

AMENDED IN ASSEMBLY MARCH 26, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 746

Introduced by Assembly Member Ting

February 25, 2015

An act to amend ~~Section 66702~~ Sections 66703, 66704, 66704.05, and 66706 of the Government Code, relating to the San Francisco Bay Restoration Authority.

LEGISLATIVE COUNSEL’S DIGEST

AB 746, as amended, Ting. San Francisco Bay Restoration Authority.

(1) Existing law, the San Francisco Bay Restoration Authority Act, until January 1, 2029, establishes the San Francisco Bay Restoration Authority to raise and allocate resources for the restoration, enhancement, protection, and enjoyment of wetlands and wildlife habitat in the San Francisco Bay and along its shoreline. The act establishes a governing board of the authority composed of specified members, including a member who is a resident of the San Francisco Bay area who serves as the chair. The act grants to the board all powers that are necessary to carry out the act, including, among other things, the power to levy specified benefit assessments, special taxes, and fees, and to issue revenue bonds. However, the act limits the total amount of indebtedness incurred pursuant to those provisions authorizing the issuance of revenue bonds from exceeding 10% of the authority’s total revenues in the preceding fiscal year. Existing law generally requires a district to reimburse the county elections official for the actual costs incurred in conducting an election for the district. However, the act authorizes, until January 1, 2017, the authority to reimburse only the

incremental costs, as defined, that are incurred by the county elections official related to submitting a special tax measure to the voters.

This bill would delete the requirement that one member of the board, who serves as the chair, be a resident of the San Francisco Bay area and would instead require that member to be an elected official of a bayside city or county. The bill would also delete the limit on the authority's total amount of bonded indebtedness based on prior fiscal year revenues. The bill would extend to January 1, 2019, the operation of the provision authorizing the authority to reimburse county elections officials for only the incremental costs of submitting a special tax measure to the voters, expanded to apply to other specified measures that would generate revenues for the authority. The bill would postpone to January 1, 2049, the repeal date for the act, and would make related conforming changes. By imposing additional duties on local government officials with regard to implementation of the act, the bill would impose a state-mandated local program.

(2) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

~~Existing law establishes the San Francisco Bay Restoration Authority as a regional entity with jurisdiction extending throughout the San Francisco Bay Area, and specifies that the authority is responsible for raising and allocating resources for the restoration, enhancement, protection, and enjoyment of wetlands and wildlife habitats in the San Francisco Bay and along its shoreline. Existing law further prescribes the membership and functions and duties of the authority.~~

~~This bill would make a nonsubstantive change in those provisions establishing the authority.~~

Vote: majority. Appropriation: no. Fiscal committee: ~~no~~-yes.
State-mandated local program: ~~no~~-yes.

The people of the State of California do enact as follows:

- 1 *SECTION 1. Section 66703 of the Government Code is*
- 2 *amended to read:*
- 3 66703. (a) The authority shall be governed by a board
- 4 composed of seven voting members, as follows:

1 (1) One member shall be ~~a resident of the San Francisco Bay~~
2 ~~area~~ *an elected official of a bayside city or county* with expertise
3 in the implementation of Chapter 4.5 (commencing with Section
4 31160) of Division 21 of the Public Resources Code and shall
5 serve as the chair.

6 (2) One member shall be an elected official of a bayside city or
7 county in the North Bay. For purposes of this subdivision, the
8 North Bay consists of the Counties of Marin, Napa, Solano, and
9 Sonoma.

10 (3) One member shall be an elected official of a bayside city or
11 county in the East Bay. For purposes of this subdivision, the East
12 Bay consists of Contra Costa County and the portion of Alameda
13 County that is north of the southern boundary of the City of
14 Hayward, excluding the Delta primary zone.

15 (4) One member shall be an elected official of a bayside city or
16 county in the South Bay. For purposes of this subdivision, the
17 South Bay consists of Santa Clara County, the portion of Alameda
18 County that is south of the southern boundary of the City of
19 Hayward, and the portion of San Mateo County that is south of
20 the northern boundary of Redwood City.

21 (5) One member shall be an elected official of a bayside city or
22 county in the West Bay. For purposes of this subdivision, the West
23 Bay consists of the City and County of San Francisco and the
24 portion of San Mateo County that is north of the northern boundary
25 of Redwood City.

26 (6) Two members shall be elected officials of one or more of
27 the following:

28 (A) A bayside city or county.

29 (B) A regional park district, regional open-space district, or
30 regional park and open-space district formed pursuant to Article
31 3 (commencing with Section 5500) of Chapter 3 of Division 5 of
32 the Public Resources Code that owns or operates one or more San
33 Francisco Bay shoreline parcels.

34 (b) The Association of Bay Area Governments shall appoint
35 the members.

36 (c) Each member shall serve at the pleasure of his or her
37 appointing authority.

38 (d) A vacancy shall be filled by the Association of Bay Area
39 Governments within 90 days from the date on which the vacancy
40 occurs.

1 *SEC. 2. Section 66704 of the Government Code is amended to*
2 *read:*

3 66704. The authority has, and may exercise, all powers,
4 expressed or implied, that are necessary to carry out the intent and
5 purposes of this title, including, but not limited to, the power to
6 do all of the following:

7 (a) (1) Levy a benefit assessment, special tax levied pursuant
8 to Article 3.5 (commencing with Section 50075) of Chapter 1 of
9 Part 1 of Division 1 of Title 5, or property-related fee consistent
10 with the requirements of Articles XIII C and XIII D of the
11 California Constitution, including, but not limited to, a benefit
12 assessment levied pursuant to paragraph (2), except that a benefit
13 assessment, special tax, or property-related fee shall not be levied
14 pursuant to this subdivision after December 31, ~~2028~~ 2048.

15 (2) The authority may levy a benefit assessment pursuant to any
16 of the following:

17 (A) The Improvement Act of 1911 (Division 7 (commencing
18 with Section 5000) of the Streets and Highways Code).

19 (B) The Improvement Bond Act of 1915 (Division 10
20 (commencing with Section 8500) of the Streets and Highways
21 Code).

22 (C) The Municipal Improvement Act of 1913 (Division 12
23 (commencing with Section 10000) of the Streets and Highways
24 Code).

25 (D) The Landscaping and Lighting ~~Assessment~~ Act of 1972
26 (Part 2 (commencing with Section 22500) of Division 15 of the
27 Streets and Highways Code), notwithstanding Section 22501 of
28 the Streets and Highways Code.

29 (E) Any other statutory authorization.

30 (b) Apply for and receive grants from federal and state agencies.

31 (c) Solicit and accept gifts, fees, grants, and allocations from
32 public and private entities.

33 (d) Issue revenue bonds for any of the purposes authorized by
34 this title pursuant to the Revenue Bond Law of 1941 (Chapter 6
35 (commencing with Section 54300) of Part 1 of Division 2 of Title
36 5).

37 (e) Incur bond indebtedness, subject to the following
38 requirements:

1 (1) The principal and interest of any bond indebtedness incurred
2 pursuant to this subdivision shall be paid and discharged prior to
3 January 1, ~~2029~~: 2049.

4 (2) For purposes of incurring bond indebtedness pursuant to
5 this subdivision, the authority shall comply with the requirements
6 of Article 11 (commencing with Section 5790) of Chapter 4 of
7 Division 5 of the Public Resources Code except where those
8 requirements are in conflict with this provision. For purposes of
9 this subdivision, all references in Article 11 (commencing with
10 Section 5790) of Chapter 4 of Division 5 of the Public Resources
11 Code to a board of directors shall mean the board and all references
12 to a district shall mean the authority.

13 ~~(3) The total amount of indebtedness incurred pursuant to this~~
14 ~~subdivision outstanding at any one time shall not exceed 10 percent~~
15 ~~of the authority's total revenues in the preceding fiscal year.~~

16 (f) Receive and manage a dedicated revenue source.

17 (g) Deposit or invest moneys of the authority in banks or
18 financial institutions in the state in accordance with state law.

19 (h) Sue and be sued, except as otherwise provided by law, in
20 all actions and proceedings, in all courts and tribunals of competent
21 jurisdiction.

22 (i) Engage counsel and other professional services.

23 (j) Enter into and perform all necessary contracts.

24 (k) Enter into joint powers agreements pursuant to the Joint
25 Exercise of Powers Act (Chapter 5 (commencing with Section
26 6500) of Division 7 of Title 1).

27 (l) Hire staff, define their qualifications and duties, and provide
28 a schedule of compensation for the performance of their duties.

29 (m) Use interim or temporary staff provided by appropriate state
30 agencies or the Association of Bay Area Governments. A person
31 who performs duties as interim or temporary staff shall not be
32 considered an employee of the authority.

33 *SEC. 3. Section 66704.05 of the Government Code is amended*
34 *to read:*

35 66704.05. (a) If the authority proposes to levy a special tax a
36 measure pursuant to subdivision (a) or (e) of Section 66704 that
37 will generate revenues, the board of supervisors of the county or
38 counties in which the special tax measure is proposed to be levied
39 shall call a special election on the measure. The special election
40 shall be consolidated with the next regularly scheduled statewide

1 election and the measure shall be submitted to the voters in the
2 appropriate counties, consistent with the requirements of Article
3 XIII C or XIII D of the California Constitution, as applicable.

4 (b) (1) The authority is a district, as defined in Section 317 of
5 the Elections Code. Except as otherwise provided in this section,
6 a measure proposed by the authority that requires voter approval
7 shall be submitted to the voters of the authority in accordance with
8 the provisions of the Elections Code applicable to districts,
9 including the provisions of Chapter 4 (commencing with Section
10 9300) of Division 9 of the Elections Code.

11 (2) *Because the authority has no state revenues as of the*
12 *effective date of this paragraph, the appropriations limit for the*
13 *authority shall be originally established based on receipts from*
14 *the initial measure that would generate revenues for the authority*
15 *pursuant to subdivision (a), and that establishment of an*
16 *appropriations limit shall not be deemed a change in an*
17 *appropriations limit for purposes of Section 4 of Article XIII B of*
18 *the California Constitution.*

19 (c) The authority shall file with the board of supervisors of each
20 county in which the measure shall appear on the ballot a resolution
21 of the authority requesting consolidation, and setting forth the
22 exact form of the ballot question, in accordance with Section 10403
23 of the Elections Code.

24 (d) The legal counsel for the authority shall prepare an impartial
25 analysis of the measure. The impartial analysis prepared by the
26 legal counsel for the authority shall be subject to review and
27 revision by the county counsel of the county that contains the
28 largest population, as determined by the most recent federal
29 decennial census, among those counties in which the measure will
30 be submitted to the voters.

31 (e) Each county included in the measure shall use the exact
32 ballot question, impartial analysis, and ballot language provided
33 by the authority. If two or more counties included in the measure
34 are required to prepare a translation of ballot materials into the
35 same language other than English, the county that contains the
36 largest population, as determined by the most recent federal
37 decennial census, among those counties that are required to prepare
38 a translation of ballot materials into the same language other than
39 English shall prepare the translation and that translation shall be
40 used by the other county or counties, as applicable.

(f) Notwithstanding Section 13116 of the Elections Code, if a measure proposed by the authority pursuant to this article is submitted to the voters of the authority in two or more counties, the elections officials of those counties shall mutually agree to use the same letter designation for the measure.

(g) The county clerk of each county shall report the results of the special election to the authority.

(h) (1) Notwithstanding Section 10520 of the Elections Code, for the first election at which the authority proposes a ~~special tax measure~~ pursuant to subdivision (a) or (e) of Section 66704 ~~that would generate revenues~~, the authority shall reimburse each county in which ~~the special tax~~ *that* measure appears on the ballot only for the incremental costs incurred by the county elections official related to submitting the measure to the voters.

(2) For purposes of this subdivision, “incremental costs” include all of the following:

(A) The cost to prepare, review, and revise the impartial analysis of the measure that is required by subdivision (d).

(B) The cost to prepare a translation of ballot materials into a language other than English by any county, as described in subdivision (e).

(C) The additional costs that exceed the costs incurred for other election races or ballot measures, if any, appearing on the same ballot in each county in which the ~~special tax~~ measure appears on the ballot, including both of the following:

(i) The printing and mailing of ballot materials.

(ii) The canvass of the vote regarding the ~~special tax~~ measure pursuant to Division 15 of the Elections Code.

(3) This subdivision is repealed on January 1, ~~2017~~; 2019.

SEC. 4. Section 66706 of the Government Code is amended to read:

66706. This title shall remain in effect only until January 1, ~~2029~~; 2049, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, ~~2029~~; 2049, deletes or extends that date.

SEC. 5. The Legislature finds and declares that the San Francisco Bay Restoration Authority has not assumed any existing duties from another local or state government entity and has received no state or local government revenues not counted toward another entity’s appropriations limit. Therefore, the authority has

1 *no associated appropriations limit pursuant to Article XIII B of*
2 *the California Constitution as of the date of enactment of this bill.*

3 *SEC. 6. No reimbursement is required by this act pursuant to*
4 *Section 6 of Article XIII B of the California Constitution because*
5 *a local agency or school district has the authority to levy service*
6 *charges, fees, or assessments sufficient to pay for the program or*
7 *level of service mandated by this act, within the meaning of Section*
8 *17556 of the Government Code.*

9 ~~SECTION 1. Section 66702 of the Government Code is~~
10 ~~amended to read:~~

11 ~~66702. (a) The San Francisco Bay Restoration Authority is~~
12 ~~hereby established as a regional entity with jurisdiction that extends~~
13 ~~throughout the San Francisco Bay Area.~~

14 ~~(b) The jurisdiction of the authority is not subject to the~~
15 ~~Cortese-Knox-Hertzberg Local Government Reorganization Act~~
16 ~~of 2000 (Division 3 (commencing with Section 56000) of Title 5).~~

17 ~~(c) The authority's purpose is to raise and allocate resources for~~
18 ~~the restoration, enhancement, protection, and enjoyment of~~
19 ~~wetlands and wildlife habitats in the San Francisco Bay and along~~
20 ~~its shoreline.~~