AMENDED IN ASSEMBLY APRIL 28, 1999

CALIFORNIA LEGISLATURE-1999-2000 REGULAR SESSION

ASSEMBLY BILL

No. 818

Introduced by Assembly Member Knox (Coauthors: Assembly Members Alquist, Briggs, Calderon, Cox, Kuehl, Longville, Romero, and Washington)

February 24, 1999

An act to add Section 7934 Sections 7934, 7935, 7936, 7938, 7939, and 7940 to the Public Utilities Code, relating to telecommunications.

LEGISLATIVE COUNSEL'S DIGEST

AB 818, as amended, Knox. New area codes.

Existing federal law provides for a coordinator for California area code relief. Existing law establishes a process for that coordinator and providers, as defined, to develop an area code relief plan, as prescribed. — Existing federal regulations prohibit an area code from being assigned based solely on the provision of a specific type of telecommunications service or use of a particular technology.

This bill would require the Public Utilities Commission to preserve existing area codes for land-based telecommunications, to ensure that retired telephone numbers within a given area code are reestablished as usable numbers before new area codes are established within a region, and to apply for a waiver of the existing federal regulations described above, so that the commission may

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eonsider the application of separate area codes for land-based telecommunication services and non-land-based telecommunication services. The bill would require the commission, on or before January 1, 2001, to submit to the Legislature a report on the implementation of those provisions.

The bill would prohibit the commission from establishing or implementing any new area code until the commission either begins, as new area codes become necessary, to apply separate new area codes for land-based telecommunication services and non-land-based telecommunications services such as cellular telephone and pager services, if the commission receives a waiver of those existing federal regulations from the Federal Communications Commission, or the commission proposes, and the Legislature approves, a plan, alternative to the use of technology-based area codes, as specified, to alleviate the undue hardship currently experienced by telecommunications customers caused by the creation of new area codes to develop and implement any measures that it determines to be available for telecommunications service telephone possess number providers that efficiently allocate telephone numbers within those prefixes. The bill would require the Public Utilities Commission to immediately request the Federal **Communications** Commission todelegate to the state authority specified federal communications telecommunications under law, to the extent that the delegation will permit the Public Utilities Commission to implement specified measures. The bill would require the Public Utilities Commission to request, telecommunications providers provide, to information on telephone number use. The bill would require the Public Utilities Commission to prepare and submit to the Legislature a report on that information on or before July 1, 2001. The bill would require the Public Utilities Commission certain impose requirements ontelephone assignments.

The bill would make related legislative findings and declarations.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

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SECTION 1. This act shall be known and may be cited as the Consumer Area Code Relief Act of 1999.

- SEC. 2. Section 7934 is added to the Public Utilities 4 Code, to read:
- 5 7934. The Legislature finds and declares all of the following:
 - (a) The number of area codes in this state has more than doubled since 1991.
- (b) The proliferation of area codes has caused undue 10 hardship on citizens of this state, who have begun to be forced into new area codes after years of having the same 12 telephone number.
- (c) That proliferation has substantially increased costs 14 to businesses, individuals, and government agencies.
- (d) New area codes require the replacement 16 business cards and letterhead stationery, and companies must use employee time contacting their customers to ensure that those customers are able to continue to reach the affected company.
- (e) The proliferation of area codes has also reduced 21 worker productivity as employees begin using new and unfamiliar area codes.
 - (f) It is the policy of the Legislature that existing area codes should be preserved for as long as possible.
- (g) It is the further policy of the Legislature that the 26 hardship currently experienced by telecommunications customers as a result of the creation of new area codes should be alleviated.
- (h) For all of the reasons stated above, it is necessary 30 for the Public Utilities Commission to commission, as a public agency, to take all possible measures to protect area codes as a public resource, stop area code 32 proliferation, and review their existing practice 34 establishing new area code regions and the creation of area code overlays. 35
- SEC. 3. Section 7934 is added to the Public Utilities 36 37 Code, to read:
 - 7934. (a) The commission shall do all of the following:

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(1) Preserve existing area codes for land-based telecommunications whenever possible, for as long as possible.

- (2) Ensure that any and all retired telephone numbers within a given area code are reestablished as usable numbers before new area codes are established within a region.
- (3) Apply for a waiver of existing regulations adopted by the Federal Communications Commission that prohibit an area code from being assigned based solely on the provision of a specific type of telecommunications service or the use of a particular technology (47 C.F.R. 52.19(c)(3)(1)), so that the commission may consider the application of separate area codes for land-based telecommunication services and non-land-based telecommunication services such as cellular telephone and pager services.
- (4) On or before January 1, 2001, submit to the Legislature a report on the progress of the commission in the implementation of this subdivision.
- (b) The commission shall not establish or implement any new area code until one of the following events occurs:
- (1) If, after the commission receives a waiver from the Federal Communications Commission as described in paragraph (3) of subdivision (a), the commission begins, as new area codes become necessary, to apply separate new area codes for land-based telecommunication services and non-land-based services such as cellular telephone and pager services.
- (2) The commission proposes, and the Legislature approves, a plan, alternative to the use of technology-based area codes, as described in paragraph (1), to alleviate the undue hardship currently experienced by telecommunications customers as a result of the creation of new area codes.
- 37 SEC. 3. Section 7935 is added to the Public Utilities 38 Code, to read:
- 39 7935. The commission shall develop and implement 40 any measures it determines to be available for

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1 telecommunications service providers that possess prefixes to efficiently allocate telephone numbers within 3 those prefixes.

SEC. 4. Section 7936 is added to the Public Utilities 4 5 Code, to read:

- Utilities 7936. The Public Commission shall 6 immediately request the *Federal* **Communications** Commission to delegate to the state authority over telecommunications numbering under Section 251(e)(1) 10 of the Federal Communications Act of 1934 (47 U.S.C. 251(e)(1)), to the extent that the delegation will permit 12 the Public Utilities Commission to implement measures 13 to conserve telephone numbers, including, but 14 limited to, all of the following:
- available (a) Establishing minimum the use and 16 efficiency measures for prefixes.

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- (b) Requiring telecommunications carriers to return 18 unused or underused prefixes and to return prefixes that have been obtained in a manner contrary to federal or state numbering guidelines or protocols.
 - (c) Establishing individual number mandatory pooling in 1000 telephone number blocks, and interim unassigned number porting.
 - 7937. (a) On or before March 1, 2000, the commission shall request from each telecommunications service provider doing business in this state that possesses a telephone number prefix, or a portion thereof, specific telephone numbers and the quantities within the possession of the provider, both used and unused.
- Section 30 (b) Notwithstanding 7550.5 of the 31 Government Code. commission shall the information obtained pursuant to subdivision (a) and any 32 information required by the commission, 34 prepare and submit to the Legislature, on or before, July 35 1, 2001, an audit of telecommunications industry use rates.
- 7938. The commission shall require, as an interim 37 measure until the commission develops procedures for 38 number pooling, that number assignments made by telecommunications service providers to their customers 40 shall be made first from prefixes that are more than 25

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1 percent used. A telecommunications service provider 2 may assign numbers from prefixes with less than 25 3 percent use only to the extent necessary, if numbers from 4 prefixes that are more than 25 percent used are not otherwise available.

7939. If the commission establishes a process to ensure 7 that telephone numbers can be allocated in blocks smaller than 10,000, the commission shall require that a 9 telecommunications service provider return to the North 10 American Numbering Plan Administrator 11 telephone numbers for reassignment, ina quantity 12 determined by the commission.

7940. A telecommunications service provider doing 13 14 business in this state that possesses one or more telephone 15 number prefixes, or portions thereof, shall provide to the 16 commission, upon request, use information pertaining to 17 both used and unused prefixes, according to any schedule 18 established by the commission.