same gauge to make physical connections at any and all crossings, and at all points where a railroad or street railroad begins or terminates or runs near to any other railroad or street railroad. After the necessary franchise or permit has been secured from the city or city and county, the commission may likewise order such physical connection, within the city, or city and county, between two or more railroads which enter the limits thereof. The commission shall by order direct whether the expense of such connections shall be borne jointly or otherwise.

SEC. 47. Section 765 of the Public Utilities Code is repealed.

765. Whenever the commission, after a hearing, finds that application has been made to a railroad corporation for a connection or spur by any corporation or person entitled thereto pursuant to Section 560, and that the railroad corporation has refused to provide such connection or spur, the commission shall make an order 36 requiring the providing of such connection or spur and the maintenance and use thereof upon such reasonable 38 terms as the commission may prescribe. Whenever any such connection or spur has been so provided, any corporation or person may connect with the private track -35 - AB 1658

or railroad thereby connected with the railroad of the railroad corporation and may use the private track or railroad or the spur upon payment to the party incurring the primary expense of such private track or railroad, or the connection or spur, of a reasonable proportion of the cost thereof to be determined by the commission after notice to the interested parties and a hearing thereon, if such connection and use can be made without unreasonable interference with the rights of the party incurring such primary expense.

The commission may require one railroad corporation to switch to private spurs and industrial tracks upon its own railroad the cars of a connecting railroad corporation and may prescribe the terms and compensation for such service.

SEC. 48. Section 765.5 of the Public Utilities Code is amended to read:

- 765.5. (a) The purpose of this section is to provide that the commission takes all appropriate action necessary to ensure the safe operation of railroads in this state.
- (b) Not later than July 1, 1992, and annually thereafter, the commission, consistent with Section 434 of Chapter 13 of Title 45 of the United States Code, shall identify track sections which it determines pose local safety hazards, and report on those sites to the Legislature. The commission shall include in its report at least all those sites which have inordinately high derailment rates, as determined by the commission.
- (c) Not later than December 31, 1992, the commission shall propose regulations it determines would establish a program to eliminate or reduce the local safety hazards identified in the report prepared pursuant to subdivision (b). The regulations shall include requirements relating to special equipment; operating, inspection, and reporting standards; and recommended capital improvements at each site.
- 38 (d)—The commission shall dedicate sufficient resources 39 necessary to adequately carry out the State Participation 40 Program for the regulation of rail transportation of

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- hazardous materials as authorized by the Hazardous Material Transportation Uniform Safety Act of 1990 (P.L. 3 101-615).
- 4 (e)
- 5 (c) On or before July 1, 1992, the commission shall hire a minimum of six additional rail inspectors who are or 6 shall become federally certified, consisting of three additional motive power and equipment inspectors, two signal inspectors, and one operating practices inspector, 10 for the purpose of enforcing compliance by railroads operating in this state with state and federal safety 12 regulations.

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- (d) On or before July 1, 1992, the commission shall 15 establish, by regulation, a minimum inspection standard 16 to ensure, at the time of inspection, that railroad locomotives, equipment and facilities located in Class I 18 railroad yards in California will be inspected not less frequently than every 180 days, and inspection of all branch and main line track not less frequently than every 12 months.
- SEC. 49. Section 769 of the Public Utilities Code is 23 repealed.
- 769. The commission may provide by proper rules the 25 time within which all railroad corporations shall furnish, after demand therefor, all cars, equipment, and facilities necessary for the handling of freight in carload and less than carload lots, the time within which consignors or persons ordering cars shall load the cars, and the time 30 within which consignees or persons to whom freight is consigned shall unload and discharge the cars and receive 32 freight from the freight rooms, and may provide penalties to be paid for failure on the part of the railroad 34 corporations, consignors, and consignees to conform to such rules. Charges for demurrage shall be uniform so 36 that the same penalty shall be paid by both shipper or consignee and railroad corporation for an equal number of cars for each day for which demurrage is charged.
 - The commission may provide the time within which express packages shall be received, gathered,

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transported, and delivered at destination, and the limits within which express packages shall be gathered and 3 distributed and telegraph and telephone messages delivered without extra charge.

SEC. 50. Section 769.5 of the Public Utilities Code is repealed.

- 769.5. No railroad corporation shall dispose of any passenger car for scrap or otherwise without the approval of the commission. The commission shall approve such 10 disposition only when it finds that such equipment is not required by the railroad corporation in the furnishing of passenger transportation service and that the disposition thereof will not render the railroad corporation unable to 14 provide the level of service required by the commission 15 to be furnished with such equipment.
- SEC. 51. Section 788 of the Public Utilities Code is 16 17 amended to read:
 - 788. (a) This section applies only to a telephone corporation that is a provider of local exchange service.
- (b) On or before March 1, 1992, and 21 thereafter, every telephone corporation operating within a service area that is a provider of local exchange service shall issue to each of its residential subscribers in the 24 service area, in a manner and form approved by the 25 commission, containing a notice the following information:

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(1) An explanation of the responsibilities of 29 subscriber and the telephone corporation in relation to 30 the customer's inside telephone wiring, as that term is defined by and pursuant to Section 1941.4 of the Civil Code, including an explanation of lessor and tenant obligations.

34 (b)

35 (2) An explanation of the telephone corporation's 36 procedures and charges for determining and notifying the subscriber of whether a malfunction in its telephone 38 wire is located in the telephone corporation's telephone network, or is located in the subscriber's inside telephone wiring, including customer-provided equipment.

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- (3) If the telephone corporation offers any services to 3 maintain or repair a subscriber's inside telephone wiring, a full description of the types of services offered, including the rates, charges, and conditions for these services, and whether those services are offered by nonutility providers.
 - SEC. 52. Section 853 of the Public Utilities Code is amended to read:
- 853. (a) This article does not apply to any person or corporation which transacts no business regulation under this part, except performing services or delivering commodities for or to public utilities 14 municipal corporations other public agencies or primarily for resale or use in serving the public or any 16 portion thereof, but shall apply to any public utility, and any subsidiary or affiliate of, or corporation holding a 18 controlling interest in, a public utility, if the commission 19 finds, in a proceeding to which the public utility is or may 20 become a party, that the application of this article is required by the public interest.
- (b) The commission may from time to time by order 23 or rule, and subject to those terms and conditions as may be prescribed therein, exempt any public utility or class 25 of public utility from this article if it finds that the application thereof with respect to the public utility or class of public utility is not necessary in the public 28 interest. The commission may establish rules or impose 29 requirements deemed necessary to protect the interest of 30 the customers or subscribers of the public utility or class of public utility exempted under this subdivision. These rules or requirements may include, but are not limited to, notification of a proposed sale or transfer of assets or stock and provision for refunds or credits to customers or subscribers.
- (c) The provisions of Sections 851 and 854 that prohibit 37 any assignment, acquisition, or change of control without advance authorization from the commission, do not apply to the transfer of the ownership interest in a water utility, with 10,000 or fewer service connections, from a decedent

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1 to a member of the decedent's family in the manner provided in Section 240 of the Probate Code or by a will, trust, or other instrument.

- SEC. 53. Section 874 of the Public Utilities Code is 5 amended to read:
 - 874. The lifeline telephone service rates and charges shall be as follows:

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- (a) In a residential subscriber's service area where 9 measured service is not available, the lifeline telephone 10 service rates shall not be more than 50 percent of the rates for basic flat rate service, exclusive of federally mandated 12 end user access charges, available to the residential subscriber.
- (b) In a residential subscriber's service area where 15 measured service is available, the subscriber may elect 16 either of the following:
- (1) A lifeline telephone service measured rate of not 18 more than 50 percent of the basic rate for measured service, exclusive of federally mandated end user access charges, available to the residential subscriber.
- (2) A lifeline flat rate of not more than 50 percent of 22 the rates for basic flat rate service, exclusive of federally 23 mandated end user access charges, available to the 24 residential subscriber.
- installation (c) The lifeline telephone service 26 connection charge, or both, shall not be more than 50 27 percent of the charge for basic residential service 28 installation or connection, or both. The commission may 29 limit the number of installation and connection charges, 30 or both, that may be incurred at the reduced rate in any given period.
- (d) There shall be no charge to the residential 33 customer who has filed a valid eligibility statement for 34 changing out of lifeline service.
- (e) The commission shall assess whether there is a 36 problem with customers who fraudulently obtain lifeline telephone service. If the commission determines that there is a problem, it shall recommend and promulgate appropriate solutions. The results of this assessment and the solutions determined by the commission shall be

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reported to the Legislature on or before December 31, 1993. This assessment and the solutions determined by the commission shall not, in and of themselves, change the procedures developed pursuant to Section 876.

- SEC. 54. Section 882 of the Public Utilities Code is amended to read:
- 7 882. (a) The Public Utilities Commission shall, soon as practicable, open a proceeding or proceedings to, or as part of existing proceedings shall, consider ways to 10 ensure that advanced telecommunications services are made available as ubiquitously and economically possible, in a timely fashion, to California's citizens, 12 proceeding 13 institutions, and businesses. The 14 proceedings should be completed within one year of 15 commencement.
- proceeding or proceedings shall (b) The 17 rules, procedures, orders, or strategies, or all of these, that seek to achieve the following goals:
- (1) To provide all citizens and businesses with access 20 to the widest possible array of advanced communications services.
- (2) To provide the state's educational and health care 23 institutions with access advanced communications to services.
 - (3) To ensure cost-effective deployment of technology so as to protect ratepayers' interests and the affordability of telecommunications services.
 - (c) In the proceeding or proceedings, the commission should also consider, but need not limit its consideration to, all of the following:
- 31 (1) Whether the definition of universal service should 32 be broadened.
- (2) How to encourage the timely and economic 34 development of public an advanced communications infrastructure. which may include a variety 36 competitive providers.
- (d) The commission shall issue a report or order, or 37 38 reports or orders, providing for specific action in regard to the issues set forth in this section. It is the commission's

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goal to issue its report or order, or reports or orders, on or before January 1, 1995.

SEC. 55. Section 1701.1 of the Public Utilities Code is amended to read:

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- 5 1701.1. (a) The commission, consistent process, public policy, and statutory requirements, shall 6 determine whether a proceeding requires a hearing. The commission shall determine whether the matter requires 9 quasi-legislative, an adjudication, or a ratesetting 10 hearing. The commission's decision as to the nature of the proceeding shall be subject to a request for rehearing 12 within 10 days of the date of that decision. If that decision 13 is not appealed to the commission within that time period 14 it shall not be subsequently subject to judicial review. 15 Only those parties who have requested a rehearing 16 within that time period shall subsequently have standing 17 for judicial review and that review shall only be available 18 at the conclusion of the proceeding. The commission shall 19 render its decision regarding the rehearing within 30 20 days. The commission shall establish regulations 21 regarding communication parte on case ex categorization issues.
- (b) The commission upon initiating a hearing shall 24 assign one or more commissioners to oversee the case and 25 an administrative law judge where appropriate. The assigned commissioner schedule shall a prehearing conference. The assigned commissioner shall prepare and issue by order or ruling a scoping memo that describes the issues to be considered and the applicable 30 timetable for resolution.
- (c) (1) Quasi-legislative cases, for purposes of this 32 article, are cases that establish policy, including, but not limited to, rulemakings and investigations which may establish rules affecting an entire industry. 34
- (2) Adjudication cases, for purposes of this article, are complaints 36 enforcement cases and except challenging the reasonableness of any rates or charges as specified in Section 1702.
- (3) Ratesetting cases, for purposes of this article, are 39 cases in which rates are established for a specific

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company, including, but not limited to, general rate cases, performance-based ratemaking, and other ratesetting 3 mechanisms.

- (4) "Ex parte communication," for purposes of this 5 article, means any oral or written communication between a decisionmaker and a person with an interest matter before the commission substantive, but not procedural issues, that does not occur public hearing, workshop, or other proceeding, or on the official record of the proceeding on the matter. "Person with an interest," for purposes of this article, means any of the following:
- (A) Any applicant, an agent or an employee of the 14 applicant, or a person receiving consideration representing the applicant, or a participant in the 16 proceeding on any matter before the commission.
- (B) Any person with a financial interest, as described 18 in Article 1 (commencing with Section 87100) of Chapter 19 7 of Title 9 of the Government Code, in a matter before 20 the commission, or an agent or employee of the person financial interest, or a person receiving consideration for representing the person with a financial interest.
- (C) A representative acting on behalf of any civic, 25 environmental, neighborhood, business, labor, trade, or organization who intends to influence decision of a commission member on a matter before the commission.

The commission shall by regulation adopt and publish 30 a definition of decisionmakers and persons for purposes of this section, along with any requirements for written reporting of ex parte communications and appropriate sanctions for noncompliance with any rule proscribing ex 34 parte communications. The regulation shall provide that 35 reportable communications shall be reported by 36 party, whether the communication was initiated by the party or the decisionmaker. Communications shall be 38 reported within three working days of the communication by filing the original and 12 copies of a Parte Communication" "Notice of Ex

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with procedures commission in accordance the 2 established by the commission for the service of that 3 The shall notice include the following 4 information:

(i) The date, time, and location of the communication, and whether it was oral, written, or a combination.

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- 7 (ii) The identity of the recipient and the person 8 initiating the communication, as well as the identity of 9 any persons present during the communication.
 - (iii) A description of the party's, but not the decisionmaker's, communication and its content, to which shall be attached a copy of any written material or text used during the communication.
 - SEC. 56. Section 1823 of the Public Utilities Code is repealed.

1823. The commission shall periodically review and monitor the development and use of any operations model used by any public utility. The commission or any party may use the output of these operations models as evidence in a proceeding or hearing, without introducing into evidence the full methodology used to generate this output, if the commission has monitored that operations model continuously for at least 12 months before the hearing or proceeding and has reviewed and verified the operations model for accuracy no more than three months before the hearing or proceeding. However, no party shall be prohibited from reasonably cross-examining any witness who introduces this evidence.

30 SEC. 57. Section 1824 of the Public Utilities Code is 31 repealed.

1824. The commission shall conduct studies to verify, validate, and improve the production cost planning models and the financial planning models of public utilities to facilitate their use by the commission. The commission shall complete the studies of the respective models used and report the results thereof to the Legislature on or before January 1, 1987.

39 SEC. 58. Section 1904 of the Public Utilities Code is 40 amended to read:

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1 1904. The commission shall also charge and collect the following fees:

- (a) Except as otherwise provided in Sections 1010 and Section 1036 for filing each application for a certificate of public convenience and necessity, or for the mortgage, lease, transfer, or assignment thereof, seventy-five dollars (\$75).
- (b) For a certificate authorizing an issue of bonds, 8 notes, or other evidences of indebtedness, two dollars 10 (\$2) for each one thousand dollars (\$1,000) of the face 11 value of the authorized issue or fraction thereof up to one 12 million dollars (\$1,000,000), one dollar (\$1) for each one thousand dollars (\$1,000) over one million 14 (\$1,000,000) and up to ten million dollars (\$10,000,000), and fifty cents (\$0.50) for each one thousand dollars 16 (\$1,000) over ten million dollars (\$10,000,000), with a minimum fee in any case of fifty dollars (\$50). No fee 17 18 need be paid on such portion of any such issue as may be used to guarantee, take over, refund, discharge, or retire 20 any stock, bond, note or other evidence of indebtedness 21 on which a fee has theretofore been paid to the 22 commission. If the commission modified the amount of the issue requested in any case and the applicant thereupon elects not to avail itself of the commission's authorization, no fee shall be paid, and if such fee is paid to the issuance of such certificate by the 27 commission, such fee shall be returned.
- 28 SEC. 59. Chapter 4 (commencing with Section 2739) 29 of Part 2 of Division 1 of the Public Utilities Code is 30 repealed.
- 31 SEC. 60. Section 2851 of the Public Utilities Code is 32 repealed.
- 33 2851. (a) The commission shall investigate the 34 feasibility of alternative methods of providing 35 low-interest, long-term financing of solar energy systems 36 for utility customers, including, but not limited to, direct
- 37 financing by investor-owned utilities and conventional
- 38 financing through banks, savings and loan associations, or
- 39 other sources.

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(b) In conducting its investigation, the commission shall consider the economic and financial impact of each alternative on the investor-owned utilities, the relative costs and benefits of each alternative to all utility eustomers, and the extent to which each alternative would facilitate the implementation of cost-effective solar energy systems.

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- (c) The commission shall report its findings and recommendations to the Legislature on or before January 1. 1980.
- SEC. 61. Section 2881 of the Public Utilities Code is amended to read:

2881. (a) The commission shall design 14 implement a program - whereby each telephone corporation shall to provide a telecommunications device 16 capable of serving the needs of individuals who are deaf or hearing impaired, together with a single party line, at 18 no charge additional to the basic exchange rate, to any subscriber who is certified as an individual who is deaf or hearing impaired by a licensed physician and surgeon, audiologist, or a qualified state or federal agency, as 22 determined by the commission, and to any subscriber 23 that is an organization representing individuals who are deaf or hearing impaired, as determined and specified by 25 the commission pursuant to subdivision (e). A licensed hearing aid dispenser may certify the need of an individual to participate in the program if that individual has been previously fitted with an amplified device by the dispenser and the dispenser has the individual's hearing 30 records on file prior to certification.

(b) The commission shall also design and implement 32 a program whereby each telephone corporation shall to provide a dual-party relay system, using third-party 34 intervention to connect individuals who are deaf or impaired 35 hearing and offices of organizations 36 representing individuals who are deaf or hearing impaired, as determined and specified by the commission 38 pursuant to subdivision (e), with persons of normal hearing by way of intercommunications devices individuals who are deaf or hearing impaired and the AB 1658 **— 46 —**

telephone system, making available reasonable access of all phases of public telephone service to telephone subscribers who are deaf or hearing impaired. In order to make a dual-party relay system that will meet the requirements of individuals who are deaf or hearing impaired available at a reasonable cost, the commission shall initiate an investigation, conduct public hearings to determine the most cost-effective method of providing dual-party relay service to the deaf or hearing impaired 10 when using a telecommunications device, and solicit the advice, counsel, and physical assistance of statewide nonprofit consumer organizations of the deaf, during the 12 development and implementation of the system. The 14 commission shall phase in this program, on a geographical 15 basis, over a three-year period ending on January 1, 1987. The commission shall apply for certification of this 16 17 program under rules adopted bv the Federal 18 Communications Commission pursuant to Section 401 of the Americans with Disabilities Act of 1990 (Public Law 20 101-336). 21

- (c) The commission shall also design and implement a 22 program whereby specialized or supplemental telephone 23 communications equipment may be provided 24 subscribers who are certified to be disabled at no charge 25 additional to the basic exchange rate. The certification, 26 including a statement of medical need for specialized telecommunications equipment, shall be provided by a licensed physician and surgeon acting within the scope of practice of his or her license, or by a qualified state or 30 federal agency as determined by the commission. The commission shall, in this connection, study the feasibility 32 of, and implement, if determined to be feasible, personal income criteria, in addition to the certification of 34 disability, for determining a subscriber's eligibility under this subdivision.
- (d) The commission shall establish a rate recovery 37 mechanism through a surcharge not to exceed one-half of 1 percent uniformly applied to a subscriber's intrastate telephone service, other than one-way radio paging service and universal telephone service, both within a

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service between service areas, to allow area and telephone corporations providers of the equipment and 3 service specified in subdivisions (a), (b), and (c), to recover costs as they are incurred under this section. The surcharge shall be in effect until January 1, 2001. The commission shall require that the programs implemented under this section be identified on subscribers' bills, and shall establish a fund and require separate accounting for each of the programs implemented under this section.

- (e) The commission shall determine and specify those statewide organizations representing the deaf or hearing which receive a telecommunications impaired shall device pursuant to subdivision (a) or a dual-party relay 14 system pursuant to subdivision (b), or both, and in which offices the equipment shall be installed in the case of an 16 organization having more than one office. The
- (f) The commission shall may direct the any telephone 18 corporations corporation subject to its jurisdiction to comply with its determinations and specifications in this regard pursuant to this section.

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(g) The commission shall annually review the 23 surcharge level and the balances in the funds established pursuant to subdivision (d). Until January 1, 2001, the 25 commission shall be authorized to make, within the limits set by subdivision (d), any necessary adjustments to the surcharge to ensure that the programs supported thereby are adequately funded and that the fund balances are not excessive. A fund balance which is projected to exceed six months' worth of projected expenses at the end of the fiscal year is excessive.

(g)

(h) The commission shall prepare and submit to the 34 Legislature, on or before December 31, 1988, annually thereafter, a report on the fiscal status of the 36 programs established and funded pursuant to this section and Sections 2881.1 and 2881.2. The report shall include a statement of the surcharge level established pursuant to subdivision (d) and revenues produced by the surcharge, an accounting of program expenses, and an evaluation of AB 1658 **— 48 —**

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options for controlling those expenses and increasing program efficiency, including, but not limited to, all of the following proposals:

- (1) The establishment of a means test for persons to 5 qualify for program equipment or free or reduced charges for the use of telecommunication services.
- (2) If and to the extent not prohibited under Section 8 401 of the Americans with Disabilities Act of 1990 (Public 9 Law 101-336), the imposition of limits or other restrictions 10 on maximum usage levels for the relay service, which shall include the development of a program to provide 12 basic communications requirements to all relay users at 13 discounted rates, including discounted toll call rates, and, 14 for usage in excess of those basic requirements, at rates 15 which recover the full costs of service.
 - (3) More efficient for obtaining means and distributing equipment to qualified subscribers.
- establishment of quality standards for 19 increasing the efficiency of the relay system. (h)
- (i) In order to continue to meet the access needs of 22 individuals with functional limitations of hearing, vision, 23 movement, manipulation, speech, and interpretation of information, the commission shall perform ongoing assessment of, and if appropriate, expand the scope of the for additional program to allow access capability consistent with evolving telecommunications technology.
- 29 SEC. 62. Section 2881.1 of the Public Utilities Code is 30 amended to read:
- 31 2881.1. (a) In addition to the requirements of Section 32 2881, the commission shall design and implement a program whereby each telephone corporation shall to 34 provide telecommunications device capable a 35 servicing the needs of the deaf or severely 36 hearing-impaired, together with a single party line, at no charge additional to the basic exchange rate, to any subscriber which is an agency of state government and which the commission determines serves a significant severely portion of the deaf or hearing-impaired

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population, and to an office located in the State Capitol and selected by the Joint Rules Committee, for purposes of access by the deaf or severely hearing-impaired to Members of the Legislature.

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- commission (b) The shall permit telephone corporations providers of equipment service and specified in subdivision (a) to recover costs as they are incurred under this section pursuant to subdivision (e) (d) of Section 2881.
- (c) The commission direct may any telephone corporation subject to its jurisdiction to comply with its determinations pursuant to this section.
- SEC. 63. Section 2882 of the Public Utilities Code is repealed.
- 2882. (a) The commission shall conduct an 16 investigation and hearings on the establishment of telephone rates with respect to whether there should be 18 no additional charge to subscribers for tone-dialing service. The commission shall, in this connection, consider whether to redefine basic telephone service so that rates for tone-dialing service shall be included in the charge for basic telephone service, together with factors such as, but not limited to, the following:
 - (1) The extent to which tone-dialing capability already exists in service areas.
 - (2) The cost to the corporation for the purchase or modification of equipment to provide tone-dialing service to all subscribers.
 - (3) Alternate methods to adjust user rates to recover costs which would be incurred to provide tone-dialing service to all subscribers.
 - (b) In establishing telephone rates, the commission shall take into consideration any economies and savings to the corporation realized through the complete conversion to tone-dialing capability.
- SEC. 64. Section 2882.5 of the Public Utilities Code is 36 37 repealed.
- 2882.5. (a) It is the intent of the Legislature to create 38 a billing standard for telephone corporations that accurately reflects actual usage by the consumer.

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(b) The commission shall investigate the advantages 1 and disadvantages of requiring telephone corporations to bill in increments shorter than one minute. The investigation shall include an opportunity for public 5 comment. The commission shall report to the Legislature on its findings and recommendations not later than 6 December 31, 1995.

- SEC. 65. Section 2889.8 of the Public Utilities Code is amended to read:
- 2889.8. The commission periodically shall assess the 10 11 reliability of the public telecommunications network and, 12 develop recommendations if necessary, for improvement. The assessment shall include, but not be 13 limited to, all of the following:
- (a) An analysis of those factors that pose a risk to 16 network reliability, including the adequacy independent sources of reserve power.
 - (b) Consideration to whether development as of reliability standards is appropriate.
 - (c) Consideration as to whether procedures should be developed to notify customers about accessing other telecommunications companies in the event of a service disruption.
 - (d) The commission shall report its analysis, findings, and recommendations to the Legislature by December 31, 1993.
- 27 SEC. 66. Section 3950 is added to the Public Utilities 28 Code, to read:
- 3950. It is a violation of law for any person or 30 corporation to operate, or cause to be operated, on the highways of this state, any motor vehicle in 32 transportation of for property passengers or in without compensation interstate commerce 34 first complied with the requirements of this chapter. That violation may be prosecuted and punished as provided in 35 36 Section 16560 of the Vehicle Code.
- SEC. 67. Section 4006 of the Public Utilities Code is 37 38 amended to read:
- 4006. (a) A fee of twenty-five thirty-five dollars (\$25) 39 40 (\$35) shall be paid to the commission for the filing of the

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initial registration of private carriers of passengers, and an annual renewal fee of twenty thirty dollars (\$20) (\$30) shall also be paid by private carriers of passengers. The fees required to be paid by carriers of passengers pursuant to this section shall be deposited in the Public 5 6 Utilities Commission Transportation Reimbursement Account in the General Fund.

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(b) Notwithstanding subdivision (a), the commission may increase the amount of the initial registration fee to 10 not more than thirty-five dollars (\$35) in the case of private carriers of passengers, and the amount of the annual renewal fee to not more than thirty dollars (\$30) 13 in the case of private carriers of passengers if the 14 commission finds and determines that to do so is 15 necessary to defray the costs of implementing Section 16 4022. If the commission increases the fee pursuant to this subdivision, it shall prepare and transmit to the Joint 18 Legislative Budget Committee, the Assembly Committee on Utilities and Commerce, and the Senate 20 Committee on Energy and Public Utilities a report of the amount of the increase instituted together with an audited statement of the receipts and disbursements related to the administration of private carrier of passengers registrations.

SEC. 68. Section 4007 of the Public Utilities Code is amended to read:

4007. (a) When the department issues carrier 28 identification number pursuant to Section 34507.5 of the Vehicle Code to a private carrier of passengers, it shall inform the carrier of the provisions of this chapter and the requirement that the carrier register with the Public Utilities Commission.

(b) The department shall periodically, but not less 34 frequently than quarterly, transmit to the commission a 35 list of the persons, firms, and corporations identified as 36 private carriers of passengers to whom it has issued a carrier identification number. Upon receipt of the list, the commission shall notify the private carriers of passengers of the registration requirements and of the penalties for failure to register.

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SEC. 69. Section 4021 of the Public Utilities Code is amended to read:

4021. (a) Any person or corporation who violates any provision of this chapter is guilty of an infraction a 5 misdemeanor, and is punishable by a fine of not more 6 than two thousand five hundred dollars (\$2,500), or by imprisonment in the county jail for not more than three months, or both.

(b) This section shall become operative on June 30, 10 1991. A violation of this section is an infraction subject to 11 the procedures described in Sections 19.6 and 19.7 of the 12 Penal Code when the conditions specified in either 13 paragraph (1) or (2) of subdivision (d) of Section 17 of 14 the Penal Code are met.

SEC. 70. Section 4458 of the Public Utilities Code is 16 amended to read:

4458. (a) The commission shall establish a surcharge 18 to be paid by operators with distribution systems subject to this chapter on propane purchased for distribution to 20 their customers. The surcharge shall be designed to partially recover the commission's costs of the propane 22 safety inspection and enforcement program required by 23 this chapter, and to partially recover the commission's 24 costs of collecting and administering the surcharge. The 25 commission shall collect the surcharge from the operators 26 and deposit it into the Propane Safety Inspection and 27 Enforcement Program Trust Fund, which —shall be used, upon appropriation, notwithstanding Section 13340 of the 29 Government Code, is continuously appropriated, without 30 regard to fiscal years, to be used for the purposes of this chapter. The surcharge shall be assessed on a per space or lot basis, shall not exceed twenty-five cents (\$0.25) per month, and shall be collected by the commission on an 34 annual basis.

(b) Notwithstanding any other provision of law or 36 local ordinance, rule, regulation, or initiative measure, the operator shall be entitled to recover the surcharge collected pursuant to subdivision (a) from its customers. However, the charge to any customer, to allow for the **— 53 — AB 1658**

operator's shall not exceed recovery, the actual 2 surcharge.

- 3 SEC. 71. Section 5001.5 of the Public Utilities Code is amended to read:
- 5001.5. In addition to those purposes specified in 5 Sections 5001 and 5005, the commission may utilize the funds it collects pursuant to this chapter for the following
- (a) The collection, aggregation, and analysis of data 10 and information on the economics of the highway household goods carrier industry.
- (b) The enforcement of highway earrier certificate, 13 permit, entry and licensure requirements, including 14 safety, financial responsibility and insurance 15 requirements.
- (e) The creation and enforcement of rates and charges 17 systems for highway carrier services prescribed by statute 18 or commission rule.
- (d) The implementation of statutory policies or other 20 legislative directives contained in law relating to the highway household goods carrier industry.
- SEC. 72. Section 5002 of the Public Utilities Code is 23 amended to read:
- 5002. "Gross operating revenue" as used in this 25 chapter includes all revenue derived from 26 transportation of property having origin and destination 27 within this state, except revenue derived from the 28 transportation of such property in interstate or foreign 29 commerce or from the transportation of vehicles by 30 ferries where the revenue is derived from transportation performed under a permit issued by the commission.
 - SEC. 73. Section 5003.2 of the Public Utilities Code is amended to read:
- 34 5003.2. (a) Notwithstanding Section 5003.1, 35 commission shall require every highway 36 otherwise subject to Section 5003.1 for whom the commission does not establish minimum or maximum 38 rates, or require rates to be on file with the commission, to pay a fee equal to 1/10 of 1 percent of the amount of
- gross operating revenue.

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(b) When a household goods carrier pursuant to Section 5137 elects to transport under its household goods carrier permit used office, store, and institution furniture and fixtures, notwithstanding Section 5003.1, the fee on 5 the gross operating revenue derived from transporting 6 those items shall be one-tenth of 1 percent.

(c) The commission may raise the fee imposed by Section 5003.1 upon those persons and corporations subject to that section for whom the commission 10 establishes minimum or maximum rates or requires rates 11 to be on file, up to a maximum of one-half of 1 percent of gross operating revenue, if the commission decides this 13 increase is necessary to maintain adequate financing for 14 the Transportation Rate Fund.

SEC. 74. Section 5009 of the Public Utilities Code is 16 amended to read:

5009. The employees, representatives, and inspectors 18 of the commission may, under its order or direction, inspect examine any books, accounts, 20 memoranda, documents, papers, and correspondence 21 kept or required to be kept by any transportation agency 22 referred to in this chapter. The provisions of this section shall, to the extent deemed necessary by the commission, apply to persons having direct or indirect control over, or affiliated with any transportation agency.

SEC. 75. Section 5012 of the Public Utilities Code is amended to read:

5012. Commencing with the 1993-94 fiscal year, and each subsequent fiscal year, except as provided in subdivision (f) of Section 421, the The Public Utilities Commission shall conduct an audit of the expenditures of the funds received pursuant to this chapter each fiscal year. The results of this audit shall be reported in writing, 34 commencing on or before February 15, 1995, with respect 35 to the audit for the 1993-94 fiscal year, and on or before 36 February 15th of each year thereafter, with respect to the audit for the fiscal year ending on the previous June 30th, 38 to the appropriate policy and budget committees of the respective houses of the Legislature.

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SEC. 76. Section 5102 of the Public Utilities Code is amended to read:

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3 5102. The use of the public highways transportation of used household goods and personal effects, office, store, and institution furniture and fixtures 5 6 for compensation is a business affected with a public interest. It is the purpose of this chapter to preserve for the public the full benefit and use of public highways 9 consistent with the needs of commerce 10 unnecessary congestion or wear and tear upon such highways; to secure to the people just, reasonable and nondiscriminatory rates for transportation by 12 operating upon the highways; and to secure full and 13 14 unrestricted flow of traffic by motor carriers over the 15 highways which will adequately meet reasonable public 16 demands by providing for the regulation of rates of all carriers so that adequate and dependable service by all 17 necessary carriers shall be maintained and the full use of the highways preserved to the public. 20

SEC. 77. Section 5109 of the Public Utilities Code is amended to read:

5109. "Household goods carrier" includes 23 corporation or person, their lessees, trustee, receivers or trustees appointed by any court whatsoever, engaged in the transportation for compensation or hire as a business by means of a motor vehicle or motor vehicles being used in the transportation of used household goods and personal effects, office, store, and institution furniture and fixtures over any public highway in this state.

SEC. 78. Section 5112 of the Public Utilities Code is amended to read:

5112. The regulation of the transportation of used 33 household goods and personal effects, office, store, and 34 institution furniture and fixtures in a motor vehicle or 35 motor vehicles over any public highway in this state shall 36 be exclusively as provided in this chapter. Any provision of the Public Utilities Act or the Highway Carriers Act in conflict with the provisions of this chapter is superseded and repealed does not apply to a household goods carrier.

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SEC. 79. Section 5113 of the Public Utilities Code is amended to read:

3 5113. The transportation of used household goods, personal effects, office, store, and institution 5 furniture and fixtures in any truck or trailer for 6 compensation over any public highway in this State state is a highly specialized type of truck transportation. This chapter is enacted for the limited purpose of providing necessary regulation for this specialized type of truck 10 transportation only, and is not to be construed for any purpose as a precedent for the extension of such 12 regulation to any other type of truck transportation not 13 presently so restricted.

SEC. 80. Section 5133 of the Public Utilities Code is 15 amended to read:

5133. No household goods carrier shall engage, or attempt to engage, in the business of the transportation 18 of used household goods and personal effects, office, store, 19 and institution furniture and fixtures for compensation, 20 by motor vehicle over any public highway in this state, unless there is in force a permit issued by the commission authorizing those operations.

SEC. 81. Section 5137 is added to the Public Utilities 24 Code, to read:

A household goods carrier, under its 5137. (a) 26 permit, may also transport used office, store, and institution furniture and fixtures. The commission shall 28 not regulate the service, routes, or prices charged for the 29 transportation of used office, store, and 30 furniture and fixtures by a household goods carrier. The commission shall do nothing under this section that is in 32 conflict with federal law as contained in Section 14501 of Title 49 of the United States Code.

34 (b) If a household goods carrier elects to transport 35 used office, store, and institution furniture and fixtures 36 under its household goods carrier permit all of the 37 following apply:

(1) A permit is not needed from the Department of 38 39 Motor Vehicles under the Motor Carriers of Property

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Permit Act in the Vehicle Code to conduct that 2 transportation.

- (2) The transportation is subject to the commission's safety and insurance requirements, except that the cargo insurance requirements of subdivision (c) of Section 5161 shall not apply.
- (3) The household goods carrier shall pay the fee specified in subdivision (b) of Section 5003.2.
- (c) To exercise the election pursuant to this section, a 10 household goods carrier shall notify the commission of the election or the revocation of that election by filing a 12 notice with the commission in the manner and on the 13 form prescribed by the commission. If a household goods 14 carrier does not elect to be subject to the provisions of this section or revokes a prior election to do so, the household 16 goods carrier shall comply with the provisions of the Motor Carriers of Property Permit Act when transporting used office, store, and institution furniture and fixtures.
 - SEC. 82. Section 5191 of the Public Utilities Code is amended to read:
 - 5191. (a) The commission shall establish or approve just, reasonable, and nondiscriminatory maximum or minimum or maximum and minimum rates to be charged by household goods carriers for the transportation of property subject to this chapter used household goods and personal effects and for accessorial service performed in connection therewith.

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(b) In establishing or approving rates, the commission 30 shall account for the cost of all transportation service performed or to be performed, for any accessorial service performed or to be performed in connection therewith, the value of the commodity transported, and the value of facilities, and personnel equipment, reasonably necessary to perform the service.

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(c) The commission shall establish or approve no minimum rate for household goods carriers unless it finds that the rate is at a sufficient level to allow safe operation upon the highways of the state and accounts for the cost **AB 1658 — 58 —**

of trained drivers and other reasonable expense of operation of household goods carriers.

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(d) In establishing or approving any maximum rates 5 for household goods carriers, the commission shall, on or immediately after January 1, 1996, adjust the current level of maximum rates by application and use of the index number methodology relied upon by the commission in 1992 to assist in the establishment of the current level of 10 maximum rates and make that adjustment for the time period from the date that index was last relied upon to the 12 latest date that index data is available. Thereafter, 13 maximum rates shall be adjusted at least once annually by 14 use of the same index methodology, or another index 15 methodology found by the commission to be appropriate 16 for the adjustment of household goods carrier maximum rates, less a reasonable percentage of any index increase 17 to encourage higher productivity and promote efficiency and economy of operation by household goods carriers. The commission may also adjust maximum rates when deemed reasonable to allow for extraordinary changes in 21 household goods carrier costs.

SEC. 83. Section 5195 of the Public Utilities Code is 24 repealed.

5195. If any household goods carrier desires to 26 perform any transportation or accessorial service at a 27 lesser rate than the minimum established rates, the commission shall, upon finding that the proposed rate is reasonable and in conformity with Section 5191, authorize the lesser rate for not more than one year.

SEC. 84. Section 5259.5 of the Public Utilities Code is 32 amended to read:

5259.5. (a) Whenever the commission determines 34 that any household goods carrier or any officer, director, or agent of any household goods carrier has abandoned, 36 or is abandoning stored household goods or property of any shippers under contract with the carrier or carriers, it may commence a proceeding in superior court for the purpose of having the court appoint either a receiver or 40 commission staff to identify the stored items of property, **— 59 — AB 1658**

to take possession of the property, and to arrange the return of the property to its owners in accordance with the orders of the court and with regard for the protection of all property rights involved.

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- (b) The proceeding shall be brought in the superior 6 court in and for the county, or city and county, in which the cause or some part thereof arose, or in which the person or corporation complained of has its principal place of business, or in which the person complained of 10 resides. The commission shall commence the proceeding in the name of the people of the State of California, by petition to the superior court, alleging the facts and 13 circumstances involved and praying for appropriate relief by way of mandamus, or injunction, or the receiver, appointment of a and authorizing 16 commission to arrange for the hiring of a receiver who shall be required to comply with the requirements of 18 Sections 566, 567, and 568 of the Code of Civil Procedure.
- (c) The court may also appoint a receiver to manage 20 the business of the household goods carrier or carriers and return property to its owner or owners upon a showing by commission satisfactory to the court that the abandonment or threatened abandonment by the carrier jeopardizes property or funds of others in the custody or 25 under the control of the carrier. The court may make any other order that it finds appropriate to protect and preserve those funds or property. Service of the order of 28 the court on a household goods carrier may be accomplished by person delivery to the person to be 30 served, or by posting a copy of the order at the dwelling 31 house, usual place of abode, usual place of business, or 32 usual residence of the person to be served and thereafter mailing a copy of the order, by first-class mail, postage 34 prepaid, to the location where the order was posted.
- (d) In the event a receiver is appointed by the court 36 and the commission is responsible for contracting for a receiver to carry out the duties authorized by this section, the commission may contract on an emergency basis with a qualified person or corporation to serve as receiver under the conditions and guidelines set by the court. The

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contract for the receiver services may be executed by the commission on an expedited basis and without compliance with the requirements of Sections 11042 and 14615 of the Government Code and Sections 10295 and 10318 of the Public Contract Code. The receiver shall be paid from the fees collected pursuant to Section 5003.2.

SEC. 85. Section 5326 of the Public Utilities Code is amended to read:

5326. An adequate transportation system is essential 10 to the welfare of the state, and an important part of that system is service rendered by highway household goods carriers.

SEC. 86. Section 5328 of the Public Utilities Code is 14 amended to read:

5328. (a) On and after the effective date of this 16 article, there is imposed upon every household goods carriers, and every person or corporation, owning or 18 operating motor vehicles the transportation in property for hire upon the public highways, under the 20 jurisdiction of the commission, a license fee equal to 21 one-tenth of 1 percent of gross operating revenue, which shall be payable to the commission in the manner and at 23 the times provided for the payment of the fee provided in Section 5003.1. For purposes of this section, "gross operating revenue" shall be the gross operating revenue defined in Section 5002.

- (b) The license fee imposed by this section is in lieu of 28 all city or city and county excise or license taxes of any character, or description whatever. upon 30 intercity transportation business of any express 31 corporation, freight forwarder, motor transportation broker or household goods carrier, and every person or corporation, owning or operating motor vehicles in the 34 transportation of property for hire upon the public highways, under the jurisdiction of the commission.
- (c) This section does not prohibit the imposition by 36 37 any city, or city and county, of any excise or license tax authorized under Division 2 (commencing with Section 6001) of the Revenue and Taxation Code.

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SEC. 87. Section 5329 of the Public Utilities Code is 1 2 amended to read:

5329. On and after the effective date of this article, 3 any person or corporation, subject to the license fee imposed by Section 4304 5328, required to pay any excise 5 or license tax of any kind, character, or description whatever imposed by any city, or city and county, other than an excise or license tax authorized under Division 2 (commencing with Section 6001) of the Revenue and 10 Taxation Code. for the privilege of doing transportation business therein on or after the effective date of this article, may credit the amount of the tax 12 against the and on which it pays the license fee imposed by Section 4304 5328, may credit the amount of the tax against the fee imposed by Section 5328. 15

SEC. 88. Section 5331 of the Public Utilities Code is amended to read:

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5331. (a) If any person or corporation is in default in 19 the payment of the license fee prescribed by this chapter 20 for a period of 30 days or more, the commission may suspend or revoke any eertificate of public convenience and necessity, permit, or license of the person or 23 corporation, shall estimate from all available information 24 the gross operating revenue of that person or corporation, 25 shall compute the license fee required by Section 4304 26 5328, and shall impose a penalty of 25 percent of the fee 27 for failure, neglect, or refusal to report. In no event shall 28 the amount of the penalty be less than one dollar (\$1). 29 Upon payment of the estimated license fee and the 30 penalty, the eertificate, permit, or license of the agency 31 suspended in accordance with the provisions of this 32 section shall be reinstated.

- (b) The commission may grant a reasonable extension 34 of the 30-day period to any person or corporation, upon written application of the person or corporation and 36 showing of the necessity for the extension.
- (c) Upon the revocation of any operating authority issued to any person or corporation subject to this 38 chapter, all fees provided for by this chapter shall become due and payable immediately.

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1 SEC. 89. Section 7531.5 of the Public Utilities Code is 2 amended to read:

7531.5. Upon receipt by it of an application, filed with 3 the Interstate Commerce Commission federal 4 either Surface Transportation Board or the Public Utilities 5 Commission, to abandon a line of railroad, the Public Utilities Commission shall forward a copy of the 8 application to the State Department of Transportation 9 Board within 10 days.

SEC. 90. Section 7532 of the Public Utilities Code is

7532. The commission may authorize the discontinuance of operation in whole or in part of any line of railroad for such period of time and upon such conditions as the commission determines, without forfeiture of the right to operate the railroad.

SEC. 91. Section 7532.5 of the Public Utilities Code is repealed.

7532.5. (a) Every railroad corporation that intends to abandon, or discontinue service on, any spur, industrial, team, switching, or side track providing intermodal service to any community or shipper shall file an application with the commission and furnish notice of its intent to the affected community and shippers at least 90 days prior to the filing of the application.

(b) If the abandonment of, or discontinuance of service on, any spur, industrial, team, switching, or side track has been protested in writing by any affected shipper or community, and the protest makes a prima 30 facie showing that the abandonment or discontinuance of service will have a substantial adverse impact on the affected community or on any affected shipper, the commission shall hold a public hearing in the affected area prior to authorizing the abandonment of, or discontinuance of service on, any spur, industrial, team, switching, or side track used by a railroad corporation to provide intermodal service.

(c) Prior to authorizing the abandonment of, or discontinuance of service on, any spur, industrial, team, switching, or side track used by a railroad corporation to <u>— 63 —</u> **AB 1658**

provide intermodal service, the commission shall find all of the following:

(1) The degree to which the facility in question is profitable.

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- (2) Whether that abandonment or discontinuance will have an adverse impact on the environment.
- (3) Whether that abandonment or discontinuance will have an adverse impact on the affected community or shippers. In making this determination, the commission may take into account the availability of alternative transportation services.
- SEC. 92. Section 7711 of the Public Utilities Code is amended to read:
- 7711. On or before July 1, 1992, and on or before July 1 annually thereafter, the commission shall report to the 16 Legislature on sites on railroad lines in the state it finds to be hazardous. The report shall include, but not be limited to, information on all of the following:
 - (a) A list, prepared pursuant to Section 59019 of the Health and Safety Code, of all commodities transported on railroad lines in the state that could pose a hazard to the public or the environment in the event of a train derailment or other accident.
- (b) A description of the quantities of commodities 25 identified in subdivision (a) that are transported on railroad lines in the state. The commission shall also describe the locations and routes at, and on, which the commodities specified in subdivision (a) are transported. Railroad corporations shall provide to the commission all information necessary to comply with this subdivision.
 - (c) A list of all railroad derailment accident sites in the state on which accidents have occurred within at least the previous five years. The list shall describe the nature and probable causes of the accidents, if known-
- (d) A list of all railroad sites in the state, and shall 36 indicate whether the accidents occurred at or near sites that the commission-determines, pursuant to subdivision (d), has determined pose a local safety hazard.
- 39 (d) A list of all railroad sites in the state that the commission, pursuant to Section 20106 of Title 49 of the

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United States Code, determines pose a local safety

- 2 hazard. The commission may submit in the annual report
- 3 the list of railroad sites submitted in the immediate prior
- 4 year annual report, and may amend or revise that list
- 5 from the immediate prior year as necessary. Factors that
- 6 the commission shall consider in determining a local safety hazard may include, but need not be limited to, all
- of the following:

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- (1) The severity of grade and curve of track.
- (2) The value of special skills of train operators in negotiating the particular segment of railroad line.
- special railroad (3) The value of equipment negotiating the particular segment of railroad line.
- (4) The types of commodities transported on or near the particular segment of railroad line.
- (5) The hazard posed by the release of the commodity into the environment.
- (6) The value of special railroad equipment in the 19 process of safely loading, transporting, unloading potentially hazardous commodities.
- (7) The proximity of railroad activity to human 22 activity or sensitive environmental areas.
- (e) In determining which railroad sites pose a local 24 safety hazard pursuant to subdivision (d), the commission 25 shall consider the history of accidents at or near the sites. The commission shall not limit its determination to sites 27 at which accidents have already occurred, but shall 28 identify potentially hazardous sites based on the criteria enumerated in subdivision (d) and all other criteria that 30 the commission determines influence railroad safety. The 31 commission shall also consider whether any local safety 32 hazards at railroad sites have been eliminated or sufficiently remediated to warrant removal of the site 34 from the list required under subdivision (d).
- SEC. 93. Section 7902 of the Public Utilities Code is 36 repealed.
- 7902. Any telegraph or telephone corporation may at 38 any time, with the consent of the persons holding two-thirds of the issued stock of the corporation, sell, lease, assign, transfer, or convey any rights, privileges,

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1 franchises, or property of the corporation, except its 2 corporate franchise.

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- SEC. 94. Section 7902.5 of the Public Utilities Code is repealed.
- 7902.5. (a) Every telephone corporation shall submit to the commission, on or before May 1, 1984, a report indicating those lines of business in which it is currently engaged and in which it intends to engage. The telephone corporation shall include, in the report, all of the following:
- (1) An explanation in general terms of how the provision of telephone service is affected or will be affected by the telephone corporation's current and anticipated business activities.
- (2) Proposals for suitable accounting and organizational structures, and regulatory treatment, for each of the current and anticipated business activities in which the telephone corporation is, or will be, engaged.
- (b) It is the intent of the Legislature that any information provided by telephone corporations pursuant to this section does not bind the telephone corporation, as an implied contract, with telephone service consumers or with the commission.
- (c) The commission shall review all reports submitted pursuant to this section and shall submit to the Legislature, on or before August 1, 1984, an analysis of the reports, including recommendations for future legislative action.
- 29 SEC. 95. Section 9202 of the Public Utilities Code is 30 amended to read:
- 31 9202. (a) Commencing on or before March 1, 1985, eommission and the 32 State Energy Conservation Development Commission 33 and shall 34 participate in a meeting on an annual basis which shall 35 include representatives from all of the following:
 - (1) San Diego Gas and Electric Company.
- 37 (2) Pacific Gas and Electric Company.
 - (3) Southern California Gas Company.
- 39 (4) Southern California Edison Company.

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- (b) Invitations for attendance at the meeting may also be issued to the following:
- (1) Each municipal corporation, municipal utility district, public utility district, and irrigation district which 5 furnishes electricity.
 - (2) The Electric Power Research Institute.
 - (3) The Gas Research Institute.

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- 8 (4) Representatives of consumer or ratepayer organizations as determined by the commission.
- (c) The chairmanship of each meeting shall be on a rotating basis, alternating among, and selected by, the participants from the San Diego Gas and Electric 13 Company, the Pacific Gas and Electric Company, the 14 Southern California Gas Company, and the Southern 15 California Edison Company.
- (d) The participants in the meeting shall participate 16 17 without compensation.
- SEC. 96. Section 7232 of the Revenue and Taxation 18 19 Code is amended to read:
- 7232. (a) Every motor carrier of property 21 annually pay a permit fee to the Department of Motor Vehicles. The fees contained in this section are due and 23 shall be paid by each carrier at the time of application for an initial motor carrier permit, and upon annual renewal, 25 with the Department of Motor Vehicles, pursuant to the 26 Motor Carriers of Property Permit Act, as set forth in 27 Division 14.85 (commencing with Section 34600) of the 28 Vehicle Code. The Department of Motor Vehicles may, upon initial application for a motor carrier permit, assign 30 an expiration date not less than six months, nor more than 18 months, from date of application, and may charge 32 one-twelfth of the annual fee for each month covered by the initial permit. The fee paid by each motor carrier of 34 property shall be based on the number of commercial motor vehicles operated in California by the motor 35 36 carrier of property.
- (b) As used in chapter, "motor 37 this carrier 38 property" person who operates means any any commercial motor vehicle as defined in subdivision (d). "Motor carrier of property" does not include a household

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goods-carriers carrier, as defined in Section 5109 of the 2 Public Utilities Code, a household goods carrier 3 transporting used office, store, and institution furniture and fixtures under its household goods carrier permits 5 pursuant to Section 5137 of the Public Utilities Code, persons providing only transportation of passengers, or a passenger stage corporation transporting baggage and express upon a passenger vehicle incidental to the transportation of passengers.

(c) As used in this chapter, "for-hire motor carrier of 11 property" means a motor carrier of property, as defined 12 who transports subdivision (b), property in compensation.

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- 14 (d) As used in this chapter, "commercial motor 15 vehicle" means any self-propelled vehicle listed in 16 subdivisions (a), (b), (f), (g), and (k) of Section 34500 of the Vehicle Code, any motor truck of two or more axles 17 that is more than 10,000 pounds gross vehicle weight rating, and any other motor vehicle used to transport 20 property for compensation. "Commercial motor vehicle" 21 does not include vehicles operated by household goods 22 carriers, as defined in Section 5109 of the Public Utilities 23 Code, vehicles operated by household goods carriers to 24 transport used office, store, and institution furniture and 25 fixtures under their household goods carrier permit 26 pursuant to Section 5137 of the Public Utilities Code, 27 pickup trucks as defined in Section 471, and two-axle daily 28 rental trucks with gross vehicle weight ratings less than 29 26,001 pounds when operated in noncommercial use.
- 30 (e) The "number of commercial motor 31 operated by the motor carrier of property" as used in this 32 section means all of the commercial motor vehicles 33 owned, registered to, or leased by the carrier. For 34 interstate and foreign motor carriers of property the fees set forth in subdivision (a) shall be apportioned based on 36 the percentage of fleet miles traveled in California in intrastate commerce. In the absence of records establish intrastate fleet miles, the fees set forth in subdivision (a) shall be apportioned on total fleet miles traveled in California.

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(f) For purposes of this chapter, "private carrier" means a motor carrier of property, as defined in subdivision (b), who does not transport any goods or property for compensation.

- (g) (1) Fees contained in this chapter shall not apply 6 to a motor carrier of property while engaged solely in interstate or foreign transportation of property by motor vehicle. No motor carrier of property shall engage in any 9 interstate or foreign transportation of property for 10 compensation by motor vehicle on any public highway in this state without first having registered the operation 12 with the Department of Motor Vehicles or with the 13 carrier's base registration state, if other than California, 14 as determined in accordance with final regulations issued 15 by the Interstate Commerce Commission pursuant to the 16 Intermodal Surface Efficiency Act of 1991 (49 U.S.C. Sec. 17 11506). To register with the Department of Motor 18 Vehicles, carriers specified in this subdivision shall 19 comply with the following:
- (A) When the operation requires authority from the 21 Interstate Commerce Commission under the Interstate 22 Commerce Act, or authority from another federal 23 regulatory agency, a copy of that authority shall be filed 24 with the initial application for registration. A copy of any 25 additions or amendments to the authority shall be filed with the Department of Motor Vehicles.
- (B) If the operation does not require authority from 28 the Interstate Commerce Commission under the 29 Interstate Commerce Act, or authority from another 30 federal regulatory agency, an affidavit of that exempt status shall be filed with the application for registration.
 - (2) The Department of Motor Vehicles shall grant registration upon the filing of the application pursuant to applicable law and the payment of any applicable fees, subject to the carrier's compliance with this chapter.
- (3) This subdivision does not apply to household goods 36 37 carriers, as defined in Section 5109 of the Public Utilities 38 Code, and motor carriers engaged in the transportation of passengers for compensation.

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SEC. 97. Section 34505.6 of the Vehicle Code is amended to read:

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3 34505.6. (a) Upon determining that a motor carrier of property who is operating any vehicle described in 5 subdivision (a), (b), (e), (f), (g), or (k) of Section 34500, or any motortruck of two or more axles that is more than 10,000 pounds gross vehicle weight rating, on a public highway, has done either of the following: (1) failed to maintain any vehicle of a type described above in a safe 10 operating condition or to comply with the Vehicle Code or with regulations contained in Title 13 of the California 12 Code of Regulations relative to motor carrier safety, and, 13 in the department's opinion, that failure presents an 14 imminent danger to public safety or constitutes a consistent failure so as to justify a suspension or 16 revocation of the motor carrier's motor carrier permit or 17 (2) failed to enroll all drivers in the pull notice system as 18 required by Section 1808.1, the department recommend that the Department of Motor 20 suspend or revoke the carrier's motor carrier permit. For 21 interstate operators, the department shall recommend to 22 the federal Highway Administration Office of Motor 23 Carriers that appropriate administrative action be taken against the carrier. For purposes of this subdivision, two 25 consecutive unsatisfactory compliance ratings for 26 inspected terminal assigned because the motor carrier 27 failed to comply with the periodic report requirements of Section 1808.1 or the cancellation of the carrier's enrollment by the Department of Motor Vehicles for 30 nonpayment of required fees is a consistent failure. The department shall retain a record, by operator, of every 32 recommendation made pursuant to this section.

(b) Upon determining that a household goods carrier, 34 or a household goods carrier transporting used office, 35 store, and institution furniture and fixtures under its 36 household goods carrier permit pursuant to Section 5137 of the Public Utilities Code, operating any vehicle described in subdivision (a), (b), (e), (f), (g), or (k) of Section 34500 on a public highway has done either of the following: (1) failed to maintain any vehicle used in AB 1658 **— 70 —**

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transportation for compensation in a safe operating condition or to comply with the Vehicle Code or with 3 regulations contained in Title 13 of the California Code of 4 Regulations relative to motor carrier safety, and, in the 5 department's opinion, that failure presents an imminent 6 danger to public safety or constitutes a consistent failure so as to justify a suspension, revocation, or denial of the motor carrier's operating authority or (2) failed to enroll all drivers in the pull notice system as required by Section 10 1808.1, the department shall recommend that the Public Utilities Commission deny, suspend, or revoke authority. For interstate 12 carrier's operating operators, Federal 13 the department shall recommend to the 14 Highway Administration Office of Motor Carriers that appropriate administrative action be taken against the 15 16 carrier. For purposes of this subdivision, two consecutive 17 unsatisfactory compliance ratings for an inspected 18 terminal assigned because the motor carrier failed to 19 comply with the periodic report requirements of Section 20 1808.1 or the cancellation of the carrier's enrollment by 21 the Department of Motor Vehicles for the nonpayment of required fees is a consistent failure. The department 23 shall retain a record, by operator, of every 24 recommendation made pursuant to this section. 25

- (c) Before transmitting a recommendation pursuant 26 to subdivision (a), the department shall notify the carrier in writing of all of the following:
- (1) That the department has determined that the 29 carrier's safety record is unsatisfactory, furnishing a copy 30 of any documentation or summary of any other evidence supporting the determination.
- (2) That the determination may result in a suspension, 33 revocation, or denial of the carrier's motor carrier permit the Department of Motor Vehicles, suspension, revocation, of the motor carrier's operating authority by 36 the California Public Utilities Commission, administrative action by the federal Highway Administration Office of Motor Carriers.
- (3) That the carrier may request a review of the 39 determination by the department within five days of its

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1 receipt of the notice required under this subdivision. If a 2 review pursuant to this paragraph is requested by the 3 carrier, the department shall conduct and evaluate that 4 review prior to transmitting any notification pursuant to 5 subdivision (a) or (b).

- 6 (d) Upon receipt of a written recommendation from the department that a motor carrier permit or operating suspended, revoked, or denied, 9 Department of Motor Vehicles or Public Utilities 10 Commission, as appropriate, shall, pending a hearing in 11 the matter pursuant to Section 34623 or appropriate 12 Public Utilities Commission authority, suspend the motor 13 carrier permit or operating authority. The written 14 recommendation shall specifically indicate compliance with subdivision (c). 15
- 16 SEC. 98. Section 34601 of the Vehicle Code is 17 amended to read:
- 34601. (a) As used in this division, "motor carrier of 18 19 property" person who means any 20 commercial motor vehicle as defined in subdivision (c). 21 "Motor carrier of property" does not include a household 22 goods earriers carrier, as defined in Section 5109 of the Utilities Code, a household goods carrier 23 Public 24 transporting used office, store, and institution furniture 25 and fixtures under its household goods carrier permit 26 pursuant to Section 5137 of the Public Utilities Code, 27 persons providing only transportation of passengers, or a 28 passenger stage corporation transporting baggage and 29 express upon a passenger vehicle incidental to the 30 transportation of passengers.
- 31 (b) As used in this division, "for-hire motor carrier or 32 property" means a motor carrier of property as defined 33 in subdivision (a) who transports property for 34 compensation.
- 35 (c) (1) As used in this division, except as provided in 36 paragraph (2), a commercial motor vehicle is defined as 37 any self-propelled vehicle listed in subdivisions (a), (b), 38 (f), (g), and (k) of Section 34500, any motor truck of two 39 or more axles that is more than 10,000 pounds gross

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vehicle weight rating, and any other motor vehicle used to transport property for compensation.

- (2) "Commercial motor vehicle" does not include 4 vehicles operated by household goods carriers, as defined 5 in Section 5109 of the Public Utilities Code, vehicles operated by a household goods carrier to transport used office, store, and institution furniture and fixtures under 8 its household goods carrier permit pursuant to Section 9 5137 of the Public Utilities Code, or pickup trucks as 10 defined in Section 471 and two-axle daily rental trucks with gross vehicle weight ratings less than 26,001 pounds 12 when operated in noncommercial use.
- (d) For purposes of this chapter, "private carrier" 14 means a motor carrier of property, as defined in 15 subdivision (a), who does not transport any goods or 16 property for compensation.
- SEC. 99. Section 34622 of the Vehicle Code is 17 18 amended to read:
- 34622. This chapter does not apply to any of the 19 20 following:
- 21 (a) Vehicles that are exempt from vehicle registration 22 fees.
- 23 (b) The transportation of A household goods carrier 24 transporting used office, store, and institution furniture 25 and fixtures by a under its household goods carrier, as 26 defined in permit pursuant to Section 5109 5137 of the 27 Public Utilities Code.