

ASSEMBLY BILL

No. 2531

Introduced by Assembly Member Burke

February 19, 2016

An act to add Section 125356 to, and to repeal and add Section 125355 of, the Health and Safety Code, relating to reproductive health.

LEGISLATIVE COUNSEL'S DIGEST

AB 2531, as introduced, Burke. Reproductive health and research.

Existing law prohibits human oocytes or embryos from being acquired, sold, offered for sale, received, or otherwise transferred for valuable consideration for medical research or development of medical therapies, and prohibits payment in excess of the amount of reimbursement of direct expenses to be made to any research subject to encourage her to produce human oocytes for the purposes of medical research.

This bill would instead require women providing human oocytes for research to be compensated for their time, discomfort, and inconvenience in the same manner as other research subjects, as prescribed and determined by a human subject research panel or institutional review board. The bill would require the institutional review board to disregard the amount of compensation if a woman providing human oocytes for fertility is compensated, human oocytes or embryos in excess of those needed for fertility are offered for research, and certain conditions are met.

Vote: majority. Appropriation: no. Fiscal committee: no.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the
2 following:

3 (a) The purpose of this act is to create protections for research
4 subjects and it should not be construed to affect any other form of
5 medical care.

6 (b) Scientific research can be most effectively achieved by
7 establishing protocols to protect, respect, and promote human
8 health, safety, dignity, autonomy, and rights in conducting research.

9 (c) This act seeks to support the requirements in law upholding
10 the principle of voluntary and informed consent and to tailor them
11 to this new area of pioneering research that utilizes human oocytes.

12 (d) For all research subjects, there is a concern for exploitation
13 when subjects are asked to subject themselves to drugs, devices,
14 or procedures they might not otherwise need to do for their own
15 health but for the benefit of all. This can range from persons with
16 terminal illnesses who might be so desperate for help they would
17 subject themselves to a high-risk procedure with limited benefit,
18 to otherwise healthy people who might be motivated primarily by
19 a financial award. To address this concern of exploitation, and to
20 recognize the need for people to participate in research,
21 mechanisms were created to balance the need to reward research
22 participants without creating undue inducement.

23 (e) In California, the mechanisms dedicated to judging this
24 balance include human subject research panels, institutional review
25 boards, and stem cell research organizations.

26 (f) Concerns that women will be exploited if compensated for
27 providing human oocytes for research have not borne out in the
28 states where compensation is allowed.

29 (g) The ban on compensation for women providing human
30 oocytes for research was created due to concerns regarding the
31 high volume of oocytes needed for embryonic stem cell research,
32 but extends to all research. Without compensation, few women
33 participate in research, creating barriers to reproductive research
34 that could benefit all women. As an example, more research could
35 be done on embryo quality so that women undergoing in vitro
36 fertilization (IVF) can confidently choose to have a single embryo
37 implanted with a high probability of achieving a successful
38 pregnancy, instead of multiple embryos. Lowering the rate of

multiple pregnancies in IVF is a high priority goal that benefits women, parents, the resulting children, and society. The best source of available embryos for research comes from embryos created for fertility using a compensated donor, as she is more likely to produce a higher volume of oocytes and excess viable embryos than the infertile woman. Due to the ban on compensation, oocytes and embryos not needed for fertility will be unsuitable for research and will likely be discarded.

(h) All patients, including those participating in research are due a reasonable duty of care. In addition, all women undergoing ovarian stimulation and oocyte retrieval have another layer of regulation as all cycles are reported to the federal Centers for Disease Control and Prevention.

(i) Sufficient protections are in place to treat women providing human oocytes for research, similar to any other research subject, knowing women are competent and able to make decisions for themselves.

(j) This act repeals the ban on compensation for women providing human oocytes for research. Compensation amounts will be determined by human subject research panels and institutional review boards.

SEC. 2. Section 125355 of the Health and Safety Code is repealed.

~~125355. No payment in excess of the amount of reimbursement of direct expenses incurred as a result of the procedure shall be made to any subject to encourage her to produce human oocytes for the purposes of medical research.~~

SEC. 3. Section 125355 is added to the Health and Safety Code, to read:

125355. Notwithstanding Section 125350, a woman providing human oocytes for research shall be compensated for her time, discomfort, and inconvenience in the same manner as other research subjects. Payment pursuant to this section shall not be for the human oocytes themselves or predicated on the number of oocytes obtained, including if no human oocytes are obtained. Whether a proposed compensation amount is appropriate shall be determined by a human subject research panel or institutional review board. In the event that a human subject research panel or institutional review board determines that a proposed compensation

1 amount is inappropriate, the panel or board shall determine an
2 appropriate compensation amount.

3 SEC. 4. Section 125356 is added to the Health and Safety Code,
4 to read:

5 125356. If a woman providing human oocytes for the purposes
6 of fertility is compensated, and any human oocytes or embryos in
7 excess of those needed for fertility are offered for research, the
8 institutional review board shall disregard the amount of
9 compensation if all of the following conditions are met:

10 (a) The clinic performing oocyte retrieval is a member of the
11 Society for Assisted Reproductive Technology.

12 (b) The procurement and disposition for research purposes of
13 human oocytes initially provided for reproductive uses, either for
14 use by the donor or another woman, shall not knowingly
15 compromise the optimal reproductive success of the woman in the
16 infertility treatment.

17 (c) The infertility treatment protocol is established prior to
18 requesting or obtaining consent for donation for research purposes
19 and the prospect of donation for research does not alter the timing,
20 method, or procedures selected for clinical care.

21 (d) The woman in infertility treatment makes the determination
22 that she does not want or need the oocytes for her own reproductive
23 success.

24 (e) The donation of oocytes for research is done without valuable
25 consideration as defined in Section 125350.