

Introduced by Senator Runner

(Coauthors: Senators Anderson, Bates, Fuller, Gaines, Huff,

Moorlach, Stone, and Vidak)

(Coauthors: Assembly Members Bigelow, Brough, Chang, Gallagher,
and Lackey)

February 19, 2016

An act to amend Sections 13975, 14500, and 14526.5 of, and to repeal Section 14534.1 of, the Government Code, relating to transportation.

LEGISLATIVE COUNSEL'S DIGEST

SB 1320, as introduced, Runner. California Transportation Commission.

(1) Existing law establishes in state government the Transportation Agency, which includes various departments and state entities, including the California Transportation Commission. Existing law vests the California Transportation Commission with specified powers, duties, and functions relative to transportation matters. Existing law requires the commission to retain independent authority to perform the duties and functions prescribed to it under any provision of law.

This bill would exclude the California Transportation Commission from the Transportation Agency, establish it as an entity in state government, and require it to act in an independent oversight role. The bill would also make conforming changes.

(2) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law

requires the department to specify, for each project in the program, the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline to adopt the program if it determines that the program is not sufficiently consistent with the asset management plan.

This bill would additionally require the department to program capital outlay support resources for each project in the program. The bill would provide that the commission is not required to approve the program in its entirety, as submitted by the department, and may approve or reject individual projects programmed by the department. The bill would require the department to submit any change in a programmed project's cost, scope, or schedule to the commission for its approval.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) Over the next 10 years, the state faces a \$59 billion shortfall
- 4 to adequately maintain the state highway system in a basic state
- 5 of good repair.
- 6 (b) The 21st Annual Highway Report by the Reason Foundation,
- 7 published in September 2014, found the following:
- 8 (1) California has 50,462 lane miles of highways under the
- 9 administration of the Department of Transportation (Caltrans).
- 10 (2) Overall, California spent \$501,136 per state mile of highway,
- 11 more than three times the national average, yet California's state
- 12 highway system ranks 45th in overall performance and cost
- 13 effectiveness.
- 14 (3) California spent \$102,889 per state mile of highway
- 15 specifically on maintenance, nearly four times the national average.
- 16 (4) California spent \$48,754 per state mile of highway
- 17 specifically on administration, more than four times the national
- 18 average.
- 19 (c) The Legislative Analyst's Office recommended, in the
- 20 Capital Outlay Support Program Review report issued in May
- 21 2014, that Caltrans should be held accountable for the delivery of

1 State Highway Operation and Protection Program (SHOPP)
2 projects by requiring the California Transportation Commission,
3 acting in an independent oversight role, to review and approve
4 individual SHOPP projects, allocate Capital Outlay Support
5 Program funds for SHOPP, and report on Caltrans' project delivery
6 performance and Caltrans should also be required to provide
7 necessary project information for SHOPP projects to the California
8 Transportation Commission.

9 SEC. 2. Section 13975 of the Government Code is amended
10 to read:

11 13975. There is in the state government the Transportation
12 Agency. The agency consists of the Department of the California
13 Highway Patrol, the ~~California Transportation Commission~~, the
14 Department of Motor Vehicles, the Department of Transportation,
15 the High-Speed Rail Authority, and the Board of Pilot
16 Commissioners for the Bays of San Francisco, San Pablo, and
17 Suisun.

18 SEC. 3. Section 14500 of the Government Code is amended
19 to read:

20 14500. There is in ~~the Transportation Agency~~ *state government*
21 a California Transportation Commission. *The commission shall*
22 *act in an independent oversight role.*

23 SEC. 4. Section 14526.5 of the Government Code is amended
24 to read:

25 14526.5. (a) Based on the asset management plan prepared
26 and approved pursuant to Section 14526.4, the department shall
27 ~~prepare~~ *prepare, for review by the commission*, a state highway
28 operation and protection program for the expenditure of
29 transportation funds for major capital improvements that are
30 necessary to preserve and protect the state highway system. Projects
31 included in the program shall be limited to capital improvements
32 relative to maintenance, safety, and rehabilitation of state highways
33 and bridges that do not add a new traffic lane to the system. *As*
34 *part of the programming process, the department shall program*
35 *capital outlay support resources for each project in the program.*

36 (b) The program shall include projects that are expected to be
37 advertised prior to July 1 of the year following submission of the
38 program, but which have not yet been funded. The program shall
39 include those projects for which construction is to begin within

1 four fiscal years, starting July 1 of the year following the year the
2 program is submitted.

3 (c) The department, at a minimum, shall specify, for each project
4 in the state highway operation and protection program, the capital
5 and support budget, as well as a projected delivery date, for each
6 of the following project components:

7 (1) Completion of project approval and environmental
8 documents.

9 (2) Preparation of plans, specifications, and estimates.

10 (3) Acquisition of rights-of-way, including, but not limited to,
11 support activities.

12 (4) Start of construction.

13 (d) ~~The program~~ *department shall be submitted* *submit its*
14 *proposed program* to the commission not later than January 31 of
15 each even-numbered year. Prior to submitting ~~the plan,~~ *the its*
16 *proposed program,* the department shall make a draft of its
17 proposed program available to transportation planning agencies
18 for review and comment and shall include the comments in its
19 submittal to the commission. *The department shall provide the*
20 *commission with detailed information for all programmed projects,*
21 *including, but not limited to, cost, scope, and schedule.*

22 (e) The commission ~~may~~ *shall* review the *proposed* program
23 relative to its overall adequacy, consistency with the asset
24 management plan prepared and approved pursuant to Section
25 14526.4 and funding priorities established in Section 167 of the
26 Streets and Highways Code, the level of annual funding needed
27 to implement the program, and the impact of those expenditures
28 on the state transportation improvement program. The commission
29 shall adopt the program and submit it to the Legislature and the
30 Governor not later than April 1 of each even-numbered year. The
31 commission ~~may decline to adopt the program if the commission~~
32 ~~determines that the program is not sufficiently consistent with the~~
33 ~~asset management plan prepared and approved pursuant to Section~~
34 ~~14526.4.~~ *is not required to approve the program in its entirety, as*
35 *submitted by the department, and may approve or reject individual*
36 *projects programmed by the department. The commission shall*
37 *adopt a program of approved projects and submit it to the*
38 *Legislature and the Governor not later than April 1 of each*
39 *even-numbered year.*

1 (f) Expenditures for these projects shall not be subject to
2 Sections 188 and 188.8 of the Streets and Highways Code.

3 (g) *Following adoption of the state highway operation and*
4 *protection program by the commission, any change in a*
5 *programmed project's cost, scope, or schedule shall be submitted*
6 *by the department to the commission for its approval before the*
7 *changes may be implemented.*

8 SEC. 5. Section 14534.1 of the Government Code is repealed.

9 ~~14534.1. Notwithstanding Section 12850.6 or subdivision (b)~~
10 ~~of Section 12800, as added to this code by the Governor's~~
11 ~~Reorganization Plan No. 2 of 2012 during the 2011-12 Regular~~
12 ~~Session, the commission shall retain independent authority to~~
13 ~~perform those duties and functions prescribed to it under any~~
14 ~~provision of law.~~