

AMENDED IN SENATE AUGUST 16, 2016

AMENDED IN SENATE AUGUST 2, 2016

AMENDED IN ASSEMBLY APRIL 12, 2016

AMENDED IN ASSEMBLY MARCH 16, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 2636

Introduced by Assembly Members Linder and Dababneh
(Coauthors: Assembly Members Brough, Chang, Chávez,
Cristina Garcia, Kim, Lackey, Mathis, Mullin, Obernolte,
O'Donnell, and Olsen)

(Coauthor: Senator Hertzberg)

February 19, 2016

An act to amend, repeal, and add Section 103526 of, and to add and repeal Section 103527.5 of, the Health and Safety Code, relating to vital records.

LEGISLATIVE COUNSEL'S DIGEST

AB 2636, as amended, Linder. Certified copies of marriage, birth, and death certificates: electronic application.

Under existing law, a certified copy of a birth, death, marriage, or military service record may only be supplied by the State Registrar, local registrar, or county recorder to an authorized person, as defined, who submits a written, faxed, or digitized image request accompanied by a notarized statement sworn under penalty of perjury that the applicant is an authorized person.

This bill would, until January 1, 2021, if the request for a certified copy of a birth, death, or marriage record is made electronically,

authorize the official to accept an electronic acknowledgment verifying the identity of the applicant using a multilayered remote identity proofing process. If an applicant’s identity cannot be established electronically, the bill would require the applicant to include with his or her request a statement of identity notarized pursuant to existing law. The bill would require the verification to comply with specified provisions and protect the personal information of the applicant and guard against identity theft. The bill would require *a the State Registrar and any city or county that fulfills electronic requests without a notarized statement of identity to report to the Attorney General and the Legislature on or before January 1, 2019, regarding the number and types of requests and the availability of consumer protection mechanisms, as specified.*

This bill would authorize the State Department of Public Health to implement its procedures relating to electronic verification through an all-county letter or similar instruction from the State Registrar without taking regulatory action. The bill would specifically authorize the department to accept an electronic verification of identity accompanied by an electronic statement sworn under penalty of perjury for the above purposes. By expanding the crime of perjury, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
 State-mandated local program: ~~no~~-yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 103526 of the Health and Safety Code
- 2 is amended to read:
- 3 103526. (a) (1) If the State Registrar, local registrar, or county
- 4 recorder receives a written, faxed, electronic, or digitized image
- 5 of a request for a certified copy of a birth, death, or marriage record
- 6 pursuant to Section 103525 that is accompanied by a notarized
- 7 statement sworn under penalty of perjury, *an electronic verification*
- 8 *of identity accompanied by an electronic statement sworn under*

1 *penalty of perjury*, or a faxed copy or digitized image of a notarized
2 statement sworn under penalty of ~~perjury~~, *perjury* that the applicant
3 is an authorized person, as defined in this section, that official may
4 furnish a certified copy to the applicant pursuant to Section 103525.

5 (2) A faxed or digitized image of the notary acknowledgment
6 accompanying a faxed request received pursuant to this subdivision
7 for a certified copy of a birth, death, or marriage record shall be
8 legible and, if the notary's seal is not photographically
9 reproducible, show the name of the notary, the county of the
10 notary's principal place of business, the notary's telephone number,
11 the notary's registration number, and the notary's commission
12 expiration date typed or printed in a manner that is photographically
13 reproducible below, or immediately adjacent to, the notary's
14 signature in the acknowledgment. If a request for a certified copy
15 of a birth, death, or marriage record is made in person, the official
16 shall take a statement sworn under penalty of perjury that the
17 applicant is signing his or her own legal name and is an authorized
18 person, and that official may then furnish a certified copy to the
19 applicant.

20 (3) (A) If a request for a certified copy of a birth, death, or
21 marriage record is made electronically, the official may accept an
22 electronic ~~acknowledgment verifying~~ *verification authenticating*
23 the identity of the applicant using a multilayered remote identity
24 proofing process that complies with all of the following
25 requirements:

26 (i) Meets or exceeds the National Institute of Standards and
27 Technology (NIST) electronic authentication guideline for
28 multilayered remote identity proofing.

29 (ii) (I) Verifies all of the following information provided by
30 the applicant:

31 (ia) A valid government-issued identification number.

32 (ib) A financial or utility account number.

33 (II) The verification pursuant to this subparagraph shall occur
34 through record checks with the state or local agency or a credit
35 reporting agency or similar database and shall confirm that the
36 name, date of birth, address, or other personal information in the
37 record checks are consistent with the information provided by the
38 applicant.

39 (iii) Meets or exceeds the information security requirements of
40 the Uniform Electronic Transactions Act (Title 2.5 (commencing

1 with Section 1633.1) of Part 2 of Division 3 of the Civil Code)
2 and the Federal Information Security Management Act of 2002
3 (Public Law 107-347) and all other applicable state and federal
4 laws and regulations to protect the personal information of the
5 applicant and guard against identity theft.

6 (iv) Retains for each electronic verification, as required by the
7 NIST electronic authentication guideline, a record of the applicant
8 whose identity has been verified and the steps taken to verify the
9 identity.

10 (B) If an applicant's identity cannot be established electronically
11 pursuant to this paragraph, the applicant shall include with his or
12 her request a statement of identity notarized pursuant to paragraph
13 (1).

14 (4) For purposes of this subdivision, "digitized image" means
15 an image of an original paper request for a certified copy of a birth,
16 death, or marriage record.

17 (b) (1) If the person requesting a certified copy of a birth, death,
18 or nonconfidential marriage record is not an authorized person or
19 is an authorized person who is otherwise unable to satisfy the
20 requirements of subdivision (a), the certified copy provided to the
21 applicant shall be an informational certified copy and shall display
22 a legend that states "INFORMATIONAL, NOT A VALID
23 DOCUMENT TO ESTABLISH IDENTITY." The legend shall
24 be placed on the certificate in a manner that will not conceal
25 information.

26 (2) If the person requesting a certified copy of a confidential
27 marriage record is not an authorized person or is an authorized
28 person who is otherwise unable to satisfy the requirements of
29 subdivision (a), the official shall not release a certified copy of the
30 confidential marriage record unless otherwise authorized by law.

31 (c) For purposes of this section, an "authorized person" means:

32 (1) For purposes of requests for certified copies of confidential
33 marriage records, only a party to the confidential marriage.

34 (2) For purposes of requests for certified copies of birth, death,
35 or nonconfidential marriage records, a person who is any of the
36 following:

37 (A) The registrant or a parent or legal guardian of the registrant.

38 (B) A party entitled to receive the record as a result of a court
39 order, or an attorney or a licensed adoption agency seeking the

1 birth record in order to comply with the requirements of Section
2 3140 or 7603 of the Family Code.

3 (C) A member of a law enforcement agency or a representative
4 of another governmental agency, as provided by law, who is
5 conducting official business.

6 (D) A child, grandparent, grandchild, sibling, spouse, or
7 domestic partner of the registrant.

8 (E) An attorney representing the registrant or the registrant's
9 estate, or any person or agency empowered by statute or appointed
10 by a court to act on behalf of the registrant or the registrant's estate.

11 (F) An agent or employee of a funeral establishment who acts
12 within the course and scope of his or her employment and who
13 orders certified copies of a death certificate on behalf of an
14 individual specified in paragraphs (1) to (5), inclusive, of
15 subdivision (a) of Section 7100.

16 (d) A person who asks the agent or employee of a funeral
17 establishment to request a death certificate on his or her behalf
18 warrants the truthfulness of his or her relationship to the decedent
19 and is personally liable for all damages occasioned by, or resulting
20 from, a breach of that warranty.

21 (e) Notwithstanding any other law:

22 (1) A member of a law enforcement agency or a representative
23 of a state or local government agency, as provided by law, who
24 orders a copy of a record to which subdivision (a) applies in
25 conducting official business shall not be required to provide the
26 notarized statement required by subdivision (a).

27 (2) An agent or employee of a funeral establishment who acts
28 within the course and scope of his or her employment and who
29 orders death certificates on behalf of individuals specified in
30 paragraphs (1) to (5), inclusive, of subdivision (a) of Section 7100
31 shall not be required to provide the notarized statement required
32 by subdivision (a).

33 (f) Informational certified copies of birth and death certificates
34 issued pursuant to subdivision (b) shall only be printed from the
35 single statewide database prepared by the State Registrar and shall
36 be electronically redacted to remove any signatures for purposes
37 of compliance with this section. Local registrars and county
38 recorders shall not issue informational certified copies of birth and
39 death certificates from a source other than the statewide database
40 prepared by the State Registrar. This subdivision shall become

1 operative on July 1, 2007, but only after the statewide database
2 becomes operational and the full calendar year of the birth and
3 death indices and images is entered into the statewide database
4 and is available for the respective year of the birth or death
5 certificate for which an informational copy is requested. The State
6 Registrar shall provide written notification to local registrars and
7 county recorders as soon as a year becomes available for issuance
8 from the statewide database.

9 *(g) Notwithstanding the rulemaking provisions of the*
10 *Administrative Procedure Act (Chapter 3.5 (commencing with*
11 *Section 11340) of Part 1 of Division 3 of Title 2 of the Government*
12 *Code), the department may implement and administer the changes*
13 *made to this section by the act that added this subdivision through*
14 *an all-county letter or similar instructions from the State Registrar*
15 *without taking regulatory action.*

16 ~~(g)~~

17 *(h) This section shall remain in effect only until January 1, 2021,*
18 *and as of that date is repealed, unless a later enacted statute, that*
19 *is enacted before January 1, 2021, deletes or extends that date.*

20 SEC. 2. Section 103526 is added to the Health and Safety Code,
21 to read:

22 103526. (a) (1) If the State Registrar, local registrar, or county
23 recorder receives a written, faxed, or digitized image of a request
24 for a certified copy of a birth, death, or marriage record pursuant
25 to Section 103525 that is accompanied by a notarized statement
26 sworn under penalty of perjury, or a faxed copy or digitized image
27 of a notarized statement sworn under penalty of perjury, that the
28 requester is an authorized person, as defined in this section, that
29 official may furnish a certified copy to the applicant pursuant to
30 Section 103525. A faxed or digitized image of the notary
31 acknowledgment accompanying a faxed request received pursuant
32 to this subdivision for a certified copy of a birth, death, or marriage
33 record shall be legible and, if the notary's seal is not
34 photographically reproducible, show the name of the notary, the
35 county of the notary's principal place of business, the notary's
36 telephone number, the notary's registration number, and the
37 notary's commission expiration date typed or printed in a manner
38 that is photographically reproducible below, or immediately
39 adjacent to, the notary's signature in the acknowledgment. If a
40 request for a certified copy of a birth, death, or marriage record is

1 made in person, the official shall take a statement sworn under
2 penalty of perjury that the requester is signing his or her own legal
3 name and is an authorized person, and that official may then furnish
4 a certified copy to the applicant.

5 (2) For purposes of this subdivision, “digitized image” means
6 an image of an original paper request for a certified copy of a birth,
7 death, or marriage record.

8 (b) (1) If the person requesting a certified copy of a birth, death,
9 or nonconfidential marriage record is not an authorized person or
10 is an authorized person who is otherwise unable to satisfy the
11 requirements of subdivision (a), the certified copy provided to the
12 applicant shall be an informational certified copy and shall display
13 a legend that states “INFORMATIONAL, NOT A VALID
14 DOCUMENT TO ESTABLISH IDENTITY.” The legend shall
15 be placed on the certificate in a manner that will not conceal
16 information.

17 (2) If the person requesting a certified copy of a confidential
18 marriage record is not an authorized person or is an authorized
19 person who is otherwise unable to satisfy the requirements of
20 subdivision (a), the official shall not release a certified copy of the
21 confidential marriage record unless otherwise authorized by law.

22 (c) For purposes of this section, an “authorized person” means:

23 (1) For purposes of requests for certified copies of confidential
24 marriage records, only a party to the confidential marriage.

25 (2) For purposes of requests for certified copies of birth, death,
26 or nonconfidential marriage records, a person who is any of the
27 following:

28 (A) The registrant or a parent or legal guardian of the registrant.

29 (B) A party entitled to receive the record as a result of a court
30 order, or an attorney or a licensed adoption agency seeking the
31 birth record in order to comply with the requirements of Section
32 3140 or 7603 of the Family Code.

33 (C) A member of a law enforcement agency or a representative
34 of another governmental agency, as provided by law, who is
35 conducting official business.

36 (D) A child, grandparent, grandchild, sibling, spouse, or
37 domestic partner of the registrant.

38 (E) An attorney representing the registrant or the registrant’s
39 estate, or any person or agency empowered by statute or appointed
40 by a court to act on behalf of the registrant or the registrant’s estate.

- 1 (F) An agent or employee of a funeral establishment who acts
- 2 within the course and scope of his or her employment and who
- 3 orders certified copies of a death certificate on behalf of any
- 4 individual specified in paragraphs (1) to (5), inclusive, of
- 5 subdivision (a) of Section 7100.
- 6 (d) A person who asks the agent or employee of a funeral
- 7 establishment to request a death certificate on his or her behalf
- 8 warrants the truthfulness of his or her relationship to the decedent,
- 9 and is personally liable for all damages occasioned by, or resulting
- 10 from, a breach of that warranty.
- 11 (e) Notwithstanding any other law:
- 12 (1) A member of a law enforcement agency or a representative
- 13 of a state or local government agency, as provided by law, who
- 14 orders a copy of a record to which subdivision (a) applies in
- 15 conducting official business shall not be required to provide the
- 16 notarized statement required by subdivision (a).
- 17 (2) An agent or employee of a funeral establishment who acts
- 18 within the course and scope of his or her employment and who
- 19 orders death certificates on behalf of individuals specified in
- 20 paragraphs (1) to (5), inclusive, of subdivision (a) of Section 7100
- 21 shall not be required to provide the notarized statement required
- 22 by subdivision (a).
- 23 (f) Informational certified copies of birth and death certificates
- 24 issued pursuant to subdivision (b) shall only be printed from the
- 25 single statewide database prepared by the State Registrar and shall
- 26 be electronically redacted to remove any signatures for purposes
- 27 of compliance with this section. Local registrars and county
- 28 recorders shall not issue informational certified copies of birth and
- 29 death certificates from a source other than the statewide database
- 30 prepared by the State Registrar. This subdivision shall become
- 31 operative on July 1, 2007, but only after the statewide database
- 32 becomes operational and the full calendar year of the birth and
- 33 death indices and images is entered into the statewide database
- 34 and is available for the respective year of the birth or death
- 35 certificate for which an informational copy is requested. The State
- 36 Registrar shall provide written notification to local registrars and
- 37 county recorders as soon as a year becomes available for issuance
- 38 from the statewide database.
- 39 (g) This section shall become operative January 1, 2021.

1 SEC. 3. Section 103527.5 is added to the Health and Safety
2 Code, to read:

3 103527.5. (a) On or before January 1, 2019,~~a the State~~
4 *Registrar and any city or county* that fulfills electronic requests
5 for certified copies of birth, death, or marriage records without
6 being provided a notarized statement that the requester is an
7 authorized person shall report the following information to the
8 Attorney General, the Assembly and Senate ~~Judiciary Committees,~~
9 *Committee on Judiciary*, and the Assembly Committee on Privacy
10 and Consumer Protection:

11 (1) All of the following nonpersonally identifiable information:

12 (A) The total number of written, electronic, faxed, or in-person
13 requests that include a notarized statement that the requester is an
14 authorized person.

15 (B) The total number of electronic requests utilizing the
16 multilayered remote identity proofing process described in Section
17 103526 that do not include a notarized statement.

18 (C) The total number of electronic requests denied while using
19 the multilayered remote identity proofing process due to
20 insufficient information or failed authentication.

21 (D) The total number of repeat electronic requests using the
22 multilayered remote identity proofing process for the same record
23 and the same individual.

24 (2) A description of the mechanism and process, if any, by which
25 consumers who have been victims of identity theft may temporarily
26 limit electronic access to certified vital records, including all of
27 the following:

28 (A) The number of consumers who have utilized this mechanism
29 and process.

30 (B) The total number of electronic requests that utilize the
31 multilayered remote identity proofing process, without a notarized
32 statement, requesting records of consumers who have used the
33 temporary limited access mechanism and process.

34 (C) The total number of electronic requests for records of
35 consumers who have utilized this temporary limited access
36 mechanism and process that were denied while using the
37 multilayered remote identity proofing process.

38 (3) A description of the mechanism and process by which a
39 consumer may report identity theft resulting from an alleged

1 fraudulent records request, as well as the number of consumers
2 who have used this mechanism and process.

3 (b) This section shall remain in effect only until January 1, 2021,
4 and as of that date is repealed, unless a later enacted statute, that
5 is enacted before January 1, 2021, deletes or extends that date.

6 *SEC. 4. No reimbursement is required by this act pursuant to*
7 *Section 6 of Article XIII B of the California Constitution because*
8 *the only costs that may be incurred by a local agency or school*
9 *district will be incurred because this act creates a new crime or*
10 *infraction, eliminates a crime or infraction, or changes the penalty*
11 *for a crime or infraction, within the meaning of Section 17556 of*
12 *the Government Code, or changes the definition of a crime within*
13 *the meaning of Section 6 of Article XIII B of the California*
14 *Constitution.*