

AMENDED IN ASSEMBLY APRIL 16, 1997
AMENDED IN ASSEMBLY MARCH 31, 1997

CALIFORNIA LEGISLATURE—1997–98 REGULAR SESSION

ASSEMBLY BILL

No. 367

Introduced by Assembly Member Havice
(Principal coauthor: Senator Hughes)
(Coauthor: Assembly Member Baca)
(Coauthor: Senator Watson)

February 19, 1997

An act to add Article 5 (commencing with Section 49350) to Chapter 8 of Part 27 of the Education Code, relating to education.

LEGISLATIVE COUNSEL'S DIGEST

AB 367, as amended, Havice. Education: Community Policing School Safety Grant Program.

Existing law establishes various programs with respect to the safety of pupils attending the public schools.

This bill would *express various findings and declarations of the Legislature relating to community policing, as defined. The bill would* establish the Community Policing School Safety Grant Program, to be administered by the State Department of Education. Under the program, the Superintendent of Public Instruction would award grants on a competitive basis to school districts implementing plans providing for a continuum of responses to school safety needs by employees of school districts and local law enforcement



agencies and demonstrating a collaborative and innovative approach for implementing a system of providing safe and secure school environments between the school districts and local law enforcement agencies *through community policing*, as specified. The bill would require the State Department of Education to assess the effectiveness of the program, and to submit an interim report and a final analysis of the program to the Legislature on or before March 1, 2000, and March 1, 2002, respectively.

The bill would express the intent of the Legislature that the program be funded by a combination of funds from the state and from local school districts and law enforcement agencies, as specified.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Article 5 (commencing with Section
2 49350) is added to Chapter 8 of Part 27 of the Education
3 Code, to read:

4

5 Article 5. Community Policing School Safety Grant
6 Program

7

8 49350. (a) *The Legislature finds and declares all of*
9 *the following:*

10 (1) *Studies have shown that indicators of risk for*
11 *violence are associated with a child's experiences at*
12 *school. Antisocial behavior or aggressiveness, which is*
13 *sometimes combined with isolation, withdrawal,*
14 *hyperactivity, or attention deficit disorder, places*
15 *children at increased risk of violence.*

16 (2) *These children are at risk of persistent antisocial*
17 *behavior, such as skipping school, getting into fights, and*
18 *misbehaving in class. Young people of both genders who*
19 *engage in these activities are at increased risk of*
20 *experiencing drug abuse, juvenile delinquency, violence,*
21 *dropping out of school, and teen pregnancy.*



1 (3) *It is well-known that some youth, even though*
2 *exposed to multiple risk factors, do not succumb to*
3 *violent, antisocial behavior. One of the defining factors*
4 *for this outcome is bonding--positive relationships with*
5 *family members, teachers, and other adults.*

6 (4) *The Community School Safety Grant Program*
7 *brings this successful law enforcement strategy to*
8 *California's schools. By providing funding assistance,*
9 *strict participation guidelines and assessments, the*
10 *Community School Safety Grant Program will bring*
11 *highly trained law enforcement officers onto school*
12 *campuses to work with students. Community policing in*
13 *schools will provide the necessary opportunities for*
14 *students' active involvement in positive activities, as well*
15 *as trained personnel to teach them skills so that they may*
16 *pursue later opportunities successfully. Community*
17 *policing in schools provides a consistent system of*
18 *recognition and reinforcement of positive behavior.*

19 (5) *Many school safety approaches, including metal*
20 *detectors, drug-sniffing dogs, armed private security*
21 *personnel, and similar security measures, are more*
22 *one-dimensional in their approach to school safety. The*
23 *Community Policing School Safety Grant Program takes*
24 *a multidimensional approach by involving the*
25 *community, schools, parents or guardians, and law*
26 *enforcement personnel in the design of the program that*
27 *will serve their schools. The relationships developed, as a*
28 *result of this process and the programs themselves, will be*
29 *a strong preventative alternative to antisocial behavior in*
30 *California's schools.*

31 (b) *As used in this article, "community policing"*
32 *means an approach to crime prevention that is founded*
33 *on developing positive relationships between law*
34 *enforcement and the community. In community*
35 *policing, law enforcement becomes an integral facet of*
36 *the community because officers walk the streets of the*
37 *community and develop positive relationships with*
38 *members of the community. Community members*
39 *become more involved in their community's activities*
40 *because they know they have the personal support of law*



1 *enforcement. Community policing identifies factors that*
 2 *put young people at risk for violence in order to reduce*
 3 *or eliminate these factors and strengthen protective*
 4 *factors such as positive relationships with adults.*

5 49350.5. (a) In order to ensure that students enrolled
 6 in the California public schools attend campuses that are
 7 safe, secure, orderly, and purposeful places in which
 8 students and staff are free to learn and teach without the
 9 threat of physical or psychological harm, it is the intent of
 10 the Legislature that grants be provided to school districts
 11 that establish school safety community policing
 12 programs.

13 (b) Grants under this article shall be awarded on a
 14 competitive basis to school districts which develop and
 15 implement a plan that accomplishes both of the following:

16 (1) Provision for a continuum of responses to school
 17 safety needs by employees of school districts and local law
 18 enforcement agencies.

19 (2) Demonstration of a collaborative and integrated
 20 approach for implementing a system of providing safe
 21 and secure school environments between the school
 22 districts and local law enforcement agencies.

23 49351. (a) (1) The Community Policing School
 24 Safety Grant Program is hereby established. The
 25 Community Policing School Safety Grant Program shall
 26 be administered by the State Department of Education
 27 for the purpose of reducing juvenile crime and
 28 delinquency. The Superintendent of Public Instruction
 29 shall award grants on a competitive basis to school
 30 districts that accomplish the goals set forth in subdivision
 31 (b) of Section ~~49350~~. 49350.5.

32 (2) *Programs funded pursuant to this article may*
 33 *include, but not necessarily be limited to, all of the*
 34 *following methods of community policing:*

35 (A) *Teaching conflict resolution classes.*

36 (B) *Teaching crime prevention classes.*

37 (C) *Operating afterschool programs.*

38 (D) *Operating weekend programs.*



1 (E) *Patrolling the community that encompasses the*
2 *school district participating in the Community Policing*
3 *School Safety Grant Program.*

4 (b) To be eligible for a grant under this article, each
5 school district that recognizes that schools are part of the
6 community, and would benefit from the use of
7 community policing techniques, shall be required to
8 establish a multiagency juvenile justice coordinating
9 council that shall develop and implement a continuum of
10 community-based responses to juvenile crime in the
11 school setting.

12 (c) The coordinating councils established pursuant to
13 subdivision (b) shall, at a minimum, include the school
14 district, law enforcement agency, parents, and at least
15 two community organizations. The coordinating councils
16 shall develop a comprehensive, multiagency plan that
17 identifies resources and strategies for providing an
18 effective targeted community policing plan, for activities
19 relating to prevention, intervention, supervision, and
20 treatment of at-risk youths in school settings.

21 49352. The coordinating council established pursuant
22 to Section 49351 shall accomplish all of the following:

23 (a) Complete an identification and prioritization of
24 the schools, and other areas in the community, that face
25 a significant public safety risk from juvenile crime, such
26 as gang activity, daylight burglary, late-night robbery,
27 vandalism, truancy, controlled substance sales,
28 firearm-related violence, and juvenile alcohol use within
29 the council's jurisdiction.

30 (b) Develop information and intelligence sharing
31 systems to ensure that school districts actions are fully
32 coordinated with local law enforcement agencies, and to
33 provide data for measuring the success of the grantee in
34 achieving its goals. The plan shall develop goals related to
35 the outcome measures that shall be used to determine the
36 effectiveness of the program.

37 (c) Identify outcome measures which shall include,
38 but not necessarily be limited to, each of the following:

- 39 (1) The rate of drug- and alcohol-related offenses.
40 (2) The rate of crimes against persons.



1 (3) The rate of crimes against property.

2 (4) Incidence of students in possession of firearms or
3 other weapons.

4 49353. (a) The State Department of Education shall
5 award grants that provide funding to implement the plan
6 developed pursuant to subdivision (b) of Section ~~49350~~
7 ~~49350.5~~ for a three-year period. Funding shall be used to
8 supplement, rather than supplant, existing programs.
9 Grant funds shall be used for programs that are identified
10 in the local action plan as part of a continuum of responses
11 to reduce juvenile crime and delinquency in a school
12 setting.

13 (b) (1) No grant shall be awarded unless the
14 applicant does both of the following:

15 (A) Makes matching funds available in an amount
16 equal to 50 percent or more of the amount of the grant.

17 (B) Demonstrates a commitment by local law
18 enforcement agencies or other participating agencies to
19 contribute matching funds in an amount equal to 50
20 percent or more of the amount of the grant.

21 (2) For purposes of this section, credit towards the
22 matching fund requirement may be granted in an
23 amount equal to the value of an in-kind contribution
24 made on behalf of the school district or on behalf of a law
25 enforcement agency or another participating agency.

26 49354. The State Department of Education shall
27 establish minimum standards, funding schedules, and
28 procedures for awarding grants, which shall take into
29 consideration, but not necessarily be limited to, all of the
30 following:

31 (a) Size of the eligible high-risk youth population.

32 (b) Demonstrated ability to administer the program.

33 (c) Demonstrated ability to provide and develop a
34 continuum of responses to juvenile crime and
35 delinquency that includes prevention, intervention,
36 diversion, suppression, and incapacitation.

37 (d) Demonstrated ability to implement a plan that
38 provides a collaborative and integrated approach to
39 juvenile crime and delinquency in a school setting.



1 (e) Demonstrated history of maximizing federal,
2 state, local, and private funding sources.

3 (f) Likelihood that the program will continue to
4 operate after state grant funding ends.

5 49355. The State Department of Education shall
6 create an evaluation design for the Community Policing
7 School Safety Grant Program that will assess the
8 effectiveness of the program. The department shall
9 develop an interim report to be submitted to the
10 Legislature on or before March 1, 2000, and a final analysis
11 of the grant program in a report to be submitted to the
12 Legislature on or before March 1, 2002.

13 SEC. 2. It is the intent of the Legislature that the
14 Community Policing School Safety Grant Program
15 established by this act be funded by a combination of
16 funds from the state and from local school districts and
17 law enforcement agencies. It is the intent of the
18 Legislature that the state's share of this funding be
19 provided through the annual Budget Act.

