## AMENDED IN ASSEMBLY APRIL 6, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

## ASSEMBLY BILL

No. 1142

## **Introduced by Assembly Member Gray**

February 27, 2015

An act to amend Sections 2207, 2773.1, 2774, and 2774.1 of, to amend and repeal Section 2717 of, and to add Section 2773.11 to, the Public Resources Code, relating to mining and geology.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1142, as amended, Gray. Mining and geology: surface mining.

(1) The Surface Mining and Reclamation Act of 1975 requires the department to publish in the California Regulatory Notice Register, or otherwise make-available, upon request, available upon request to the Department of General Services or any other state or local agency, a list identifying certain surface mining operations. Existing law also prohibits a state agency from acquiring or utilizing mined material, or from contracting with a person utilizing these materials, as specified, unless the material is produced from a mining operation on that list that meets certain requirements. The act, until January 1, 2019, requires this list to identify surface mining operations whose reclamation plan has been approved and is in compliance with the act, whose mining operation is in compliance with the approved reclamation plan or an order to comply, as specified, and whose mining operation has an approved financial assurance, as specified.

This bill would continue indefinitely the inclusion on the list the identification of those surface mining operations.

(2) The act prohibits a person, with exceptions, from conducting surface mining operations unless, among other things, a permit is

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obtained from, a specified reclamation plan is submitted to and approved by, and financial assurances for reclamation have been approved by the lead agency for the operation of the surface mining operation.

This bill would revise and recast provisions of the act related to financial assurances and, among other things, would prohibit an operator *from* being required to adjust financial assurances that are in excess of the amount determined necessary to perform reclamation in accordance with the surface mining operation's approved reclamation plan, require financial assurance cost estimates be submitted for review and include estimates of the time needed to complete reclamation of the mine, and prescribe the actions to be taken by an operator, lead agency, and the director prior to the modification of the amount of a financial assurance or the full or partial release of the financial assurance instrument. By adding to the duties of local agencies, this bill would impose a state-mandated local program.

(3) The act requires the owner or operator of a mining operation to forward annually to the director and the lead agency a report that provides, among other things, proof of annual inspection by the lead agency. The act also requires every lead agency to adopt ordinances that establish procedures for the review and approval of reclamation plans, and, before approving a reclamation plan, to submit the plan to the director. The act requires a lead agency to inspect a surface mining operation within 6 months of receiving a specified report and to conduct an inspection no less than once every calendar year. The act authorizes a lead agency to authorize an inspection to be conducted by a state licensed geologist, state licensed civil engineer, state licensed landscape architect, or state licensed forester, as specified.

This bill would revise and recast those provisions and, among other things, would require the owner or operator to provide a copy of the previously completed annual inspection form and a requested date for the next annual inspection by the lead agency, require a lead agency to authorize an inspection to be conducted by an employee of the lead lead agency who has received specified training, impose new requirements on the lead agency related to the timing of inspections, impose timelines on a lead agency related to the submission of an application for a permit to conduct a surface mining operation, and require the State Geologist to coordinate with the director, board, lead agencies, and interested parties to develop a curriculum for the training of mine inspectors. By adding to the duties of local agencies, this bill would impose a state-mandated local program.

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(4) The act requires that the lead agency have primary responsibility in enforcing the act. The act authorizes, in cases where the board is not the lead agency, the director to initiate enforcement actions if the lead agency has been notified by the director, for at least 15 days, of a violation and has not taken appropriate enforcement action, or the director determines there is a violation that presents an imminent and substantial endangerment to the public health or—safety, safety or the environment.

This bill would require the lead agency, the director, or the board, as appropriate, to take into account and seek to minimize the impact of any proposed enforcement action on the number of existing jobs supported directly or indirectly by the surface mining operation.

(5) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

- SECTION 1. Section 2207 of the Public Resources Code is amended to read:
  - 2207. (a) The owner or the operator of a mining operation within the state shall forward to the director annually, not later than a date established by the director, upon forms approved by the board from time to time, a report that identifies and contains all of the following:
  - (1) The name, address, and telephone number of the person, company, or other owner of the mining operation.
  - (2) The name, address, and telephone number of a designated agent who resides in this state, and who will receive and accept service of all orders, notices, and processes of the lead agency, board, director, or court.
  - (3) The location of the mining operation, its name, its mine number as issued by the Office of Mine Reclamation or the director, its section, township, range, latitude, longitude, and approximate boundaries of the mining operation marked on a

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1 United States Geological Survey  $7\frac{1}{2}$ -minute or 15-minute 2 quadrangle map.

(4) The lead agency.

- (5) The approval date of the mining operation's reclamation plan.
- (6) The mining operation's status as active, idle, reclaimed, or in the process of being reclaimed.
- (7) The commodities produced by the mine and the type of mining operation.
- (8) A copy of the previously completed annual inspection form and a requested date for the next annual inspection by the lead agency.
  - (9) Proof of financial assurances.
- (10) Ownership of the property, including government agencies, if applicable, by the assessor's parcel number, and total assessed value of the mining operation.
- (11) The approximate permitted size of the mining operation subject to Chapter 9 (commencing with Section 2710), in acres.
- (12) The approximate total acreage of land newly disturbed by the mining operation during the previous calendar year.
- (13) The approximate total of disturbed acreage reclaimed during the previous calendar year.
- (14) The approximate total unreclaimed disturbed acreage remaining as of the end of the calendar year.
- (15) The total production for each mineral commodity produced during the previous year.
- (16) A copy of any approved reclamation plan and any amendments or conditions of approval to any existing reclamation plan approved by the lead agency.
- (b) (1) Every year, not later than the date established by the director, the person submitting the report pursuant to subdivision (a) shall forward to the lead agency, upon forms furnished by the board, a report that provides all of the information specified in subdivision (a).
- (2) The owner or operator of a mining operation shall allow access to the property to any governmental agency or the agent of any company providing financial assurances in connection with the reclamation plan in order that the reclamation can be carried out by the entity or company, in accordance with the provisions of the reclamation plan.

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(c) Subsequent reports shall include only changes in the information submitted for the items described in subdivision (a), except that, instead of the approved reclamation plan, the reports shall include any reclamation plan amendments approved during the previous year. The reports shall state whether review of a reclamation plan, financial assurances, or an interim management plan is pending under subdivision (b), (c), (d), or (h) of Section 2770, or whether an appeal before the board or lead agency governing body is pending under subdivision (e) or (h) of Section 2770. The director shall notify the person submitting the report and the owner's designated agent in writing that the report and the fee required pursuant to subdivision (d) have been received, specify the mining operation's mine number if one has not been issued by the Office of Mine Reclamation, and notify the person and agent of any deficiencies in the report within 90 days of receipt. That person or agent shall have 30 days from receipt of the notification to correct the noted deficiencies and forward the revised report to the director and the lead agency. Any person who fails to comply with this section, or knowingly provides incorrect or false information in reports required by this section, may be subject to an administrative penalty as provided in subdivision (c) of Section 2774.1.

- (d) (1) The board shall impose, by regulation, pursuant to paragraph (2), an annual reporting fee on, and method for collecting annual fees from, each active or idle mining operation. The maximum fee for any single mining operation may not exceed four thousand dollars (\$4,000) annually and may not be less than one hundred dollars (\$100) annually, as adjusted for the cost of living as measured by the California Consumer Price Index for all urban consumers, calendar year averages, using the percentage change in the previous year, beginning with the 2005–06 fiscal year and annually thereafter.
- (2) (A) The board shall adopt, by regulation, a schedule of fees authorized under paragraph (1) to cover the department's cost in carrying out this section and Chapter 9 (commencing with Section 2710), as reflected in the Governor's proposed Budget, and may adopt those regulations as emergency regulations. In establishing the schedule of fees to be paid by each active and idle mining operation, the fees shall be calculated on an equitable basis reflecting the size and type of operation. The board shall also

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consider the total assessed value of the mining operation, the acreage disturbed by mining activities, and the acreage subject to the reclamation plan.

- (B) Regulations adopted pursuant to this subdivision shall be adopted by the board in accordance with the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code). The adoption of any emergency regulations pursuant to this subdivision shall be considered necessary to address an emergency and shall be considered by the Office of Administrative Law to be necessary for the immediate preservation of the public peace, health, safety, and general welfare.
- (3) The total revenue generated by the reporting fees may not exceed, and may be less than, the amount of three million five hundred thousand dollars (\$3,500,000), as adjusted for the cost of living as measured by the California Consumer Price Index for all urban consumers, calendar year averages, using the percentage change in the previous year, beginning with the 2005–06 fiscal year and annually thereafter. If the director determines that the revenue collected during the preceding fiscal year was greater or less than the cost to operate the program, the board shall adjust the fees to compensate for the overcollection or undercollection of revenues.
- (4) (A) The reporting fees established pursuant to this subdivision shall be deposited in the Mine Reclamation Account, which is hereby created. Any fees, penalties, interest, fines, or charges collected by the director or board pursuant to this chapter or Chapter 9 (commencing with Section 2710) shall be deposited in the Mine Reclamation Account. The money in the account shall be available to the department and board, upon appropriation by the Legislature, for the purpose of carrying out this section and complying with Chapter 9 (commencing with Section 2710), which includes, but is not limited to, classification and designation of areas with mineral resources of statewide or regional significance, reclamation plan and financial assurance review, mine inspection, and enforcement.
- (B) (i) In addition to reporting fees, the board shall collect five dollars (\$5) per ounce of gold and ten cents (\$0.10) per ounce of silver mined within the state and shall deposit the fees collected in the Abandoned Mine Reclamation and Minerals Fund

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Subaccount, which is hereby created in the Mine Reclamation Account. The department may expend the moneys in the subaccount, upon appropriation by the Legislature, for only the purposes of Section 2796.5 and as authorized herein for the remediation of abandoned mines.

- (ii) Notwithstanding subdivision (j) of Section 2796.5, fees collected pursuant to clause (i) may also be used to remediate features of historic abandoned mines and lands that they impact. For the purposes of this section, historic abandoned mines are mines for which operations have been conducted before January 1, 1976, and include, but are not limited to, historic gold and silver mines.
- (5) In case of late payment of the reporting fee, a penalty of not less than one hundred dollars (\$100) or 10 percent of the amount due, whichever is greater, plus interest at the rate of  $1\frac{1}{2}$  percent per month, computed from the delinquent date of the assessment until and including the date of payment, shall be assessed. New mining operations that have not submitted a report shall submit a report prior to commencement of operations. The new operation shall submit its fee according to the reasonable fee schedule adopted by the board, and the month that the report is received shall become that operation's anniversary month.
- (e) The lead agency, or the board when acting as the lead agency, may impose a fee upon each mining operation to cover the reasonable costs incurred in implementing this chapter and Chapter 9 (commencing with Section 2710).
- (f) For purposes of this section, "mining operation" means a mining operation of any kind or character whatever in this state, including, but not limited to, a mining operation that is classified as a "surface mining operation" as defined in Section 2735, unless excepted by Section 2714. For the purposes of fee collections only, "mining operation" may include one or more mines operated by a single operator or mining company on one or more sites, if the total annual combined mineral production for all sites is less than 100 troy ounces for precious metals, if precious metals are the primary mineral commodity produced, or less than 100,000 short tons if the primary mineral commodity produced is not precious metals.
- (g) Any information in reports submitted pursuant to subdivision (a) that includes or otherwise indicates the total mineral production,

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reserves, or rate of depletion of any mining operation may not be disclosed to any member of the public, as defined in subdivision (b) of Section 6252 of the Government Code. Other portions of the reports are public records unless excepted by statute. Statistical bulletins based on these reports and published under Section 2205 shall be compiled to show, for the state as a whole and separately for each lead agency, the total of each mineral produced therein. In order not to disclose the production, reserves, or rate of depletion from any identifiable mining operation, no production figure shall be published or otherwise disclosed unless that figure is the aggregated production of not less than three mining operations. If the production figure for any lead agency would disclose the production, reserves, or rate of depletion of less than three mining operations or otherwise permit the reasonable inference of the production, reserves, or rate of depletion of any identifiable mining operation, that figure shall be combined with the same figure of not less than two other lead agencies without regard to the location of the lead agencies. The bulletin shall be published annually by

(h) The approval of a form by the board pursuant to this section is not the adoption of a regulation for purposes of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code) and is not subject to that act.

June 30 or as soon thereafter as practicable.

- SEC. 2. Section 2717 of the Public Resources Code, as amended by Section 2 of Chapter 417 of the Statutes of 2013, is amended to read:
- 2717. (a) Notwithstanding Section 10231.5 of the Government Code, the board shall submit to the Legislature on December 1 of each year a report on the actions taken pursuant to this chapter during the preceding fiscal year. The report shall include a statement of the actions, including legislative recommendations, that are necessary to carry out more completely the purposes and requirements of this chapter.
- (b) For the purposes of ensuring compliance with Sections 10295.5 and 20676 of the Public Contract Code, the department shall, at a minimum, quarterly publish in the California Regulatory Notice Register, or otherwise make available upon request to the Department of General Services or any other state or local agency, a list identifying all of the following:

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(1) Surface mining operations for which a report is required and has been submitted pursuant to Section 2207 that indicates all of the following:

- (A) The reclamation plan and financial assurances have been approved pursuant to this chapter.
- (B) Compliance with state reclamation standards developed pursuant to Section 2773.
- (C) Compliance with the financial assurance guidelines developed pursuant to Section 2773.1.
- (D) Whether the annual reporting fee has been submitted to the department.
- (2) Surface mining operations for which an appeal is pending before the board pursuant to subdivision (e) of Section 2770, if the appeal was not pending before the board for more than 180 days.
- (3) Surface mining operations for which an inspection is required and for which an inspection notice has been submitted by the lead agency pursuant to Section 2774 that indicates both compliance with the approved reclamation plan and that sufficient financial assurances, pursuant to Section 2773.1, have been approved and secured.
  - (4) Surface mining operations that meet all of the following:
- (A) The reclamation plan has been approved and is in compliance with this chapter.
- (B) The mining operation is in compliance with either of the following:
  - (i) The approved reclamation plan.
- (ii) An order to comply issued prior to January 1, 2019, pursuant to this chapter and that is being complied with by the operator. An order to comply may be stipulated to as follows:
- (I) By the department, lead agency, and operator if the enforcement action was initiated by the director.
  - (II) By the lead agency and the operator, with notice of the stipulation provided to the director if the enforcement action was initiated by the lead agency.
  - (C) In accordance with Section 2773.1 and Article 11 (commencing with Section 3800) of Title 14 of the California Code of Regulations, as amended, the surface mining operation has an approved financial assurance in place that is adequate for reclamation pursuant to the approved reclamation plan.

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(c) Between July 1, 2017, and January 1, 2018, the department shall submit to the Legislature a report on the activities of lead agencies and surface mining operations. This report shall include, but need not be limited to, all of the following:

- (1) Number of financial assurance cost estimates reviewed and approved each year by each lead agency.
- (2) Number of annual mine inspections performed by each lead agency.
- (3) Information on idle mines and interim management plans approved by each lead agency.
- (4) Number and location of mining operations that are no longer in operation with no intent to resume and are in the process of reclamation and how many years each of these mining operations has claimed that status.
- (5) Information on approved mineral resources management plans across the state from the board.
- (6) Number and location of mines with reclamation plans approved prior to the adoption of the 1993 reclamation standards.
- (7) Percentage of mining operations on the list published pursuant to subdivision (b) and the number and location of mining operations that have been placed on the list pursuant to clause (ii) of subparagraph (B) of paragraph (4) of subdivision (b).
- (8) Number of historic abandoned mines remediated by the department and the locations of known remaining hazards.
- (9) Number, types, and status of notices of violations and orders to comply issued by the department organized by location.
- (10) Number of administrative penalties issued by the department and amounts, as well as information on the amounts actually collected by the department organized by location.
- (d) A report submitted pursuant to subdivision (a) or (c) shall be submitted in compliance with Section 9795 of the Government Code.
- 33 SEC. 3. Section 2717 of the Public Resources Code, as added by Section 3 of Chapter 417 of the Statutes of 2013, is repealed.
- 35 SEC. 4. Section 2773.1 of the Public Resources Code is amended to read:
  - 2773.1. (a) Lead agencies shall require financial assurances of each surface mining operation to ensure reclamation is performed in accordance with the surface mining operation's approved reclamation plan, as follows:

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(1) Financial assurances may take the form of surety bonds executed by an admitted surety insurer, as defined in subdivision (a) of Section 995.120 of the Code of Civil Procedure, irrevocable letters of credit, trust funds, or other forms of financial assurances specified by the board pursuant to subdivision (e) that the lead agency reasonably determines are adequate to perform reclamation in accordance with the surface mining operation's approved reclamation plan.

- (2) The financial assurances shall remain in effect for the duration of the surface mining operation and any additional period until reclamation is completed.
- (3) The amount of financial assurances required of a surface mining operation for any one year shall be reviewed and, if necessary, adjusted once each calendar year to account for new lands disturbed by surface mining operations, inflation, and reclamation of lands accomplished in accordance with the approved reclamation plan. An operator shall not be required to adjust financial assurances that are in excess of the amount determined necessary to perform reclamation in accordance with the surface mining operation's approved reclamation plan.
- (4) Financial assurance cost estimates shall be submitted to the lead agency for review on the form adopted by the board by regulation pursuant to subdivision (f). The estimates shall include estimates of the time needed to complete reclamation of the mine in accordance with the approved reclamation plan, including, but not limited to, any monitoring studies required by the reclamation plan.
- (5) The financial assurances shall be made payable to the lead agency and the department. Financial assurances that were approved by the lead agency prior to January 1, 1993, and were made payable to the State Geologist shall be considered payable to the department for purposes of this chapter. However, if a surface mining operation has received approval of its financial assurances from a public agency other than the lead agency, the lead agency shall deem those financial assurances adequate for purposes of this section, or shall credit them toward fulfillment of the financial assurances required by this section, if they are made payable to the public agency, the lead agency, and the department and otherwise meet the requirements of this section. In any event, if a lead agency and one or more public agencies exercise jurisdiction

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over a surface mining operation, the total amount of financial assurances required by the lead agency and the public agencies for any one year shall not exceed that amount that is necessary to perform reclamation of lands remaining disturbed. For purposes of this paragraph, a "public agency" may include a federal agency.

- (b) If the lead agency or the board, following a public hearing, determines that the operator is financially incapable of performing reclamation in accordance with its approved reclamation plan, or has abandoned its surface mining operation without commencing reclamation, either the lead agency or the director shall do all of the following:
- (1) Notify the operator by personal service or certified mail that the lead agency or the director intends to take appropriate action to forfeit the financial assurances and specify the reasons for so doing.
- (2) Allow the operator 60 days to commence or cause the commencement of reclamation in accordance with its approved reclamation plan and require that reclamation be completed within the time limits specified in the approved reclamation plan or some other time period mutually agreed upon by the lead agency or the director and the operator.
- (3) Proceed to take appropriate action to require forfeiture of the financial assurances if the operator does not substantially comply with paragraph (2).
- (4) Use the proceeds from the forfeited financial assurances to conduct and complete reclamation in accordance with the approved reclamation plan. The financial assurances shall not be used for any other purpose. The operator is responsible for the costs of conducting and completing reclamation in accordance with the approved reclamation plan that are in excess of the proceeds from the forfeited financial assurances.
- (c) Financial assurances shall no longer be required of a surface mining operation, and shall be released, upon written notification by the lead agency, which shall be forwarded to the operator and the director, that reclamation has been completed in accordance with the approved reclamation plan. If a mining operation is sold or ownership is transferred to another person, the existing financial assurances shall remain in force and shall not be released by the lead agency until new financial assurances are secured from the

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new owner and have been approved by the lead agency in accordance with Section 2770.

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- (d) The lead agency shall have primary responsibility to seek forfeiture of financial assurances and to reclaim mine sites under subdivision (b). However, in cases where the board is not the lead agency pursuant to Section 2774.4, the director may act to seek forfeiture of financial assurances and reclaim mine sites pursuant to subdivision (b) only if both of the following occurs:
- (1) The financial incapability of the operator or the abandonment of the mining operation has come to the attention of the director.
- (2) The lead agency has been notified in writing by the director of the financial incapability of the operator or the abandonment of the mining operation for at least 15 days, the lead agency has not taken appropriate measures to seek forfeiture of the financial assurances and reclaim the mine site, and one of the following has occurred:
- (A) The lead agency has been notified in writing by the director that failure to take appropriate measures to seek forfeiture of the financial assurances or to reclaim the mine site shall result in actions being taken against the lead agency under Section 2774.4.
- (B) The director determines that there is a violation that amounts to an imminent and substantial endangerment to the public health, safety, or to the environment.
- (C) The lead agency notifies the director in writing that its good faith attempts to seek forfeiture of the financial assurances have not been successful.

The director shall comply with subdivision (b) in seeking forfeiture of financial assurances and reclaiming mine sites.

- (e) The board may adopt regulations specifying financial assurance mechanisms other than surety bonds, irrevocable letters of credit, and trust funds, which the board determines are reasonably available and adequate to ensure reclamation pursuant to this chapter, but these mechanisms shall not include financial tests, or surety bonds executed by one or more personal sureties. These mechanisms may include reclamation bond pool programs.
- (f) On or before March 1, 1993, the board shall adopt guidelines to implement this section. The guidelines are exempt from the requirements of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title

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2 of the Government Code), and are not subject to review by the
Office of Administrative Law.

- SEC. 5. Section 2773.11 is added to the Public Resources Code, to read:
- 2773.11. (a) Prior to the modification of the amount of a financial assurance or the full or partial release of the financial assurance instrument to which both the lead agency and the department are cobeneficiaries pursuant to Section 2773.1, the lead agency shall provide to the director all of the following documents at one time:
- (1) An inspection report, prepared by a qualified person pursuant to Section 2774, indicating that there are aspects of the surface mining operation that require modification of the existing financial assurance amount or stating that the mined land has been reclaimed in full or in part, as the case may be, in accordance with the approved reclamation plan.
- (2) A revised financial assurance cost estimate prepared by the operator and accepted by the lead agency, or prepared by the lead agency pursuant to Section 2773.1, with supporting documentation that indicates the specific cost changes to the existing financial assurance amount, or that indicates there are no further outstanding reclamation liabilities to be included in the financial assurance.
- (3) A statement by the lead agency, with supporting documentation that may include the most recent inspection report and any geological and engineering reports prepared as part of the inspection report, that the mined land remains subject to a financial assurance as modified or that the mined land has been reclaimed in accordance with the approved reclamation plan, that there are no outstanding reclamation liabilities, and recommending to the director that the financial assurance be released.
- (4) The director shall review and comment on the documents within 45 days from the date of receipt of the documents, pursuant to Section 2774. The director shall inspect the surface mining operation if the director determines it necessary pursuant to Section 2774.1 and shall do any of the following:
- (A) Notify the lead agency of the director's concurrence that the modified financial assurance amount is adequate or that there are no outstanding reclamation liabilities on the mined land and that the original financial assurance should be released in full or

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in part pursuant to Section 2773.1, at which time the financial assurance shall be released.

- (B) Notify the lead agency that the director has found, based on an inspection, aspects of the surface mining operation that require additional modifications to the financial assurance amount or aspects that are not in compliance with the approved reclamation plan.
- (C) Commence the financial assurance forfeiture process pursuant to Section 2773.1.
- (b) (1) An operator may request the lead agency and the director jointly to inspect and review a request for full or partial release of a financial assurance instrument. Notwithstanding subdivision (a), the operator may submit a request for a joint inspection and review to the lead agency and the director along with the surface mining operation's most recent inspection report, a revised financial assurance cost estimate, and other supporting documentation.
- (2) The lead agency and the director shall conduct a joint inspection for the purpose of evaluating the operator's request within 90 days after receipt of the operator's request.
- (3) Within 45 days after completion of the joint inspection, the lead agency and the director shall do any of the following:
- (A) Notify the operator the modified financial assurance amount is adequate or that there are no outstanding reclamation liabilities on the mined land and that the original financial assurance should be released in full or in part pursuant to Section 2773.1, at which time the financial assurance shall be released.
- (B) Notify the operator that aspects of the surface mining operation require additional modifications to the financial assurance amount or that aspects of the surface mining operation are not in compliance with the approved reclamation plan.
- (C) Commence the financial assurance forfeiture process pursuant to Section 2773.1.
- (c) If a violation by the operator is confirmed by an inspection either by the lead agency or by the director, the lead agency or the director may take actions pursuant to Section 2774.1 to ensure the violation is corrected. The financial assurance shall not be released until the violation is corrected.
- (d) Prior to sending written notification and release of financial assurances pursuant to Section 2773.1, the lead agency shall obtain the written concurrence of the director that the completion of

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reclamation of the mined land disturbed by the surface mining operation is in accordance with the requirements of the reclamation plan approved by the lead agency.

- (e) The board shall promulgate a regulation consistent with this section.
- SEC. 6. Section 2774 of the Public Resources Code is amended to read:
- 2774. (a) Every lead agency shall adopt ordinances in accordance with state policy that establish procedures for the review and approval of reclamation plans and financial assurances and the issuance of a permit to conduct surface mining operations, except that any lead agency without an active surface mining operation in its jurisdiction may defer adopting an implementing ordinance until the filing of a permit application. The ordinances shall establish procedures requiring at least one public hearing and shall be periodically reviewed by the lead agency and revised, as necessary, to ensure that the ordinances continue to be in accordance with state policy.
- (b) Surface mining operations shall be inspected annually, solely to determine whether the surface mining operation is in compliance with its reclamation plan as described in subdivision (c) of Section 2772. The lead agency shall cause an inspection to be conducted by a state licensed geologist, state licensed civil engineer, state licensed landscape architect, state licensed forester, or a lead agency employee who is a mine inspector qualified pursuant to subdivision (i), who is experienced in land reclamation and who has not been employed by-a the surface mining operation-within the jurisdiction of the lead agency being inspected in any capacity during the previous 12 months, except that a local government lead agency employee who is a qualified mine inspector may inspect-its own surface mining operations conducted by another department within the local agency. All inspections shall be conducted using a form developed by the department and approved by the board that includes the professional licensing and disciplinary information of the person who conducted the inspection. The operator shall be solely responsible for the reasonable cost of the inspection. The lead agency or the inspector qualified pursuant to subdivision (i) shall provide a notice of completion of inspection to the director within 90 days of conducting the inspection. The notice shall contain a statement

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regarding the surface mining operation's compliance with its 1 2 approved reclamation plan, as described in subdivision (c) of 3 Section 2772, a copy of the completed inspection form, and which 4 aspects of the surface mining operations, if any, are inconsistent 5 with its approved reclamation plan, as described in subdivision (c) 6 of Section 2772, and any corrective measures recommended by 7 the inspector. If the surface mining operation has a review of its 8 reclamation plan, financial assurances, or an interim management plan pending under subdivision (b), (c), (d), or (h) of Section 2770, 10 or an appeal pending before the board or lead agency governing 11 body under subdivision (e) or (h) of Section 2770, the notice shall 12 so indicate. The lead agency shall forward to the operator a copy 13 of the notice, a copy of the completed inspection form, and any 14 supporting documentation, including, but not limited to, any 15 inspection report prepared by the geologist, civil engineer, 16 landscape architect, forester, or mine inspector qualified pursuant 17 to subdivision (i) who conducted the inspection. 18

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(c) Before approving a surface mining operation's reclamation plan or financial assurances, or any amendments to the reclamation plan and adjustments to financial assurances based on an amendment to a reclamation plan, the lead agency shall submit the plan, assurances, or amendments to the director for review. The plan or amendments shall be submitted to the director as early as practicable in order to facilitate review of the plan pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)). All documentation for that submission shall be submitted to the director at one time. When the lead agency submits a reclamation plan or plan amendments to the director for review, the lead agency shall also submit to the director, for use in reviewing the reclamation plan or plan amendments, information from any prior final related document prepared, adopted, or certified pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)), and shall submit any other pertinent information. The lead agency shall certify to the director that the reclamation plan is considered complete and in substantial compliance with the applicable requirements of this chapter and Article 1 (commencing with Section 3500) of Chapter 8 of Division 2 of Title 14 of the California Code of Regulations and the lead agency's mining AB 1142 — 18 —

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ordinance in effect at the time that the reclamation plan is submitted to the director for review.

- (d) (1) The director shall have 30 days from the date of receipt of a reclamation plan or plan amendments submitted pursuant to subdivision (c), and 45 days from the date of receipt of financial assurances submitted pursuant to subdivision (c), to prepare written comments, if the director so chooses. The lead agency shall evaluate written comments received from the director relating to the reclamation plan, plan amendments, or financial assurances within a reasonable amount of time.
- (2) The lead agency shall prepare a written response to the director's comments describing the disposition of the major issues raised by the director's comments, and submit the lead agency's proposed response to the director at least 30 days prior to approval of the reclamation plan, plan amendment, or financial assurance. The lead agency's response to the director's comments shall describe whether the lead agency proposes to adopt the director's comments to the reclamation plan, plan amendment, or financial assurance. If the lead agency does not propose to adopt the director's comments, the lead agency shall specify, in detail, why the lead agency proposes not to adopt the comments. Copies of any written comments received and responses prepared by the lead agency shall be forwarded to the operator. The lead agency shall also give the director at least 30 days' notice of the time, place, and date of the hearing before the lead agency at which time the reclamation plan, plan amendment, or financial assurance is scheduled to be approved by the lead agency. If no hearing is required by this chapter, or by the local ordinance, or other state law, then the lead agency shall provide 30 days' notice to the director that it intends to approve the reclamation plan, plan amendment, or financial assurance. The lead agency shall send to the director its final response to the director's comments within 30 days following its approval of the reclamation plan, plan amendment, or financial assurance, along with final approved copies of those documents, during which period the department retains all powers, duties, and authorities of this chapter.
- (3) To the extent there is a conflict between the comments of a trustee agency or a responsible agency that are based on the agency's statutory or regulatory authority and the comments of other commenting agencies that are received by the lead agency

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pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)) regarding a reclamation plan or plan amendments, the lead agency shall consider only the comments of the trustee agency or responsible agency.

- (e) (1) If an operator does not request an inspection date on the annual report filed pursuant to Section 2207, or if the lead agency is unable to cause the inspection of a given surface mining operation on the date requested by the operator, the lead agency shall provide the operator with a minimum of 30 days' written notice of a pending inspection or a lesser time period if agreed to by the operator.
- (2) Within 30 days of an annual inspection being conducted pursuant to this section, each operator shall provide an annual financial assurance cost estimate, on the form developed by the board by regulation pursuant to subdivision (f) of Section 2773.1, to the director and the lead agency for review.
- (3) The director shall have 45 days from the date of receipt of the operator's annual financial assurance cost estimate to prepare written comments on the operator's financial assurances and provide the comments to the lead agency and the operator. The lead agency shall have 30 days from receipt of the director's comments to evaluate the written comments received from the director and provide the director and operator its proposed response to the director. The lead agency shall accept or reject a surface mining operation's annual financial assurance cost estimate within 60 days of receipt of the director's comments or the due date of the director's comments if comments are not received. The lead agency shall send to the director its final response to the director's comments within 30 days of its acceptance of the annual financial assurance cost estimate.
- (4) If the lead agency determines an operator's annual financial assurance cost estimate is inadequate, the lead agency shall specify the reasons for that determination. The operator shall have 30 days to appeal that denial pursuant to subdivision (e) of Section 2770 or provide a revised financial assurance cost estimate incorporating the suggested changes to the director and the lead agency for approval by the lead agency.
- (5) The operator shall provide the director and the lead agency with a revised financial assurances mechanism within 60 days of the lead agency's approval. An operator shall not be required to

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adjust financial assurances that are in excess of the amount determined necessary to perform reclamation in accordance with the surface mining operation's approved reclamation plan provided that financial assurance mechanism remains in effect.

- (f) (1) No later than April 1 of each year, the director shall provide each lead agency with a notice listing each active or idle surface mining operation within the lead agency's jurisdiction. For each surface mining operation, the director shall-request, request and the lead agency shall provide to the director, on a form provided by the director, no later than July 1 of each year, the following information:
- (A) A copy of any permit or reclamation plan amendments, as applicable.
- (B) A statement that there have been no changes during the previous year, as applicable.
  - (C) The date of each surface mining operation's last inspection.
- (D) The date of each surface mining operation's last financial assurance review pursuant to Section 2773.1 for each operation listed.
- (2) The director shall request similar information on any new or omitted operations, to be provided to the director no later than July 1 of each year.
- (3) The form provided by the director shall include the department's current information for each operation. The notice to each lead agency shall include a statement that failure to file with the director the information requested pursuant to this subdivision may be cause for action pursuant to Section 2774.4.
- (g) The review and approval of financial assurances pursuant to this section shall not be considered a project for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (h) (1) If a surface mining operation is not inspected by the lead agency on the date requested by the operator pursuant to Section 2207 and the operator has not received a 30-day notice of pending inspection from the lead agency as provided in subdivision (e), the operator may send a notice to the lead agency and the director stating the operator's intent to have the surface mining operation inspected by a third party who has not been employed in any capacity by the operator in the previous 12 months and who is a state-licensed geologist, state-licensed civil engineer,

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state-licensed landscape architect, or state-licensed forester who is experienced in land reclamation. An inspector retained by the operator pursuant to this section shall provide the lead agency a 15-day notice of the inspector's intended inspection date for the operation and shall provide a reasonable opportunity for a representative of the lead agency to attend the inspection.

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- (2) An inspector who inspects a surface mining operation pursuant to this subdivision shall provide the notice of completion of inspection specified in subdivision (b) to the director and the lead agency, whether or not a lead agency representative participated in the inspection. The notice shall include the stamp of the licensed professional who conducted the inspection.
- (i) (1) The State Geologist shall coordinate with the director, board, lead agencies, and interested parties to develop a curriculum for the training of mine inspectors. The curriculum shall include, but need not be limited to, all of the following:
  - (A) Training on determining revegetative success.
  - (B) Evaluating slopes for signs of instability.
- (C) How to properly use the inspection form approved by the board.
  - (D) The calculation of financial assurances.
  - (E) Considerations for corrective measures.
- (F) Other issues necessary to ensure the consistent inspection of surface mines under this chapter.
- (2) Lead agency employees who inspect surface mining operations under this chapter—on or before December 31, 2015, shall be deemed qualified mine inspectors for up to two years after the State Geologist has finalized the curriculum pursuant to paragraph (1) and the training has been available to lead agency employees.
- (3) A lead agency employee who has completed the training curriculum developed pursuant to paragraph (1) shall be a qualified mine inspector.
- (4) Nothing in this subdivision shall be construed to affect or impose qualifications or standards on employees designated by a local, state, or federal agency to perform inspections of real property under separate provisions of local, state, or federal law, including, but not limited to, the Porter-Cologne Water Quality Control Act (Division 7 (commencing with Section 13000) of the Water Code), the federal Clean Water Act (33 U.S.C. Sec. 1251

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et seq.), and the Fish and Game Code, notwithstanding the fact that that informational addenda are submitted to lead agencies pursuant to this chapter in addition to reclamation plans, including materials submitted pursuant to subdivision (d) of Section 2772.

- (5) Absent express authorization under this chapter, mine inspectors shall not inspect operations for the purpose of evaluating compliance with separate provisions of local, state, or federal law, including, but not limited to, the Porter-Cologne Water Quality Control Act (Division 7 (commencing with Section 13000) of the Water Code), the federal Clean Water Act (33 U.S.C. Sec. 1251 et seq.), and the Fish and Game Code.
- SEC. 7. Section 2774.1 of the Public Resources Code is amended to read:
- 2774.1. (a) Except as provided in subdivision (i) of Section 2770, if the lead agency or the director determines, based upon an annual inspection pursuant to Section 2774, or otherwise confirmed by an inspection of the mining operation, that a surface mining operation is not in compliance with this chapter, the lead agency or the director may notify the operator of that violation by personal service or certified mail. If the violation extends beyond 30 days after the date of the lead agency's or the director's notification, the lead agency or the director may issue an order by personal service or certified mail requiring the operator to comply with this chapter or, if the operator does not have an approved reclamation plan or financial assurances, cease all further mining activities.
- (b) An order issued under subdivision (a) shall not take effect until the operator has been provided a hearing before the lead agency for orders issued by the lead agency, or board for orders issued by the director, concerning the alleged violation. An order issued under subdivision (a) shall specify which aspects of the surface mine's activities or operations are inconsistent with this chapter, shall specify a time for compliance that the lead agency or director determines is reasonable, taking into account the seriousness of the violation and any good faith efforts to comply with applicable requirements, and shall set a date for the hearing, which shall not be sooner than 30 days after the date of the order.
- (c) An operator who violates or fails to comply with an order issued under subdivision (a) after the order's effective date, as provided in subdivision (b), or who fails to submit a report to the director or lead agency as required by Section 2207, shall be subject

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to an order by the lead agency or the director imposing an administrative penalty of not more than five thousand dollars (\$5,000) per day, assessed from the original date of noncompliance with this chapter or Section 2207. The penalty may be imposed administratively by the lead agency or the director. In determining the amount of the administrative penalty, the lead agency or the director shall take into consideration the nature, circumstances, extent, and gravity of the violation or violations, any prior history of violations, the degree of culpability, economic savings, if any, resulting from the violation, and any other matters justice may require. Orders setting administrative penalties shall become effective upon issuance of the order and payment shall be made to the lead agency or the director within 30 days, unless the operator petitions the legislative body of the lead agency, the board, or the superior court for review as provided in Section 2774.2. An order shall be served by personal service or by certified mail upon the operator. Penalties collected by the director shall not be used for purposes other than to cover the reasonable costs incurred by the director in implementing this chapter or Section 2207. 

(d) If the lead agency or the director determines that the surface mine is not in compliance with this chapter, so that the surface mine presents an imminent and substantial endangerment to the public health or the environment, the lead agency or the Attorney General, on behalf of the director, may seek an order from a court of competent jurisdiction enjoining that operation.

- (e) Upon a complaint by the director, the department, or the board, the Attorney General may bring an action to recover administrative penalties under this section, and penalties under Section 2207, in any court of competent jurisdiction in this state against any person violating any provision of this chapter or Section 2207, or any regulation adopted pursuant to this chapter or Section 2207. The Attorney General may bring this action on his or her own initiative if, after examining the complaint and the evidence, he or she believes a violation has occurred. The Attorney General may also seek an order from a court of competent jurisdiction compelling the operator to comply with this chapter and Section 2207.
- (f) (1) The lead agency has primary responsibility for enforcing this chapter and Section 2207. In cases where the board is not the lead agency pursuant to Section 2774.4, enforcement actions may

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be initiated by the director pursuant to this section only after the violation has come to the attention of the director and either of the following occurs:

- (A) The lead agency has been notified by the director in writing of the violation for at least 30 days, and has not taken appropriate enforcement action, which may include failing to issue an order to comply within a reasonable time after issuing a notice of violation.
- (B) The director determines that there is a violation that amounts to an imminent and substantial endangerment to the public health or safety, or to the environment.
- (2) The director shall comply with this section in initiating enforcement actions.
- (g) In exercising enforcement authority pursuant to this section, the lead agency, the director, or the board, as appropriate, shall take into account and seek to minimize the impact of any proposed enforcement action on the number of existing jobs supported directly or indirectly by the surface mining operation.
- (h) Remedies under this section are in addition to, and do not supersede or limit, any and all other remedies, civil or criminal.
- SEC. 8. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code.