AMENDED IN SENATE JUNE 22, 2000

AMENDED IN SENATE JUNE 19, 2000

AMENDED IN SENATE JUNE 8, 2000

AMENDED IN SENATE MAY 25, 2000

AMENDED IN ASSEMBLY APRIL 14, 1999

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

ASSEMBLY BILL

No. 995

Introduced by Assembly Member Wright (Principal coauthor: Assembly Member Pescetti)

(Principal coauthor: Senator Sher)

(Coauthors: Assembly Members Battin, Calderon, Cardenas, Dickerson, Lempert, Maddox, Maldonado, Mazzoni, Papan, Reyes, Strickland, Thomson, Vincent, Wesson, and Zettel)

(Coauthors: Senators Alarcon, Murray, and Solis)

February 25, 1999

An act to amend Sections 381 and 383.5, 383.5, and 394.25 of, and to add Article 15 (commencing with Section 399) to Chapter 2.3 of Part 1 of Division 1 of, the Public Utilities Code, relating to public utilities, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 995, as amended, R. Wright. Electric restructuring: public benefit programs.

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(1) Under the Public Utilities Act, the Public Utilities Commission, until December 31, 2001, and in certain instances until March 31, 2002, requires electrical corporations to identify a separate rate component to fund cost-effective energy efficiency and conservation activities, public interest research and development, and development of renewable resources technology. This rate component is a nonbypassable element of local distribution and collected on the basis of usage. Existing law requires specified electrical corporations to collect specific amounts to support each of these programs. Existing law also requires the State Energy Resources Development Conservation and Commission (Energy Commission) to transfer funds collected for these programs to specified funds. Existing law also provides that funds production incentives for new expended for in-state renewable electricity generation technology facilities limited to facilities that are operational prior to January 1, 2002.

This bill would extend the production incentives for renewable electricity to January 1, 2007, if the Energy Commission makes specified findings. This bill would restate the policy of the state that each electrical corporation operate its electric distribution grid in a safe, reliable, efficient, and cost-effective manner and that electric corporations continue to make prudent investments in their distribution grids. The bill would also require the Public Utilities Commission and the administer Energy Commission to continue to efficiency programs, defined, following prescribed as guidelines.

This bill would extend the collection of this nonbypassable system benefit charge to support these programs through January 1, 2012, and would require the funds to be deposited in specified accounts until appropriation by the Legislature. The bill would require named electrical corporations to collect specific dollar amounts for each of the programs beginning on January 1, 2002. The bill would also require the Governor, on or before January 1, 2004, to appoint an independent review panel that, on or before January 1, 2005, would be required to report to the Legislature and the Energy Commission on, among other things, the benefits secured for

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residential customers. The bill would also require the Energy Commission to report to the Legislature on renewable energy and research and development, develop and submit to the Legislature investment plans, and recommend allocations among specified projects. The bill would make related findings and declarations. Because a violation of the act is a crime, this bill would impose a state-mandated local program by expanding an existing crime.

This bill would result in a change in state taxes for the purpose of increasing state revenues within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would require for passage the approval of $^2/_3$ of the membership of each house of the Legislature.

(2) Existing law authorizes the Public Utilities Commission to utilize enforcement provisions against electric service providers as if those providers were public utilities, including having their registration suspended or revoked for specified acts of misconduct.

This bill would include in those acts of misconduct the misrepresentation of a material fact by an applicant in obtaining a registration as an electric service provider.

The bill would require the commission to require any electric service provider whose registration is revoked pursuant to the above misrepresentation provision to refund all of the customer credit funds that the electric service provider received from the State Energy Conservation and Development Commission. The bill would require all customer credit funds refunded to be deposited in Renewable Resource Trust Fund. а continuously appropriated fund, for redistribution by the State Energy Conservation and **Development** Commission Resources pursuant to existing law, thereby making an appropriation by depositing funds in a continuously appropriated fund. The bill would apply these provisions retroactively, as specified.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

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Vote: $\frac{2}{3}$. Appropriation: no ves. Fiscal committee: ves. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 381 of the Public Utilities Code 1 is amended to read:
- 3 381. (a) To ensure that the funding for the programs described in subdivision (b) and Section 382 are not commingled with other revenues, the commission shall 6 require each electrical corporation to identify a separate rate component to collect the revenues used to fund these programs. The rate component shall be a nonbypassable element of the local distribution service and collected on 10 the basis of usage. This rate component shall fall within the rate levels identified in subdivision (a) of Section 368.
- (b) The commission shall allocate funds collected 13 pursuant to subdivision (a), and any interest earned on collected funds, to programs which enhance reliability and provide in-state benefits as follows:
 - (1) Cost-effective energy efficiency and conservation activities.
- (2) Public 18 interest research and development 19 adequately provided by competitive and regulated 20 markets.
- (3) In-state operation and development of existing 22 and new and emerging renewable resource technologies as electricity produced from other than a conventional power source within the meaning of Section 2805, provided that a power source utilizing more than 25 26 percent fossil fuel may not be included.
- (c) The Public Utilities Commission shall order the 28 respective electrical corporations to collect and spend these funds, as follows:
- 30 (1) Cost-effective energy efficiency and conservation 31 activities shall be funded at not less than the following 32 levels commencing January 1, 1998, through December 33 31, 2001: for San Diego Gas and Electric Company a level 34 of thirty-two million dollars (\$32,000,000) per year; for Southern California Edison Company a level of ninety

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million dollars (\$90,000,000) for each of the years 1998, 1999, and 2000; fifty million dollars (\$50,000,000) for the year 2001; and for Pacific Gas and Electric Company a level of one hundred six million dollars (\$106,000,000) per 5 year.

- (2) Research, development, and demonstration programs to advance science or technology that are not adequately provided by competitive and markets shall be funded at not less than the following 10 levels commencing January 1, 1998 through December 31, 2001: for San Diego Gas and Electric Company a level 12 of four million dollars (\$4,000,000) per year; for Southern 13 California Edison Company a level of twenty-eight 14 million five hundred thousand dollars (\$28,500,000) per year; and for Pacific Gas and Electric Company a level of 16 thirty million dollars (\$30,000,000) per year.
- 17 (3) In-state operation and development of existing 18 and new and emerging renewable resource technologies shall be funded at not less than the following levels on a 20 statewide basis: one hundred nine million five hundred thousand dollars (\$109,500,000) per year for each of the years 1998, 1999, and 2000, and one hundred thirty-six 23 million five hundred thousand dollars (\$136,500,000) for 24 the year 2001. To accomplish these funding levels over 25 the period described herein the San Diego Gas and 26 Electric Company shall spend twelve million dollars 27 (\$12,000,000) per year, the Southern California Edison 28 Company shall expend no less than forty-nine million five 29 hundred thousand dollars (\$49,500,000) for the years 30 1998, 1999, and 2000, and no less than seventy-six million 31 five hundred thousand dollars (\$76,500,000) for the year 2001, and the Pacific Gas and Electric Company shall 33 expend no less than forty-eight million dollars 34 (\$48,000,000) per year through the year 2001. Additional 35 funding not to exceed seventy-five million 36 (\$75,000,000) shall be allocated from moneys collected pursuant to subdivision (d) in order to provide a level of 38 funding totaling five hundred forty million 39 (\$540,000,000).

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(4) Up to fifty million dollars (\$50,000,000) of the amount collected pursuant to subdivision (d) may be resolve outstanding issues related 4 implementation of subdivision (a) of Section 374. Moneys remaining after fully funding the provisions of this paragraph shall be reallocated for purposes of paragraph 7 (3).

- (5) Up to ninety million dollars (\$90,000,000) of the amount collected pursuant to subdivision (d) may be 10 used to resolve outstanding issues related to contractual arrangements in the Southern California Edison service 12 territory stemming from the Biennial Resource Planning Update auction. Moneys remaining after fully funding 14 the provisions of this paragraph shall be reallocated for purposes of paragraph (3).
- (d) Notwithstanding any other provisions of 17 chapter, entities subject to the jurisdiction of the Public 18 Utilities Commission shall extend the period 19 competition transition charge collection up to three 20 months beyond its otherwise applicable termination of 21 December 31, 2001, so as to ensure that the aggregate 22 portion of the research, environmental, and low-income 23 funds allocated to renewable resources shall equal five 24 hundred forty million dollars (\$540,000,000) and that the 25 costs specified in paragraphs (3), (4), and (5) of subdivision (c) are collected.
- (e) Each electrical corporation shall allow customers to make voluntary contributions through their utility bill payments as either a fixed amount or a variable amount 30 to support programs established pursuant to paragraph 31 (3) of subdivision (b). Funds collected by electrical corporations for these purposes shall be forwarded in a timely manner to the appropriate fund as specified by the commission.
- (f) The commission's authority to collect funds 36 pursuant to this section for purposes of paragraph (3) of subdivision (b) shall become inoperative on March 31, 38 2002.
- (g) For purposes of this article, "emerging renewable 39 technology" means a new renewable

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1 including, but not limited to, photovoltaic technology, 2 that is determined by the California Energy Resources 3 Conservation and Development Commission to be 4 emerging from research and development and that has 5 significant commercial potential.

SEC. 2. Section 383.5 of the Public Utilities Code is amended to read:

- 8 383.5. (a) As used in this section, the following terms 9 have the following meaning:
- (1) "In-state 10 renewable electricity 11 technology" means biomass, solar thermal, photovoltaic, wind, geothermal, small hydropower of 30 megawatts or 12 13 less, waste tire, digester gas, landfill gas, and municipal 14 solid waste generation technologies, as described in the report, defined in paragraph (2), including any additions 16 or enhancements thereto, that are produced in facilities 17 located in this state and placed in operation after 18 September 26, 1996, or that were operational prior to that 19 date, and that are also certified under Section 292.2904 of 20 Title 18 of the Code of Federal Regulations as a qualifying power production facility either located 22 California, or that began selling electricity to a California 23 electrical corporation prior to September 26, 1996, under 24 a Standard Offer Power Purchase Agreement authorized 25 by the California Public Utilities Commission.
- 26 (2) "Report" means the Policy Report on AB 1890 27 Renewables Funding (March 1997, Publication Number 28 P500-97-002) submitted to the Legislature by the State 29 Energy Resources Conservation and Development 30 Commission.
- 31 (b) (1) Forty-five percent of the money collected 32 pursuant to paragraph (3) of subdivision (c) of Section 33 381, up to two hundred forty-three million dollars 34 (\$243,000,000), shall be used for programs that are 35 designed to improve the competitiveness of existing 36 in-state renewable electricity generation technology facilities, and to secure for the state the environmental, 37 reliability benefits continued 38 economic, and that operation of those facilities will provide.

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(2) Any funds used to support in-state renewable electricity generation technology facilities pursuant to this subdivision shall be expended in accordance with the provisions of the report, subject to all of the following requirements:

- (A) Funding for existing renewable electricity generation technologies shall be grouped into three technology tiers, as follows:
- (i) Twenty-five percent of the money, up to one 10 hundred thirty-five million dollars (\$135,000,000), shall be used to fund first tier technologies, including biomass, 12 solar thermal, and whole waste tire technologies.
- (ii) Thirteen percent of the money, up to seventy 14 million two hundred thousand dollars (\$70,200,000) shall 15 be used to fund second tier wind technologies.
- (iii) Seven percent of the money, up to thirty-seven 17 million eight hundred thousand dollars (\$37,800,000), shall be used to fund third tier technologies, including geothermal, small hydropower, digester gas, landfill gas, 20 and municipal solid waste technologies.
- (B) The State Energy Resources Conservation 22 Development Commission shall establish a cents per 23 kilowatthour production incentive, not to exceed the 24 payment caps per kilowatthour established in the report 25 representing the difference between target prices and 26 the market clearing price for electricity, if sufficient 27 funds are available. If there are insufficient funds in any 28 payment period to pay either the difference between the 29 target and market price or the payment caps, production 30 incentives shall be based on the amount determined by 31 dividing available funds by eligible generation. 32 target price for Tier 1 technologies shall not be based on less than four cents (\$0.04) per kilowatthour. The market 34 clearing price for electricity shall be the energy prices paid to nonutility power generators as provided in 36 Section 390.
- (C) Funding for each type 37 of existing in-state 38 renewable electricity generation technology shall reduced each year during the period from January 1,

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1998, to January 1, 2002, to encourage the development of increasingly competitive technologies.

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- (D) Facilities that are eligible to receive funding pursuant to this section shall be certified in accordance with the requirements set forth in the report and may not receive payments for any electricity produced that has any of the following characteristics:
- (i) Is sold under a fixed energy price payment under a long-term contract with an existing in-state electrical corporation.
- (ii) Derives from utility-owned facility that is receiving, eligible to receive, recovery or is of above-market facility costs through competitive a 14 transition charge.
- (iii) Is used onsite, sold to customers in a manner that 16 excludes competitive transition charge payments, or is otherwise excluded from competitive transition charge payments.
- (c) (1) Thirty percent of the money, up to 20 hundred sixty-two million dollars (\$162,000,000), collected pursuant to paragraph (3) of subdivision (c) of Section 381, shall be used for programs designed to foster the development of new in-state renewable electricity generation technology facilities, and to secure for the economic, and 25 state the environmental, reliability benefits that continued operation of those facilities will provide. Funds to further the purposes of this subdivision may be committed for multiple years.
 - used for new (2) Any funds in-state electricity generation technology facilities pursuant to this subdivision shall be expended in accordance with the report, subject to all of the following requirements:
- (A) Funds shall be allocated for proposed 34 based on a competitive solicitation process whereby production incentives, not to exceed one and one-half 36 cents (\$0.015) per kilowatthour, are awarded to the 37 lowest bidders, provided that not more than 25 percent 38 of the funds allocated pursuant to paragraph (1) may be awarded to a single project.

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- (B) Funds expended for production incentives shall be paid over a five-year period commencing on the date that a project begins electricity production, provided that the project shall be operational prior to January 1, 2002, 5 unless the State Energy Resources Conservation and 6 Development Commission finds that the project will not operational prior to January 1, 2002, due to circumstances beyond the control of the developer. Upon finding, the Energy State 10 Conservation and Development Commission shall production incentives over a five-year period. 12 commencing on the date of operation, provided that the 13 date that a project begins electricity production may not 14 extend beyond January 1, 2007.
- (C) The amount of funds expended shall be increased 16 for each successive year during the period from January 1, 1998, to January 1, 2002, as fewer projects are expected 18 to be funded during the first few years after funding becomes available.
- (D) Facilities that are eligible to receive payments 21 from the New Renewable Resources Account created pursuant to paragraph (2) of subdivision (a) of Section 23 445 of the Public Utilities Code shall be certified as 24 specified in the report and may not receive payments for 25 any electricity produced that has any of the following characteristics:
- (i) Is sold under an existing long-term contract with an 28 existing in-state electrical corporation if the contract includes fixed energy or capacity payments.
 - (ii) Is used onsite and is sold to customers in a manner that excludes competitive transition charge payments, or is otherwise excluded from competitive transition charge payments.
- 34 (iii) Is produced by a facility that is owned by 35 customer-owned electricity generating systems.
- (E) Eligibility to compete for funds or to receive funds 36 shall not be contingent upon the location or nature of the 37 power purchaser.

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(3) Repowered wind projects shall be eligible for funding under this subdivision if the new investment is at least 80 percent of the value of the repowered facility.

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- (d) (1) Ten percent of the money collected pursuant 5 to paragraph (3) of subdivision (c) of Section 381, up to fifty-four million dollars (\$54,000,000), shall be used for a multiyear, consumer-based program foster development of emerging renewable technologies in distributed generation applications. Funds to further the purposes of this subdivision may be committed multiple years.
- (2) Any funds for emerging technologies used 13 pursuant to this subdivision shall be expended in accordance with all of the following requirements:
- (A) Funding for emerging technologies shall 16 provided through a competitive, market-based process that shall be in place for a period of not less than four years, and shall be structured so as to allow eligible emerging technology manufacturers and suppliers anticipate and plan for increased sale and installation volumes over the life of the program.
- (B) The program shall provide monetary rebates, 23 buydowns, equivalent incentives, subject or subparagraph (C) of paragraph (2) of subdivision (d), to 25 purchasers, lessees, lessors, or sellers of eligible electricity 26 generating systems. Incentives shall benefit the end-use 27 consumer of renewable generation by directly and 28 exclusively reducing the cost of the eligible system, or the 29 cost of electricity produced by the eligible system. 30 Incentives shall be issued on the basis of the rated 31 electrical capacity of the system measured in watts. The 32 amount of the per-watt incentive shall decline over the term of the program, with a corresponding increase in the 34 amount of total electrical capacity eligible for 35 incentive, thereby encouraging the manufacturers 36 suppliers of eligible systems to reduce system costs. Incentives shall be limited to a maximum percentage of the system price, as defined by the State Energy Resources Conservation and Development Commission, and the maximum incentive percentage shall decline

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1 over the term of the program, as shall the per-watt incentive, in amounts to be determined by the State Conservation Energy Resources and Development Commission.

(C) Eligible distributed emerging technologies 6 photovoltaic, solar thermal electric, fuel cell technologies that utilize renewable fuels, and wind turbines of not more than ten kilowatts rated electrical capacity per customer site, provided that the technologies meet the emerging technology eligibility criteria contained in the 10 report prepared by State Energy Resources Conservation 12 Development Commission. and Eligible electricity generating systems are intended primarily to offset part 13 14 or all of the consumer's own electrical energy demand, and shall not be owned by electrical corporations or 16 publicly owned utilities, be located at a customer site that 17 is not receiving distribution service from existing in-state 18 electrical corporations. Not less than 60 percent of the 19 available incentive funds shall be reserved for systems of 20 10 kilowatts rated electrical capacity or smaller, and not 21 less than 15 percent of the funds shall be reserved for systems of 100 kilowatts rated electrical capacity or 23 smaller. eligible electricity All generating 24 components shall be new and unused, and shall not have 25 been previously placed in service in any other location or 26 for any other application. Systems and their fuel resource shall be located on the premises of the end-use consumer of the electricity produced, and all eligible electricity generating systems shall be connected to the utility grid 30 in California.

(D) The State Energy Resources Conservation and 32 Development Commission shall also determine, in collaboration with industry and consumer interests, if a 34 program provision limiting the amount of funds available 35 for any single project is warranted, and determine how 36 federal, state, or other funds or incentives not related to this section that are already available, or that may become 38 available for eligible electricity generating systems, may impact the availability of funds allocated under this section, if at all. The emerging renewable technologies

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program shall be implemented not later than March 31, 1998, and incentives shall be available for eligible 3 electricity generating systems that are placed in service after January 1, 1998, in accordance with the program provisions developed by the State Energy Resources Conservation and Development Commission. However, projects placed in service after January 1, 1998, and prior to September 1, 1998, shall not be subject to limits, if any, that may be determined by the commission, pursuant to 10 this subparagraph. 11

(e) Fifteen percent of the money collected pursuant 12 to paragraph (3) of subdivision (c) of Section 381, up to eighty-one million dollars (\$81,000,000), shall be used for 14 programs designed to provide customer credits for 15 purchases of renewable energy produced by certified 16 energy providers, to disseminate information regarding 17 renewable energy technologies, to promote purchases of 18 renewable energy, to help develop a consumer market 19 for renewable energy, and to help develop a consumer 20 market for renewable energy technologies, as provided 21 in the report, subject to the following requirements:

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- (1) (A) Fourteen percent of the money, 23 seventy-five million hundred six thousand dollars 24 (\$75,600,000), shall be expended to provide customer 25 credits for purchases of renewable energy produced by 26 certified energy providers. Customer credits shall be 27 awarded to California retail customers located in the service territory of an investor-owned utility that is subject to Section 381 who purchase qualifying renewable 30 electric power through transactions traceable to specific generation sources by any auditable contract trail or equivalent that provides commercial verification that the electricity source claimed has been sold not more than 34 once to a retail customer. Credits may be given without 35 regard to whether the power supplier is also receiving 36 funds under any other subdivision of this section.
- (B) Credits awarded pursuant to this paragraph may 38 be paid directly to energy marketers, aggregators, or generators if those persons or entities account for the credits on the recipient customer's utility bills. Credits

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shall not exceed one and one-half cents (\$0.015) per kilowatthour. Credits awarded to members combined class of customers, other than residential and commercial customers, shall not exceed thousand dollars (\$1,000) per customer in 1998 and 1999. Thereafter. the State Energy Resources Conservation Commission Development shall determine January 10 of each year the average customer incentive rebate level paid over the preceding calendar year. In the 10 event that the payments have remained at the one and one-half cents (\$0.015) per kilowatthour cap over the calendar year, 12 preceding the one thousand 13 (\$1,000) per customer cap shall be removed for that 14 calendar year, except that in no event shall more than 15 fifteen million dollars (\$15,000,000) of the total customer 16 incentive funds be awarded to members of the combined 17 class of customers other than residential and small 18 commercial customers. 19

- (C) Funding for credits pursuant to this paragraph 20 shall be increased for each successive year during the period from January 1, 1998, to January 1, 2002, to 22 encourage the increasing use of those credits.
- (D) The State Energy Resources Conservation and 24 Development Commission shall develop interim criteria and procedures for the certification of energy providers and for the identification of energy purchasers who are eligible to receive funds pursuant to this paragraph 28 through a process consistent with this paragraph. Such criteria and procedures shall apply only to funding 30 eligibility and shall not extend to other renewable marketing claims.
- (2) One percent of the money, up to five million four 33 hundred thousand dollars (\$5,400,000), shall be expended renewable 34 to promote energy and to disseminate 35 information on renewable energy technologies. 36 including emerging renewable technologies, and to help develop a consumer market for renewable energy and for small-scale emerging renewable energy technologies.
- (E) The Public Utilities Commission shall notify the 39 State Energy Resources Conservation and Development

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Commission in writing within 10 days of revoking or suspending the registration of any electric service provider pursuant to paragraph (4) of subdivision (b) of Section 394.25.

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- (f) (1) The State Energy Resources Conservation and guidelines 6 Development Commission shall adopt governing the funding programs authorized under this section, at a publicly noticed meeting offering parties opportunity comment. interested an to Substantive changes to the guidelines shall not be 10 adopted without at least 10 days' written notice to the public. The public notice of meetings required by this 12 paragraph shall not be less than 30 days. Notwithstanding 13 14 any other provision of law, any guidelines adopted 15 pursuant to this section shall be deemed to satisfy the 16 requirements of Chapter 3.5 (commencing with Section 17 11340) of Division 3 of Title 2 of the Government Code.
- (2) The State Energy Resources Conservation 19 Development Commission shall, in collaboration 20 eligible emerging technology industry stakeholders and 21 consumer interests, complete the emerging technology program design, as outlined in subdivision (d), 23 implement its provisions.
- (3) Awards made pursuant to this section are grants, 25 subject to appeal to the State Energy Resources and Development Commission upon a 26 Conservation showing that factors other than those described in the guidelines adopted by the State Energy Resources Development Commission 29 Conservation and 30 applied in making the awards and payments. Any actions taken by an applicant to apply for, or become or remain 32 eligible and certified to receive, payments or awards, 33 including satisfying conditions specified by the State Resources Conservation Development 34 Energy and 35 Commission, shall not constitute the rendering of goods, 36 services, or a direct benefit to the State Energy Resources 37 Conservation and Development Commission.
- 38 (g) The State Energy Resources Conservation Development Commission shall report to the Legislature on or before May 31, 2000, and on or before May 31 of

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every second year thereafter, regarding the results of the mechanisms funded pursuant to this section. Reports prepared pursuant to this section shall include a 4 description of the allocation of funds among existing, new and emerging technologies; the allocation of funds among programs, including consumer-side incentives; and the need for the reallocation of money among those technologies. The reports shall also address the allocation of funds from interest on the accounts described in this 10 section, money in the accounts described in subdivision (e) of Section 381, and money included in the accounts pursuant to Section 385. Notwithstanding paragraph (4) 12 13 of subdivision (b) of Section 383 or subdivisions (b), (c), 14 (d), and (e) of Section 383.5 this section, money may be 15 reallocated without further legislative action 16 existing, new, emerging technologies and consumer-side programs in a manner consistent with the 17 18 19

SEC. 3. Section 394.25 of the Public Utilities Code is 20 amended to read:

394.25. (a) The commission enforce may provisions of Sections 2102, 2103, 2104, 2105, 2107, 2108, and 2114 against electric service providers as if those electric service providers were public utilities as defined code sections. Notwithstanding the above, in these nothing in this section grants the commission jurisdiction to regulate electric service providers other than as specifically set forth in this part. Electric service 29 providers shall continue to be subject to the provisions of 30 Sections 2111 and 2112. Upon a finding by the 31 commission's executive director that there is evidence to 32 support a finding that the electric service provider has 33 committed an act constituting grounds for suspension or 34 revocation of registration as set forth in subdivision (b) of 35 Section 394.25, the commission shall notify the electric 36 service provider in writing and notice an expedited 37 hearing on the suspension or revocation of the electric 38 service provider's registration to be held within 30 days of the notification to the electric service provider of the 40 executive director's finding of evidence to support

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suspension or revocation of registration. The commission shall, within 45 days after holding the hearing, issue a decision on the suspension or revocation of registration, 4 which shall be based on findings of fact and conclusions 5 of law based on the evidence presented at the hearing. The decision shall include the findings of fact and the conclusions of law relied upon.

provider (b) An electric service may suspended or immediately registration revoked, 10 prospectively, in whole or in part, for any of the following

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- (1) Making material misrepresentations in the course of soliciting customers, entering into service agreements with those customers, or administering those service agreements.
- (2) Dishonesty, fraud, or deceit with the intent to substantially benefit the electric service provider or its employees, agents, or representatives, or to disadvantage retail electric customers.
- (3) Where the commission finds that there is evidence that the electric service provider is not financially or operationally capable of providing the offered electric service.
- (4) The misrepresentation of a material fact by an applicant in obtaining a registration pursuant to Section 394.
- (c) Pursuant to its authority to revoke or suspend 28 registration, the commission may suspend a registration for a specified period or revoke the registration, or in lieu 30 of suspension or revocation, impose a moratorium on adding or soliciting additional customers. Any suspension 32 or revocation of a registration shall require the electric service provider to cease serving customers within the 34 boundaries of investor-owned electric corporations, and 35 the affected customers shall be served by the electrical 36 corporation until the time when they may select service 37 from another service provider. Customers shall not be 38 liable for the payment of any early termination fees or other penalties to any electric service provider under the

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if the serving electric service service agreement provider's registration is suspended or revoked.

(d) The commission shall require any electric service provider whose registration is revoked pursuant to 5 paragraph (4) of subdivision (b) to refund all of the 6 customer credit funds that the electric service provider received from the State Energy Resources Conservation 8 and Development Commission pursuant to paragraph 9 (1) of subdivision (e) of Section 383.5. The repayment of 10 these funds shall be in addition to all other penalties and 11 fines appropriately assessed the electric service provider 12 for committing those acts under other provisions of law. 13 All customer credit funds refunded under this subdivision 14 shall be deposited in the Renewable Resource Trust Fund redistribution bythe State Energy Resources 16 Conservation and Development Commission pursuant to 17 Section 383.5. This subdivision shall apply retroactively to 18 any credits received pursuant to paragraph (1) of 19 subdivision (e) of Section 383.5 prior to January 1, 2001.

SEC. 4. Article 15 (commencing with Section 399) is added to Chapter 2.3 of Part 1 of Division 1 of the Public Utilities Code, to read:

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Article 15. Reliable Electric Service Investments Act

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- 399. (a) This article shall be known, and may be cited, as the Reliable Electric Service Investments Act.
- (b) The Legislature finds and declares that safe, reliable electric service is of utmost importance to the citizens of this state, and its economy.
- (c) The Legislature further finds and declares that in 32 order to ensure that the citizens of this state continue to receive safe, reliable, affordable, and environmentally 34 sustainable electric service, it is essential that prudent 35 investments continue to be made in all of the following areas:
- (1) To protect the integrity of the electric distribution 37 38 grid.
- (2) To ensure an adequately sized and trained utility 39 workforce.

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(3) To 1 cost-effective energy efficiency ensure 2 improvements.

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- (4) To achieve a sustainable supply of renewable energy.
- 5 (5) To advance public interest research, development 6 and demonstration programs not adequately provided by competitive and regulated markets.
- (d) It is the intent of the Legislature to reaffirm, requiring revision, California's doctrine, 9 without 10 reflected in regulatory and judicial decisions, regarding electrical corporations' reasonable opportunity 12 recover costs and investments associated with their electric distribution grid and the reasonable opportunity 14 to attract capital for investment on reasonable terms.
- (e) The Legislature further finds and declares all of 16 the following:
- (1) Acting under applicable constitutional 18 statutory authorities, the Public Utilities Commission and 19 the boards of local publicly owned electric utilities have 20 included in regulated electricity prices, investments that 21 are essential to maintaining system reliability, reducing 22 California electricity users' bills, and mitigating 23 environmental costs of California users' electricity 24 consumption.
- important of these "system (2) Among the most 26 benefits" investments categories are energy efficiency, 27 renewable energy, and public interest research, 28 development and demonstration (RD&D).
- efficiency investments funded (3) Energy from 30 California's usage-based electricity charges on 31 distribution help improve systemwide reliability 32 reducing demand in times and areas of system congestion, and at the same time reduce all California 34 electricity users' costs. These investments 35 significantly reduce environmental costs associated with 36 California's electricity consumption, including, but not 37 limited to, degradation of the state's air, water, and land 38 resources.
- (4) California's in-state renewable energy 39 40 help alleviate supply deficits that could threaten electric

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system reliability, reduce environmental costs associated with California's electricity consumption, and increase the diversity of the electricity system's fuel mix, reducing electricity users' exposure to fossil-fuel price volatility.

- research, development (5) California's public-interest and demonstration (RD&D) investments enhance private and regulated sector investment in electricity system technologies, and are designed specifically to help ensure sustained improvement in the economic 10 environmental performance of the distribution. 11 transmission, and generation and end-use systems that 12 serve California electricity users.
- (6) California has established a long tradition of 14 recovering system benefits investments through 15 usage-based electricity charges, which is reflected in at 16 least two decades of electricity price regulation by the 17 commission, the boards of local publicly owned electric 18 utilities, and the mandate of the Legislature in Chapter 19 854 of the Statutes of 1996 (Assembly Bill 1890 of the 20 1995-96 Regular Session of the Legislature) and Chapter 21 905 of the Statutes of 1997 (Senate Bill 90 of the 1995–96 22 Regular Session of the Legislature).
- (7) Unless the Legislature acts to extend the mandate 24 of Chapter 854 of the Statutes of 1996 for minimum levels California 25 of usage based system benefits charges, electricity users are at substantial risk of higher economic and environmental costs and degraded reliability.
- 399.1. (a) As used in this article, the term "Energy 29 Commission" means the State Energy 30 Conservation and Development Commission.
- 31 (b) As used in this article, the term "local publicly 32 owned electric utility" has the same meaning as set forth in subdivision (d) of Section 9604.
- 34 399.2. (a) (1) It is the policy of this state, and the 35 intent of the Legislature, to reaffirm that each electrical 36 corporation shall continue to operate its distribution grid in its service territory and shall do so in 37 a safe, reliable, efficient, and cost-effective manner. 38
- 39 (2) In furtherance of this policy, it is the intent of the electrical 40 Legislature that each corporation

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continue to be responsible for operating its own electric distribution grid including, but not limited to, owning, controlling, operating, managing, maintaining, planning, engineering, designing, and constructing its own electric 5 distribution grid, emergency response and restoration, service connections, service turnons and turnoffs, and service inquiries relating to the operation of its electric distribution grid, subject to the commission's authority. 9

- (b) In order to ensure the continued efficient use, and 10 cost-effective, safe, and reliable operation of the electric distribution grid, each electrical corporation continue to operate its electric distribution grid in its service territory consistent with Section 330.
- (c) In carrying out the purposes of this section, each 15 electrical corporation shall continue to make reasonable 16 investments in its electric distribution grid. electrical corporation shall continue to have a reasonable opportunity to fully recover from all customers of the electrical corporation, in a manner determined by the commission pursuant to this code, all of the following:
 - (1) Reasonable investments in its electric distribution grid.
 - (2) A reasonable return on the investments in its electric distribution grid.
 - (3) Reasonable costs to operate its electric distribution grid.
 - (d) For purposes of this section, the term "electric distribution grid" means those facilities owned operated by an electrical corporation that are not under the control of the Independent System Operator and that are used to transmit, deliver, or furnish electricity for light, heat, or power.
- 33 (e) Nothing in this section shall be construed to alter 34 or to affect any of the following:
 - (1) Section 216, 218, or 2827.

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(2) The authority of the commission to establish and 36 37 enforce standards and tariff conditions the customer-owned interconnection of facilities the 38 to electric distribution grid.

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(3) The ratemaking authority of the commission 1 under this code.

- (4) The authority of the commission to establish rules governing the extension of service to new customers.
- (f) Nothing in this section shall be construed to alter or affect any authority or lack of authority of the commission regarding the ownership and operation of new electric generation used in whole, or in part, for the purpose of maintaining or enhancing the reliability of the electric distribution grid.
- (g) Nothing in this section shall be construed to preclude any of California's local publicly owned electric utilities from exercising its authority to operate its electric distribution grid as provided under relevant state law.

(h)-

(g) Nothing in this section diminishes or expands any existing authority of a local governmental entity.

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- (h) The commission shall require every electrical 20 corporation operating an electric distribution grid to inform all customers who request residential service 22 connections via telephone of the availability of the 23 California Alternative for Rates Energy (CARE) 24 program and how they may qualify for and obtain these 25 services and shall accept applications for the CARE according to procedures specified program commission. Electrical corporations shall recover 28 reasonable costs of implementing this subdivision.
- 399.3. Nothing in Section 399.2 shall be construed to 30 preclude any of California's local publicly owned electric utilities from exercising authority to operate their electric distribution grid as provided under law.
- 399.4. (a) (1) In order to ensure that prudent 34 investments in energy efficiency continue to be made cost-effective 35 that produce energy savings. 36 customer demand, and contribute to the safe and reliable operation of the electric distribution grid, it is the policy of this state and the intent of the Legislature that the commission shall continue to administer cost-effective

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1 energy efficiency programs authorized pursuant to existing statutory authority.

- (2) As used in this section, the term "energy 4 efficiency" includes, but is not limited to, cost-effective activities to achieve peak load reduction that improve end-use efficiency, lower customers' bills, and reduce system needs.
- (b) The commission, in evaluating energy efficiency 9 investments under its existing statutory authorities, shall 10 also ensure both of the following:

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- (1) That local and regional interests, multifamily 12 dwellings, and energy service industry capabilities are 13 incorporated into program portfolio design and that local 14 governments, community-based organizations. 15 energy efficiency service providers are encouraged to 16 participate in program implementation appropriate.
- (2) That no energy efficiency funds are used to 18 19 provide incentives for the purchase 20 energy-efficient refrigerators.
- 399.6. (a) In order to optimize public investment and 22 ensure that the most cost-effective and in renewable 23 investments resources are vigorously 24 pursued, the Energy Commission shall create 25 investment plan as set forth in paragraphs (1) to (3), 26 inclusive, to govern the allocation of funds provided 27 pursuant to this article. The Energy Commission's 28 long-term goal shall be a fully competitive and 29 self-sustaining California renewable energy supply. The 30 investment plan shall be in accordance with all of the 31 following:
- 32 (1) The investment plan's objective shall be to 33 increase, in the near term, the quantity of California's 34 electricity generated in-state renewable by energy 35 resources, while protecting system reliability, fostering 36 resource diversity, and obtaining the greatest 37 environmental benefits for California residents.
- (2) An additional objective of the plan shall be to 38 39 identify and support emerging renewable energy

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technologies that have the greatest near-term commercial promise and that merit targeted assistance.

- (3) The investment plan shall contain specific numerical targets, reflecting the projected impact of the plan, for both of the following:
- electrical (A) Increased quantity of California generation produced from emerging technologies from overall renewable resources.
- (B) Increased renewable supply generation 10 available from facilities other than those selling to investor-owned utilities under contracts entered into 12 prior to 1996 under the federal Public Utilities Regulatory 13 Policies Act of 1978 (P.L. 95-617).
- (b) The Energy Commission shall, on an annual basis, 15 evaluate progress on meeting the targets set forth in 16 subparagraphs (A) and (B) of paragraph subdivision (a), or any substitute provisions adopted by 18 the Legislature upon review of the investment plan, and assess the impact of the investment plan on reducing the 20 cost to Californians of renewable energy generation.
- (c) In preparing these investment plans, the Energy 22 Commission shall recommend allocations among all of 23 the following:
- (1) (A) Except as provided in subparagraph (B), 25 production renewable energy, incentives for new 26 including repowered or refurbished renewable energy.
- (B) Allocations may not be made for renewable 28 energy that is generated by a project that remains under a power purchase contract with an electrical corporation 30 originally entered into prior to September 24, 1996, whether amended or restated thereafter.
- (C) Notwithstanding subparagraph (B). production 33 incentives for incremental new, repowered, from existing projects 34 refurbished renewable energy 35 under a power purchase contract with an electrical 36 corporation originally entered into prior to September 24, 1996, whether amended or restated thereafter, may be 38 allowed in any month, if all of the following occur:
- 39 (i) The project's power purchase contract provides that all energy delivered and sold under the contract is

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paid at a price that does not exceed commission approved short-run avoided cost of energy.

(ii) Either of the following:

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- (I) The power purchase contract is amended to 5 provide that the kilowatt hours used to determine the capacity payment in any time-of-delivery period in any month under the contract shall be equal to the actual kilowatt hour production, but no greater than five-year average of the kilowatt hours delivered for the 10 corresponding time-of-delivery period and month, in the years 1995 to 1999, inclusive.
- (II) If a project's installed capacity as of December 31, 13 1998, is less than 75 percent of the nameplate capacity as 14 stated in the power purchase contract, the power purchase contract is amended to provide that the 16 kilowatt hours used to determine the capacity payment 17 in any time-of-delivery period in any month under the 18 contract shall be equal to the actual kilowatt hour production, but no greater than the product of the 20 five-year average of the kilowatt hours delivered for the 21 corresponding time-of-delivery period and month, in the years 1994 to 1998, inclusive, and the ratio of installed capacity as of December 31 of the previous year, but not 24 to exceed contract nameplate capacity, to the installed 25 capacity as of December 31, 1998.
- 26 (iii) The production incentive is payable only with 27 respect to the kilowatthour delivered in a particular month that exceeds the corresponding five-year average calculated pursuant to clause (ii).
 - (2) Rebates, buydowns, or equivalent incentives for emerging renewable technologies.
- for (3) Customer credits renewables under not 33 contract with a utility.
- 34 (4) Customer education.
- 35 (5) Incentives for reducing fuel costs that are 36 confirmed to the satisfaction of the Energy Commission at solid fuel biomass energy facilities in order to provide public benefits, 38 demonstrable environmental and including but not limited to, air quality.

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(6) Solar thermal generating resources that enhance the environmental value or reliability of the electricity system and that require financial assistance to remain economically viable, as determined by the Energy Commission. The Energy Commission may require 6 financial disclosure from applicants for purposes of this paragraph.

- (7) Specified fuel cell technologies, if the Energy Commission makes all of the following findings:
- (A) The specified technologies have similar or better air pollutant characteristics than renewable technologies in the investment plan.
- technologies (B) The specified require financial 14 assistance to become commercially viable by reference to wholesale generation prices.
- technologies (C) The specified could 17 significantly to the infrastructure development or other 18 innovation required to meet the long-term objective of a 19 self-sustaining, competitive supply of renewable energy.
- (8) Existing wind-generating resources, if the Energy 21 Commission finds that the existing wind-generating 22 resources are a cost-effective source of reliability and 23 environmental benefits compared with other eligible 24 sources, and that the existing wind-generating resources 25 require financial assistance to remain economically 26 viable, as determined by the Energy Commission. The 27 Energy Commission may require financial 28 from applicants for the purposes of this paragraph.
- (d) Commencing on January 1, 2002, public entities 29 eligible to receive customer credits 30 are 31 renewables.
- (e) Notwithstanding anv other provision of 33 moneys collected for renewable energy pursuant to this 34 article shall be transferred to the Renewable Resource 35 Trust Fund of the Energy Commission, to be held until the Legislature. 36 further action by The 37 Commission shall prepare and submit to the Legislature, 38 on or before March 31, 2001, an initial investment plan for 39 these moneys, addressing the application of moneys 40 collected between January 1, 2002, and January 1, 2007.

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The initial investment plan shall also include an evaluation of and report to the Legislature regarding the appropriateness and structure of a mandatory state purchase of renewable energy. On or before March 31, 2006, the Energy Commission shall prepare an investment plan proposing the application of moneys collected between January 1, 2007, and January 1, 2012. No moneys may be expended in the years covered by these plans without further legislative action.

399.7. (a) In order to ensure that prudent 11 investments in research, development and demonstration of energy efficient technologies continue 12 13 to produce substantial economic, environmental, public 14 health, and reliability benefits, it is the policy of this state and the intent of the Legislature that funds made 15 available, upon appropriation, for energy related public 16 17 interest research, development and demonstration programs shall be used to advance science or technology that are not adequately provided by competitive and 20 regulated markets.

21 (b) Notwithstanding anv other provision of 22 moneys collected for public-interest research. 23 development and demonstration pursuant to this section 24 shall be transferred to the Public Interest Research, 25 Development, and Demonstration Fund of the Energy 26 Commission to be held until further action by the 27 Legislature. The Energy Commission shall prepare and 28 submit to the Legislature, on or before March 1, 2001, an 29 initial investment plan for these moneys, addressing the 30 application of moneys collected between January 1, 2002, and January 1, 2007. The initial investment plan shall 32 address the recommendations of the PIER Independent Review Panel Report, dated March 2000, to either RD&D within 34 transform the program the Energy 35 Commission. or to administer it through. 36 cooperation with, an external organization. The initial 37 investment plan shall include criteria that will be used to 38 determine that a project provides public benefits to California that are not adequately provided competitive and regulated markets. On or before March AB 995 **— 28 —**

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31, 2006, the Energy Commission shall prepare an investment plan addressing the application of moneys collected between January 1, 2007, and January 1, 2012. 4 No moneys may be expended in the years covered by 5 these plans without further legislative action.

- 399.8. (a) In order to ensure that the citizens of this state continue to receive safe, reliable, affordable, and environmentally sustainable electric service, it is the policy of this state and the intent of the Legislature that 10 prudent investments in energy efficiency, renewable 11 energy, and research, development and demonstration 12 shall continue to be made.
- (b) (1) Every customer of an electrical corporation, 14 shall pay a nonbypassable systems benefit system benefits 15 charge authorized pursuant to this article. The systems 16 benefit system benefits charge shall fund energy efficiency, renewable energy, and research, 18 development and demonstration.
- utilities publicly owned electric (2) Local shall 20 continue to collect and administer system benefits charges pursuant to Section 385.
- (c) (1) The commission shall require each electrical 23 corporation to identify a separate rate component to 24 collect revenues to fund energy efficiency, renewable 25 energy, and research, development and demonstration 26 programs authorized pursuant to this section beginning 27 January 1, 2002, through January 1, 2012. The rate component shall be a nonbypassable element of the local distribution service and collected on the basis of usage.
- (2) This rate component may not exceed, for any tariff 31 schedule, the level of the rate component that was used 32 to recover funds authorized pursuant to Section 381 on January 1, 2000. If the amounts specified in paragraph (1) 34 of subdivision (d) are not recovered fully in any year, the 35 commission shall reset the rate component to restore the 36 unrecovered balance, provided that the rate component may not exceed, for any tariff schedule, the level of the component that was used to recover 38 authorized pursuant to Section 381 on January 1, 2000. Pending restoration, any annual shortfalls shall

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allocated pro rata among the three funding categories in proportions paragraph 2 the established in (1) 3 subdivision (d).

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- (d) The commission shall order San Diego Gas and Company, Southern California 5 Electric Edison 6 Company, and Pacific Gas and Electric Company to collect these funds commencing on January 1, 2002, as follows:
- 9 (1) Two hundred twenty-eight million dollars 10 (\$228,000,000) per year in total for energy efficiency and 11 conservation activities, one hundred thirty-five million 12 dollars (\$135,000,000) in total per year for renewable 13 energy, and sixty-two million five hundred thousand 14 dollars (\$62,500,000) in total per year for research, 15 development and demonstration. The funds for energy 16 efficiency and conservation activities shall continue to be allocated in proportions established for the year 2000 as 17 18 set forth in paragraph (1) of subdivision (c) of Section 19 381.
- (2) The amounts shall be adjusted annually at a rate 21 equal to the lesser of the annual growth in electric commodity sales or inflation, as defined by the gross 23 domestic product deflator.
- (e) The commission and the Energy Commission shall 25 retain and continue their oversight responsibilities as set 26 forth in Sections 381, 383, 383.5, and 445, and Chapter 7.1 27 (commencing with Section 25620) of the 28 Resources Code.
- (f) (1) On or before January 1, 2004, the Governor 30 shall appoint an independent review panel including, but not limited to, members with expertise on the energy 32 service needs of large and small electricity consumers, system reliability issues, and energy-related public policy. 34 On or before January 1, 2005, the panel shall prepare and submit to the Legislature and the Energy Commission a 36 report evaluating the energy efficiency, and research, development and demonstration energy, 38 programs funded under this section. Reasonable costs associated with the review in each of the three program 39 categories, including technical assistance,

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charged to the relevant program category procedures to be developed by the commission for 3 energy efficiency and by the Energy Commission for 4 renewable energy and research development 5 demonstration.

- (2) The report shall also assess all of the following:
- 7 (A) Whether ongoing programs are consistent with 8 the statutory goals.
- (B) Whether potential synergies among the program 10 categories described in paragraph (1) that could provide enhanced public value have been identified 12 incorporated in the programs.
- increased renewable (C) If established targets for 14 generation are likely to be achieved.
- (D) What changes should be made to result in a more 16 efficient use of public resources.
- (3) The report shall also compare Energy the 18 Commission's programs with efforts undertaken by other 19 states and assess, as an alternative, the relative costs and 20 benefits of adopting a tradeable minimum renewable 21 energy requirement in California. The evaluation shall 22 include recommendations intended to optimize 23 renewable resource development at the least cost.
- the report shall (4) For energy efficiency programs, 25 include an evaluation of all of the following:
- for (A) The net benefits secured residential 27 customers, taking into account both public and private costs, including improvements in that customer group's ability to avoid or reduce consumption of relatively costly peak electricity.
- (B) Whether the programs provide a 32 benefits to all sectors that contribute to the funding.
- (C) The extent to which competition in energy 34 markets including, but not limited to, load participation 35 in ancillary services markets, and improvements in 36 technology affect the continuing need for such programs.
- (D) The status and growth of the private, competitive 38 energy services industry that provides energy efficiency services and other energy products to customers.

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(E) The commercial availability of any new technologies that reduce electricity demands during high-priced periods.

- (F) Customers' willingness and ability reduce to 5 consumption adopt energy efficiency measures or without program support.
- (G) The extent to which the programs have delivered cost-effective energy efficiency not adequately provided by markets and as a result have reduced energy demand 10 and consumption.
- (H) The relative cost-effectiveness of program 12 expenditures compared to other current or potential 13 expenditures to enhance system reliability.
- (5) The report shall include specific recommendations assisting the Legislature in determining 15 aimed at 16 whether to change or eliminate the collection of the system benefits charge on or after January 1, 2007.
- (6) The panel may update and revise the report as 19 needed.
- (g) Promptly after receiving the panel's report, the 21 commission shall convene a proceeding to address 22 implementation of the panel's energy efficiency 23 recommendations.
- 399.9. (a) No part of this article shall be construed to 25 alter or affect the low-income funding provisions set forth provided to low-income 382. Programs 26 in Section 27 electricity customers, including but not limited 28 targeted energy efficiency services and the California 29 Alternative Rates for Energy Program shall continue to 30 be funded as set forth in Section 382.
- 31 (b) Nothing in this article shall be construed to affect 32 the iurisdiction of commission over electric the 33 distribution service.

SEC. 4.

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35 SEC. 5. No reimbursement is required by this act 36 pursuant to Section 6 of Article XIII B of the California 37 Constitution because the only costs that may be incurred 38 by a local agency or school district will be incurred because this act creates a new crime or infraction, 40 eliminates a crime or infraction, or changes the penalty **AB 995 — 32 —**

- 1 for a crime or infraction, within the meaning of Section 2 17556 of the Government Code, or changes the definition 3 of a crime within the meaning of Section 6 of Article 4 XIII B of the California Constitution.