

AMENDED IN ASSEMBLY APRIL 14, 2015

AMENDED IN ASSEMBLY MARCH 26, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

**ASSEMBLY BILL**

**No. 746**

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**Introduced by Assembly Member Ting**  
*(Coauthors: Senators Hancock and Leno)*

February 25, 2015

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An act to amend Sections 66703, 66704, 66704.05, and 66706 of the Government Code, relating to the San Francisco Bay Restoration Authority.

LEGISLATIVE COUNSEL'S DIGEST

AB 746, as amended, Ting, San Francisco Bay Restoration Authority.

(1) Existing law, the San Francisco Bay Restoration Authority Act, until January 1, 2029, establishes the San Francisco Bay Restoration Authority to raise and allocate resources for the restoration, enhancement, protection, and enjoyment of wetlands and wildlife habitat in the San Francisco Bay and along its shoreline. The act establishes a governing board of the authority composed of specified members, including a member who is a resident of the San Francisco Bay area who serves as the chair. The act grants to the board all powers that are necessary to carry out the act, including, among other things, the power to levy specified benefit assessments, special taxes, and *property-related* fees, and to issue revenue bonds. However, the act limits the total amount of indebtedness incurred pursuant to those provisions authorizing the issuance of revenue bonds from exceeding 10% of the authority's total revenues in the preceding fiscal year. Existing law generally requires a district to reimburse the county elections official for the actual

costs incurred in conducting an election for the district. However, the act authorizes, until January 1, 2017, the authority to reimburse only the incremental costs, as defined, that are incurred by the county elections official related to submitting a special tax measure to the voters.

This bill would delete the requirement that one member of the board, who serves as the chair, be a resident of the San Francisco Bay area and would instead require that member to be an elected official of a bayside city or county. The bill would also delete the limit on the authority’s total amount of bonded indebtedness based on prior fiscal year revenues. The bill would extend to January 1, 2019, the operation of the provision authorizing the authority to reimburse county elections officials for only the incremental costs of submitting a special tax measure to the voters, expanded to apply to other specified measures that would generate revenues for the authority. The bill would postpone to January 1, 2049, the repeal date for the act, and would make related conforming changes. By imposing additional duties on local government officials with regard to implementation of the act, the bill would impose a state-mandated local program.

*The act requires that the special taxes be levied, and submitted to the voters, consistent with specified provisions of the California Constitution.*

*This bill would additionally require the special taxes to be levied, and submitted to the voters, consistent with the requirements of Article XIII A of the California Constitution.*

(2) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Section 66703 of the Government Code is
- 2 amended to read:
- 3 66703. (a) The authority shall be governed by a board
- 4 composed of seven voting members, as follows:

1 (1) One member shall be an elected official of a bayside city or  
2 county with expertise in the implementation of Chapter 4.5  
3 (commencing with Section 31160) of Division 21 of the Public  
4 Resources Code and shall serve as the chair.

5 (2) One member shall be an elected official of a bayside city or  
6 county in the North Bay. For purposes of this subdivision, the  
7 North Bay consists of the Counties of Marin, Napa, Solano, and  
8 Sonoma.

9 (3) One member shall be an elected official of a bayside city or  
10 county in the East Bay. For purposes of this subdivision, the East  
11 Bay consists of Contra Costa County and the portion of Alameda  
12 County that is north of the southern boundary of the City of  
13 Hayward, excluding the Delta primary zone.

14 (4) One member shall be an elected official of a bayside city or  
15 county in the South Bay. For purposes of this subdivision, the  
16 South Bay consists of Santa Clara County, the portion of Alameda  
17 County that is south of the southern boundary of the City of  
18 Hayward, and the portion of San Mateo County that is south of  
19 the northern boundary of Redwood City.

20 (5) One member shall be an elected official of a bayside city or  
21 county in the West Bay. For purposes of this subdivision, the West  
22 Bay consists of the City and County of San Francisco and the  
23 portion of San Mateo County that is north of the northern boundary  
24 of Redwood City.

25 (6) Two members shall be elected officials of one or more of  
26 the following:

27 (A) A bayside city or county.

28 (B) A regional park district, regional open-space district, or  
29 regional park and open-space district formed pursuant to Article  
30 3 (commencing with Section 5500) of Chapter 3 of Division 5 of  
31 the Public Resources Code that owns or operates one or more San  
32 Francisco Bay shoreline parcels.

33 (b) The Association of Bay Area Governments shall appoint  
34 the members.

35 (c) Each member shall serve at the pleasure of his or her  
36 appointing authority.

37 (d) A vacancy shall be filled by the Association of Bay Area  
38 Governments within 90 days from the date on which the vacancy  
39 occurs.

1 SEC. 2. Section 66704 of the Government Code is amended  
2 to read:  
3 66704. The authority has, and may exercise, all powers,  
4 expressed or implied, that are necessary to carry out the intent and  
5 purposes of this title, including, but not limited to, the power to  
6 do all of the following:  
7 (a) (1) Levy a benefit assessment, special tax levied pursuant  
8 to Article 3.5 (commencing with Section 50075) of Chapter 1 of  
9 Part 1 of Division 1 of Title 5, or property-related fee consistent  
10 with the requirements of Articles XIII A, XIII C, and XIII D of the  
11 California Constitution, including, but not limited to, a benefit  
12 assessment levied pursuant to paragraph (2), except that a benefit  
13 assessment, special tax, or property-related fee shall not be levied  
14 pursuant to this subdivision after December 31, 2048.  
15 (2) The authority may levy a benefit assessment pursuant to any  
16 of the following:  
17 (A) The Improvement Act of 1911 (Division 7 (commencing  
18 with Section 5000) of the Streets and Highways Code).  
19 (B) The Improvement Bond Act of 1915 (Division 10  
20 (commencing with Section 8500) of the Streets and Highways  
21 Code).  
22 (C) The Municipal Improvement Act of 1913 (Division 12  
23 (commencing with Section 10000) of the Streets and Highways  
24 Code).  
25 (D) The Landscaping and Lighting Act of 1972 (Part 2  
26 (commencing with Section 22500) of Division 15 of the Streets  
27 and Highways Code), notwithstanding Section 22501 of the Streets  
28 and Highways Code.  
29 (E) Any other statutory authorization.  
30 (b) Apply for and receive grants from federal and state agencies.  
31 (c) Solicit and accept gifts, fees, grants, and allocations from  
32 public and private entities.  
33 (d) Issue revenue bonds for any of the purposes authorized by  
34 this title pursuant to the Revenue Bond Law of 1941 (Chapter 6  
35 (commencing with Section 54300) of Part 1 of Division 2 of Title  
36 5).  
37 (e) Incur bond indebtedness, subject to the following  
38 requirements:

1 (1) The principal and interest of any bond indebtedness incurred  
2 pursuant to this subdivision shall be paid and discharged prior to  
3 January 1, 2049.

4 (2) For purposes of incurring bond indebtedness pursuant to  
5 this subdivision, the authority shall comply with the requirements  
6 of Article 11 (commencing with Section 5790) of Chapter 4 of  
7 Division 5 of the Public Resources Code except where those  
8 requirements are in conflict with this provision. For purposes of  
9 this subdivision, all references in Article 11 (commencing with  
10 Section 5790) of Chapter 4 of Division 5 of the Public Resources  
11 Code to a board of directors shall mean the board and all references  
12 to a district shall mean the authority.

13 (f) Receive and manage a dedicated revenue source.

14 (g) Deposit or invest moneys of the authority in banks or  
15 financial institutions in the state in accordance with state law.

16 (h) Sue and be sued, except as otherwise provided by law, in  
17 all actions and proceedings, in all courts and tribunals of competent  
18 jurisdiction.

19 (i) Engage counsel and other professional services.

20 (j) Enter into and perform all necessary contracts.

21 (k) Enter into joint powers agreements pursuant to the Joint  
22 Exercise of Powers Act (Chapter 5 (commencing with Section  
23 6500) of Division 7 of Title 1).

24 (l) Hire staff, define their qualifications and duties, and provide  
25 a schedule of compensation for the performance of their duties.

26 (m) Use interim or temporary staff provided by appropriate state  
27 agencies or the Association of Bay Area Governments. A person  
28 who performs duties as interim or temporary staff shall not be  
29 considered an employee of the authority.

30 SEC. 3. Section 66704.05 of the Government Code is amended  
31 to read:

32 66704.05. (a) If the authority proposes a measure pursuant to  
33 subdivision (a) or (e) of Section 66704 that will generate revenues,  
34 the board of supervisors of the county or counties in which the  
35 measure is proposed shall call a special election on the measure.  
36 The special election shall be consolidated with the next regularly  
37 scheduled statewide election and the measure shall be submitted  
38 to the voters in the appropriate counties, consistent with the  
39 requirements of ~~Article XIII C~~ or *Articles XIII A, XIII C, and XIII D*  
40 of the California Constitution, as applicable.

1 (b) (1) The authority is a district, as defined in Section 317 of  
2 the Elections Code. Except as otherwise provided in this section,  
3 a measure proposed by the authority that requires voter approval  
4 shall be submitted to the voters of the authority in accordance with  
5 the provisions of the Elections Code applicable to districts,  
6 including the provisions of Chapter 4 (commencing with Section  
7 9300) of Division 9 of the Elections Code.

8 (2) Because the authority has no state revenues as of the  
9 effective date of this paragraph, the appropriations limit for the  
10 authority shall be originally established based on receipts from the  
11 initial measure that would generate revenues for the authority  
12 pursuant to subdivision (a), and that establishment of an  
13 appropriations limit shall not be deemed a change in an  
14 appropriations limit for purposes of Section 4 of Article XIII B of  
15 the California Constitution.

16 (c) The authority shall file with the board of supervisors of each  
17 county in which the measure shall appear on the ballot a resolution  
18 of the authority requesting consolidation, and setting forth the  
19 exact form of the ballot question, in accordance with Section 10403  
20 of the Elections Code.

21 (d) The legal counsel for the authority shall prepare an impartial  
22 analysis of the measure. The impartial analysis prepared by the  
23 legal counsel for the authority shall be subject to review and  
24 revision by the county counsel of the county that contains the  
25 largest population, as determined by the most recent federal  
26 decennial census, among those counties in which the measure will  
27 be submitted to the voters.

28 (e) Each county included in the measure shall use the exact  
29 ballot question, impartial analysis, and ballot language provided  
30 by the authority. If two or more counties included in the measure  
31 are required to prepare a translation of ballot materials into the  
32 same language other than English, the county that contains the  
33 largest population, as determined by the most recent federal  
34 decennial census, among those counties that are required to prepare  
35 a translation of ballot materials into the same language other than  
36 English shall prepare the translation and that translation shall be  
37 used by the other county or counties, as applicable.

38 (f) Notwithstanding Section 13116 of the Elections Code, if a  
39 measure proposed by the authority pursuant to this article is  
40 submitted to the voters of the authority in two or more counties,

1 the elections officials of those counties shall mutually agree to use  
2 the same letter designation for the measure.

3 (g) The county clerk of each county shall report the results of  
4 the special election to the authority.

5 (h) (1) Notwithstanding Section 10520 of the Elections Code,  
6 for the first election at which the authority proposes a measure  
7 pursuant to subdivision (a) or (e) of Section 66704 that would  
8 generate revenues, the authority shall reimburse each county in  
9 which that measure appears on the ballot only for the incremental  
10 costs incurred by the county elections official related to submitting  
11 the measure to the voters.

12 (2) For purposes of this subdivision, “incremental costs” include  
13 all of the following:

14 (A) The cost to prepare, review, and revise the impartial analysis  
15 of the measure that is required by subdivision (d).

16 (B) The cost to prepare a translation of ballot materials into a  
17 language other than English by any county, as described in  
18 subdivision (e).

19 (C) The additional costs that exceed the costs incurred for other  
20 election races or ballot measures, if any, appearing on the same  
21 ballot in each county in which the measure appears on the ballot,  
22 including both of the following:

23 (i) The printing and mailing of ballot materials.

24 (ii) The canvass of the vote regarding the measure pursuant to  
25 Division 15 of the Elections Code.

26 (3) This subdivision is repealed on January 1, 2019.

27 SEC. 4. Section 66706 of the Government Code is amended  
28 to read:

29 66706. This title shall remain in effect only until January 1,  
30 2049, and as of that date is repealed, unless a later enacted statute,  
31 that is enacted before January 1, 2049, deletes or extends that date.

32 SEC. 5. The Legislature finds and declares that the San  
33 Francisco Bay Restoration Authority has not assumed any existing  
34 duties from another local or state government entity and has  
35 received no state or local government revenues not counted toward  
36 another entity’s appropriations limit. Therefore, the authority has  
37 no associated appropriations limit pursuant to Article XIII B of the  
38 California Constitution as of the date of enactment of this bill.

39 SEC. 6. No reimbursement is required by this act pursuant to  
40 Section 6 of Article XIII B of the California Constitution because

- 1 a local agency or school district has the authority to levy service
- 2 charges, fees, or assessments sufficient to pay for the program or
- 3 level of service mandated by this act, within the meaning of Section
- 4 17556 of the Government Code.

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