Introduced by Assembly Member Chiu

February 27, 2015

An act to amend Section 70615 of the Government Code, to amend Section 10878 of the Revenue and Taxation Code, and to amend Sections 9800, 40240, and 40241 of, to amend the heading of Article 3.5 (commencing with Section 40240) of Chapter 1 of Division 17 of, to add Section 40244 to, and to repeal and add Sections 40242 and 40243 of, the Vehicle Code, relating to vehicles.

LEGISLATIVE COUNSEL'S DIGEST

AB 1287, as introduced, Chiu. Vehicles: parking violations: cameras. Existing law, until January 1, 2016, authorizes the City and County of San Francisco (San Francisco) to install automated forward-facing parking control devices on city-owned public transit vehicles for the purpose of video imaging parking violations occurring in transit-only traffic lanes. Existing law subjects a violation of a federal or state statute or regulation, or a San Francisco ordinance, governing parking that is observed in the recordings to a civil penalty.

This bill would instead authorize San Francisco to install forward-facing cameras to record parking violations and high-occupancy lane and intersection obstruction violations. The bill would require a high-occupancy lane or intersection obstruction violation recorded pursuant to these provisions to be subject to a civil penalty not to exceed \$100. The bill would delete the repeal date, thereby extending the operation of these provisions indefinitely.

This bill would, among other things, authorize an issuing agency to assess late payment fees, as specified, if payment of the civil penalty

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is not received within a specified time. The bill would require the Department of Motor Vehicles to refuse to renew the registration of a vehicle if, among other things, the owner or lessee has not paid the civil penalty and late payment fees, except if he or she pays at the time of application for renewal. The bill would require the department to remit all penalties and late payment fees collected, after deducting administrative fees, to San Francisco.

Existing law provides that payments for specified penalties, including penalties for offenses relating to the parking of a vehicle, required to register or transfer the registration of a vehicle, constitute a lien on the vehicle on which the payments are due or which was involved in the offenses, and on any other vehicle owned by the owner of that vehicle.

This bill would also include payments for penalties for high-occupancy lane and intersection obstruction violations issued pursuant to the above-mentioned provisions as constituting a lien on the specified vehicles.

Existing law transfers the responsibility and authority for the collection of specified delinquent amounts, including penalties for offenses relating to the standing or parking of a vehicle, from the department to the Franchise Tax Board.

This bill would also transfer to the board the responsibility and authority to collect penalties for offenses relating to a high-occupancy lane or intersection obstruction violations issued pursuant to the above-mentioned provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

- 1 SECTION 1. Section 70615 of the Government Code is 2 amended to read:
 - 70615. The fee for filing any of the following appeals to the superior court is twenty-five dollars (\$25):
- 5 (a) An appeal of a local agency's decision regarding an 6 administrative fine or penalty under Section 53069.4.
- (b) An appeal under Section 40230 of the Vehicle Code of an administrative agency's decision regarding a parking violation.
- 9 violation or a violation of Section 21655.5, 21655.8, or 22526 of
- 10 the Vehicle Code pursuant to Section 40240 of the Vehicle Code.

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(c) An appeal under Section 99582 of the Public Utilities Code of a hearing officer's determination regarding an administrative penalty for fare evasion or a passenger conduct violation.

- SEC. 2. Section 10878 of the Revenue and Taxation Code is amended to read:
- 10878. (a) Notwithstanding Sections 10877 and 10951, on and after July 1, 1993, the responsibility and authority for the collection of the following delinquent amounts, and any interest, penalties, or service fees added thereto, shall be transferred from the department to the Franchise Tax Board:
 - (1) Registration fees.
- 12 (2) Transfer fees.

- 13 (3) License fees.
 - (4) Use taxes.
 - (5) Penalties for offenses relating to the standing or parking of a vehicle for which a notice of parking violation, or for a violation of Section 21655.5, 21655.8, or 22526 of the Vehicle Code for which a notice issued pursuant to Section 40241 of the Vehicle Code, has been served on the owner, and any administrative service fee added to the penalty.
 - (6) Any court-imposed fine or penalty assessment, and any administrative service fee added thereto, that is subject to collection by the department.
 - (b) Any reference in this part to the department in connection with the duty to collect these amounts shall be deemed a reference to the Franchise Tax Board.
 - (c) The amounts collected under subdivision (a) may be collected in any manner authorized under the law as though they were a tax imposed under Part 10 (commencing with Section 17001) that is final, including, but not limited to, issuance of an order and levy under Article 4 (commencing with Section 706.070) of Chapter 5 of Division 2 of Title 9 of Part 2 of the Code of Civil Procedure in the manner provided for earnings withholding order for taxes. Part 10 (commencing with Section 17001), 10.2 (commencing with Section 18401), or 10.7 (commencing with Section 21001), or any other applicable law shall apply for this purpose in the same manner and with the same force and effect as if the language of Part 10, 10.2, or 10.7, or the other applicable law is incorporated in full into this authority to collect these amounts, except to the extent that the provision is either

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inconsistent with the collection of these amounts or is not relevant 2 to the collection of these amounts.

- (d) Even though the amounts authorized by this section are collected as though they are taxes, amounts so received by the Franchise Tax Board shall be deposited into an appropriate fund or account upon agreement between the Franchise Tax Board and the department. The amounts shall be distributed by the department from the appropriate fund or account in accordance with the laws providing for the deposits and distributions as though the moneys were received by the department.
- (e) For any collection action under this section, the Franchise Tax Board may utilize the contract authorization, procedures, and mechanisms available either with respect to the collection of taxes, interest, additions to tax, and penalties pursuant to Section 18837 or 19376, or with respect to the collection of the delinquencies by the department immediately prior to the time this section takes effect.
- (f) The Legislature finds that it is essential for fiscal purposes that the program authorized by this section be expeditiously implemented. Accordingly, Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code shall not apply to any standard, criteria, procedure, determination, rule, notice, or guideline established or issued by the Franchise Tax Board in implementing and administering the program required by this section.
- (g) Any standard, criteria, procedure, determination, rule, notice, or guideline, that is not subject to the provisions of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code pursuant to subdivision (f), shall be approved by the Franchise Tax Board, itself.
- (h) The Franchise Tax Board may enter into any agreements or contracts necessary to implement and administer the provisions of this section. The Franchise Tax Board in administering this section may delegate collection activities to the department. Any contracts may provide for payment of the contract on the basis of a percentage of the amount of revenue realized as a result of the contractor's services under that contract. However, the Franchise Tax Board, in administering this part, may not enter into contracts with private collection agencies as authorized under Section 19377.
 - SEC. 3. Section 9800 of the Vehicle Code is amended to read:

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9800. (a) Payments for any of the following, and any interest, penalties, or service fees added thereto, required to register or transfer the registration of a vehicle, constitute a lien on the vehicle on which they are due or which was involved in the offense, and on any other vehicle owned by the owner of that vehicle:

- (1) Registration fees.
- (2) Transfer fees.
- 8 (3) License fees.

- (4) Use taxes.
- (5) Penalties for offenses relating to the standing or parking of a vehicle for which a notice of parking violation, or for a violation of Section 21655.5, 21655.8, or 22526 of the Vehicle Code for which a notice issued pursuant to Section 40241 of the Vehicle Code, has been served on the owner, and any administrative service fee added to the penalty.
- (6) Any court-imposed fine or penalty assessment, and any administrative service fee added thereto, which is subject to collection by the department.
- (b) Notwithstanding subdivision (a), if a person is cited for a foreign registered auxiliary dolly, semitrailer, or trailer having been operated without current year registration or valid California permits or registration, an amount equal to the minimum registration fees or transfer fees, and any penalty added thereto, from the date they became due, shall, by election of the power unit operator, constitute a lien upon the California registered power unit—which that was pulling the dolly, semitrailer, or trailer. However, this subdivision is not applicable if the citation is issued at a scale operated by the Department of the California Highway Patrol and registration for the vehicle can be issued there immediately upon payment of the fees due.
- (c) Every lien arising under this section expires three years from the date the fee, tax, or parking, or other penalty first became due unless the lien is perfected pursuant to subdivision (d).
- (d) A lien is perfected when a notice is mailed to the registered and legal owners at the addresses shown in the department's records and the lien is recorded on the electronic vehicle registration records of the department. A perfected lien shall expire five years from the date of perfection.
- (e) Employees and members of the Department of the California Highway Patrol assigned to commercial vehicle scale facilities

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1 may possess and sell trip permits approved by the Department of2 Motor Vehicles.

SEC. 4. The heading of Article 3.5 (commencing with Section 40240) of Chapter 1 of Division 17 of the Vehicle Code is amended to read:

Article 3.5. Procedure on Video Imaging of for Recording Parking Violations Occurring in Transit-Only Lanes and Certain Moving Violations

- SEC. 5. Section 40240 of the Vehicle Code is amended to read: 40240. (a) The City and County of San Francisco may install automated forward facing parking control devices forward-facing cameras on city-owned public transit-vehicles, vehicles that are part of a public transportation system, as defined by Section 99211 of the Public Utilities Code, for the purpose of video imaging of recording parking violations occurring in transit-only traffic lanes. Citations shall be issued only for violations captured during the posted hours of operation for a transit-only traffic lane. and violations of Sections 21655.5, 21655.8, and 22526. The devices cameras shall be angled and focused so as to capture video images of record parking violations and not unnecessarily capture identifying images of other drivers, vehicles, and pedestrians. The devices cameras shall record the date and time of the violation at the same time as the video images are captured. the violation is recorded.
- (b) Prior to issuing notices of parking violations pursuant to subdivision (a) of Section 40241, the City and County of San Francisco shall commence a program to issue only warning notices for 30 days. The City and County of San Francisco shall also make a public announcement of the program at least 30 days prior to commencement of issuing notices of parking violations.

33 (e) 34 *(b)*

(b) (1) A designated employee of the City and County of San Francisco, who is qualified by the city and county to issue parking citations, shall review video image the camera recordings for the purpose of determining whether a parking violation occurred in a transit-only traffic lane. or a violation of Section 21655.5, 21655.8, or 22526 occurred. A violation of a statute, regulation, or ordinance governing vehicle parking under this code, under a federal or state

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statute or regulation, or under an ordinance enacted by the City and County of San Francisco occurring in a transit-only traffic lane Francisco, or a violation of Section 21655.5, 21655.8, or 22526, observed by the designated employee in the recordings is subject to a civil penalty.

(2) Notwithstanding any other law, a violation of Section 21655.5, 21655.8, or 22526 that is recorded pursuant to this section shall be subject to a civil penalty that shall not exceed one hundred dollars (\$100), which shall be remitted to the City and County of San Francisco.

(d)

(c) The registered-owner owner, or an individual identified by the registered owner as the driver of the vehicle at the time of the alleged violation, shall be permitted to review the video image recorded evidence of the alleged violation during normal business hours at no cost.

(e)

- (d) (1) Except as it may be included in court records described in Section 68152 of the Government Code, or as provided in paragraph (2), the video image recorded evidence may be retained for up to six months from the date the information was first obtained, or 60 days after final disposition of the citation, whichever date is later, after which time the information shall be destroyed.
- (2) Notwithstanding Section 26202.6 of the Government Code, video image recorded evidence from forward facing automated enforcement devices forward-facing cameras that does not contain evidence of a parking violation occurring in a transit-only traffic lane or a violation of Section 21655.5, 21655.8, or 22526 shall be destroyed within 15 days after the information was first obtained.

(f)

(e) Notwithstanding Section 6253 of the Government Code, or any other provision of law, the video image records camera recordings are confidential. Public agencies shall use and allow access to these records only for the purposes authorized by this article.

37 (g) 38 *(f)*

(f) For purposes of this article, "local agency" means the City and County of San Francisco.

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(h) For purposes of this article, "transit-only traffic lane" means any designated transit-only lane on which use is restricted to mass transit vehicles, or other designated vehicles including taxis and vanpools, during posted times.

SEC. 6. Section 40241 of the Vehicle Code is amended to read: 40241. (a) A designated employee of the local agency shall issue a notice of a parking violation to the registered owner of a vehicle within 15 calendar days of the date of the violation. The notice of violation shall set forth the violation of a statute, regulation, or ordinance governing vehicle parking under this code, under a federal or state statute or regulation, or under an ordinance enacted by the City and County of San-Francisco occurring in a transit-only traffic lane, Francisco, or a violation of Section 21655.5, 21655.8, or 22526, a statement indicating that payment is required within 21 calendar days from the date of citation issuance, and the procedure for the registered owner, lessee, or rentee to deposit the parking penalty or contest the citation pursuant to Section 40215. The notice of a parking violation shall also set forth the date, time, and location of the violation, the vehicle license number, registration expiration date if visible, the color of the vehicle, and, if possible, the make of the vehicle. The notice of parking violation, or copy of the notice, shall be considered a record kept in the ordinary course of business of the City and County of San Francisco and shall be prima facie evidence of the facts contained in the notice. The City and County of San Francisco shall send information regarding the process for requesting review of the video image recorded evidence along with the notice of parking violation.

(b) The notice of parking violation shall be served by depositing the notice in the United States mail to the registered owner's last known address listed with the Department of Motor Vehicles. Proof of mailing demonstrating that the notice of parking violation was mailed to that address shall be maintained by the local agency. If the registered owner, by appearance or by mail, makes payment to the processing agency or contests the violation within either 21 calendar days from the date of mailing of the citation, or 14 calendar days after the mailing of the notice of delinquent parking violation, the parking penalty shall consist solely of the amount of the original penalty.

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(c) If, within 21 days after the notice of parking violation is issued, the local agency determines that, in the interest of justice, the notice of parking violation should be canceled, the local agency shall cancel the notice of parking violation pursuant to subdivision (a) of Section 40215. The reason for the cancellation shall be set forth in writing.

- (d) Following an initial review by the local agency, and an administrative hearing, pursuant to Section 40215, a contestant may seek court review by filing an appeal pursuant to of a parking violation or a violation of Section 21655.5, 21655.8, or 22526 following the procedures for appeals of parking violations set forth in Section 40230.
- (e) The City and County of San Francisco may contract with a private vendor for the processing of notices of parking violations and notices of delinquent violations. The City and County of San Francisco shall maintain overall control and supervision of the program.
 - SEC. 7. Section 40242 of the Vehicle Code is repealed.
- 40242. If the City and County of San Francisco implements a parking enforcement pilot program pursuant to this article, no later than March 1, 2015, the City and County of San Francisco shall provide to the transportation and judiciary committees of the Legislature an evaluation of the pilot program's effectiveness and impact on privacy in compliance with Section 9795 of the Government Code.
- SEC. 8. Section 40242 is added to the Vehicle Code, to read: 40242. (a) If payment of the penalty is not received by the person authorized to receive a deposit of the penalty by the time
- and date fixed on the notice of violation under Section 40241, the issuing agency may assess late payment fees in an amount as determined by the issuing agency, and shall serve or mail to the registered owner a notice of delinquent violation.
- (b) Delivery of a notice of delinquent violation under this section may be made by personal service or by first-class mail addressed to the registered owner.
- (c) The notice of delinquent violation shall contain a notice to the registered owner that, unless the registered owner pays the penalty or contests the notice within 15 days after mailing of the notice of delinquent violation, the renewal of the vehicle registration shall be contingent upon compliance with the notice

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of delinquent violation. If the registered owner, by appearance or by mail, makes payment to the issuing agency within 15 days of the mailing of the notice of delinquent violation, the penalty shall consist of the amount of the original penalty and any late payment fees.

SEC. 9. Section 40243 of the Vehicle Code is repealed.

40243. This article shall remain in effect only until January 1, 2016, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2016, deletes or extends that date. SEC. 10. Section 40243 is added to the Vehicle Code, to read: 40243. (a) (1) Except as provided in subdivisions (b) and (d), the department shall refuse to renew the registration of a vehicle if the registered owner or lessee has been mailed a notice of delinquent violation, the processing agency has filed or electronically transmitted to the department an itemization of unpaid violation penalties, including late payment fees, and the owner or lessee has not paid the violation penalty and late payment fees, unless he or she pays to the department, at the time of application for renewal, the full amount of all outstanding penalties, late payment fees, and any administrative fee assessed by the department pursuant to subdivision (b) of Section 40244, as shown by records of the department.

- (2) When the department receives the full amount of all outstanding violation penalties, late payment fees, and administrative fees pursuant to paragraph (1), the department shall issue a receipt showing each penalty, late payment fee, and administrative fee that has been paid, the processing agency for those penalties and fees, and a description of the vehicle involved in the violations.
- (b) The department shall not refuse to renew the registration of a vehicle if the applicant provides the department with the abstract or notice of disposition of violation issued pursuant to subdivision (c) for clearing all outstanding penalties, late payment fees, and administrative fees as shown by the records of the department.
- (c) The court or designated processing agency shall issue an abstract or notice of disposition of violation to the registered owner of a vehicle issued a notice of delinquent violation if the registered owner provides the court or processing agency with the name, address, and driver's license number of the rentee or lessee at the time of occurrence of the violation, and adequate proof that the

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renter or lessee had possession of the vehicle at the date and time of the violation.

- (d) The department shall not refuse to renew the registration of a vehicle if the violation was issued prior to the registered owner taking possession of the vehicle.
- SEC. 11. Section 40244 is added to the Vehicle Code, to read: 40244. (a) The department shall remit all penalties and late payment fees collected, after deducting the administrative fee authorized in subdivision (b), for each notice of delinquent violation for which penalties and late payment fees have been collected, to the City and County of San Francisco in the amount due. Within 45 days from the time penalties are recorded by the department, the department shall inform the City and County of San Francisco which of its notices of delinquent violation have been discharged.
- (b) The department shall assess a fee for recording the notice of delinquent violation in an amount, as determined by the department, that is no more than the amount sufficient to cover its actual administrative costs.