

AMENDED IN ASSEMBLY AUGUST 8, 2002

AMENDED IN ASSEMBLY AUGUST 1, 2002

AMENDED IN ASSEMBLY JUNE 20, 2002

AMENDED IN SENATE MAY 24, 2002

AMENDED IN SENATE MAY 9, 2002

SENATE BILL

No. 1269

Introduced by Senator Peace

January 15, 2002

An act to amend Section 25534 of the Public Resources Code, relating to energy resources.

LEGISLATIVE COUNSEL'S DIGEST

SB 1269, as amended, Peace. Powerplant site and facility certification.

The existing Warren-Alquist State Energy Resources Conservation and Development Act requires the State Energy Resources Conservation and Development Commission to certify sufficient sites and related facilities that are required to provide a supply of electric power sufficient to accommodate projected demand for power statewide. Existing law authorizes the commission, after hearings, to amend the conditions of, or revoke the certification for, any facility for specified reasons and to administratively impose a civil penalty for specified violations of a certification of up to \$50,000 per violation, as prescribed.

Existing law establishes in state government the California Consumer Power and Conservation Financing Authority, with powers

and responsibilities as prescribed, including the power to issue revenue bonds for the purpose of augmenting electric generating facilities and to ensure a sufficient and reliable supply of electricity, financing incentives for investment in cost-effective, energy-efficient appliances and energy demand reduction, achieving a specified energy capacity reserve level, providing financing for the retrofit of inefficient electric powerplants, renewable energy and conservation, and, where appropriate, developing strategies for the authority to facilitate a dependable supply of natural gas at reasonable prices to the public.

This bill would authorize the commission to administratively impose a civil penalty for specified violations of up to \$75,000, as prescribed.

This bill would require a project owner to commence construction of a project within 12 months after the project has been certified by the commission and all accompanying project permits are final and administrative and judicial appeals have been completed. The bill would require a project owner to submit construction and commercial operation milestones within 30 days after project certification. If that 30-day deadline is not met, the bill would require the commission to establish construction milestones for the project. The bill would specify that the failure of the project owner to meet construction or commercial operation milestones, without a finding of good cause, is cause for revocation of certification or the imposition of other penalties. The bill would require the commission to extend the start of construction by 24 months under certain circumstances.

This bill would require the commission to provide immediate notice to the authority if the project owner fails to commence construction, without good cause, within 12 months after the project has been certified and the project owner has not received an extension. The bill would require the authority to evaluate whether to pursue the project independently or in conjunction with any other public or private entity, including the original certificate holder. If the authority demonstrates to the commission that it is willing and able to construct the project, the bill would authorize the commission to revoke the original certification and issue a new certification for the project to the authority, unless the authority's statutory authorization to finance or approve new programs, enterprises, or projects has expired. The bill would require the commission, if it issues a new certification, to adopt new deadlines and milestones for the project that allow the authority up to 24 months to start construction or to start to meet the applicable deadlines and milestones. The bill would specify that those provisions do not apply



to specified qualifying small power production facilities or qualifying cogeneration facilities, as provided, any other generation units installed, operated, and maintained at a customer site exclusively to serve that facility's load, or specified licenses issued to local publicly owned electric utilities that make a specified certification.

The bill would authorize the commission and authority, in consultation with each other, to adopt emergency regulations for the purposes of the bill.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the
2 following:
3 (a) Reliable, reasonably priced electricity service is essential
4 for California's economic growth and for the health and welfare
5 of its citizens.
6 (b) The Legislature, through Assembly Bill 970 of the
7 1999-2000 Regular Session and Senate Bill 28 of the 2001-02
8 First Extraordinary Session, and the Governor, through Executive
9 orders issued pursuant to his emergency powers, have acted to
10 expedite the construction of in-state electric generation facilities
11 by accelerating the State Energy Resources Conservation and
12 Development Commission's powerplant certification process,
13 signing long-term contracts for the electricity production of
14 planned facilities, and offering incentives for rapid powerplant
15 construction.
16 (c) However, because it is critical for the welfare of the state
17 and its citizens that entities that obtain certification to construct
18 new powerplants do so with all due speed, it is the policy of the
19 state to condition the issuance of powerplant certification to
20 require prompt, continuous, good faith efforts to construct the
21 certified project within its original construction schedule.
22 (d) It is further the policy of the state that, in the event a
23 certificate holder fails to demonstrate prompt, continuous, good
24 faith efforts to construct new powerplants, the commission may
25 revoke the certification of the original project owner and issue a
26 new certification to the California Consumer Power and
27 Conservation Financing Authority to construct the project if the

1 authority demonstrates to the commission that it is willing and able
2 to construct the project either independently or in conjunction with
3 any other public or private entity, including the original licensee.

4 SEC. 2. Section 25534 of the Public Resources Code is
5 amended to read:

6 25534. (a) The commission may, after one or more hearings,
7 amend the conditions of, or revoke the certification for, any facility
8 for any of the following reasons:

9 (1) Any material false statement set forth in the application,
10 presented in proceedings of the commission, or included in
11 supplemental documentation provided by the applicant.

12 (2) Any significant failure to comply with the terms or
13 conditions of approval of the application, as specified by the
14 commission in its written decision.

15 (3) A violation of this division or any regulation or order issued
16 by the commission under this division.

17 (4) The owner of a project does not start construction of the
18 project within 12 months after the date all permits necessary for the
19 project become final and all administrative and judicial appeals
20 have been resolved provided the California Consumer Power and
21 Conservation Financing ~~Power~~ Authority notifies the commission
22 that it is willing and able to construct the project pursuant to
23 subdivision (g). The project owner may extend the 12-month
24 period by 24 additional months pursuant to subdivision (f). This
25 paragraph applies only to projects with a project permit
26 application deemed complete by the commission ~~on or~~ after
27 January 1, 2003.

28 (b) The commission may also administratively impose a civil
29 penalty for a violation of paragraph (1) or (2) of subdivision (a).
30 Any civil penalty shall be imposed in accordance with Section
31 25534.1 and may not exceed seventy-five thousand dollars
32 (\$75,000) per violation, except that the civil penalty may be
33 increased by an amount not to exceed one thousand five hundred
34 dollars (\$1,500) per day for each day in which the violation occurs
35 or persists, but the total of the per day penalties may not exceed
36 fifty thousand dollars (\$50,000).

37 (c) A project owner shall commence construction of a project
38 subject to the start-of-construction deadline provided by
39 paragraph (4) of subdivision (a) within 12 months after the project
40 has been certified by the commission and after all accompanying

project permits are final and administrative and judicial appeals have been completed. The project owner shall submit construction and commercial operation milestones to the commission within 30 days after project certification. Construction milestones shall require the start of construction within the 12-month period established by this subdivision. The commission shall approve milestones within 60 days after project certification. If the 30-day deadline to submit construction milestones to the commission is not met, the commission shall establish milestones for the project.

(d) The failure of the owner of a project subject to the start-of-construction deadline provided by paragraph (4) of subdivision (a) to meet construction or commercial operation milestones, without a finding by the commission of good cause, shall be cause for revocation of certification or the imposition of other penalties by the commission.

(e) A finding by the commission that there is good cause for failure to meet the start-of-construction deadline required by paragraph (4) of subdivision (a) or any subsequent milestones of subdivision (c) shall be made if the commission determines that any of the following criteria are met:

(1) The change in any deadline or milestone does not change the established deadline or milestone for the start of commercial operation.

(2) The deadline or milestone is changed due to circumstances beyond the project owner's control, including, but not limited to, administrative and legal appeals.

(3) The deadline or milestone will be missed but the project owner demonstrates a good faith effort to meet the project deadline or milestone.

(4) The deadline or milestone will be missed due to unforeseen natural disasters or acts of God that prevent timely completion of the project deadline or milestone.

(5) The deadline or milestone will be missed for any other reason determined reasonable by the commission.

(f) The commission shall extend the start of the construction deadline required by paragraph (4) of subdivision (a) by an additional 24 months, if the owner reimburses the commission's actual cost of licensing the project. For the purposes of this section, the commission's actual cost of licensing the project shall be based on a certified audit report filed by the commission staff within 180

1 days of the commission's certification of the project. The certified
2 audit shall be filed and served on all parties to the proceeding, is
3 subject to public review and comment, and is subject to at least one
4 public hearing if requested by the project owner. Any
5 reimbursement received by the commission pursuant to this
6 subdivision shall be deposited in the General Fund.

7 (g) If the owner of a project subject to the start of construction
8 deadline provided by paragraph (4) of subdivision (a) fails to
9 commence construction, without good cause, within 12 months
10 after the project has been certified by the commission and has not
11 received an extension pursuant to subdivision (f), the commission
12 shall provide immediate notice to the California Consumer Power
13 and Conservation Financing Authority. The authority shall
14 evaluate whether to pursue the project independently or in
15 conjunction with any other public or private entity, including the
16 original certificate holder. If the authority demonstrates to the
17 commission that it is willing and able to construct the project either
18 independently or in conjunction with any other public or private
19 entity, including the original certificate holder, the commission
20 may revoke the original certification and issue a new certification
21 for the project to the authority, unless the authority's statutory
22 authorization to finance or approve new programs, enterprises, or
23 projects has expired. If the authority declines to pursue the project,
24 the permit shall remain with the current project owner until it
25 expires pursuant to the regulations adopted by the commission.

26 (h) If the commission issues a new certification for a project
27 subject to the start-of-construction deadline provided by
28 paragraph (4) of subdivision (a) to the authority, the commission
29 shall adopt new milestones for the project that allow the authority
30 up to 24 months to start construction of the project or to start to
31 meet the applicable deadlines or milestones. If the authority fails
32 to begin construction in conformity with the deadlines or
33 milestones adopted by the commission, without good cause, the
34 certification may be revoked.

35 (i) (1) If the commission issues a new certification for a project
36 subject to the start-of-construction deadline provided by
37 paragraph (4) of subdivision (a) to the authority and the authority
38 pursues the project, without participation of the original certificate
39 holder, the authority shall offer to reimburse the original certificate
40 holder for the actual costs the original certificate holder incurred

1 in permitting the project and in procuring assets associated with
2 the license, including, but not limited to, major equipment and the
3 emission offsets. In order to receive reimbursement, the original
4 certificate holder shall provide to the commission documentation
5 of the actual costs incurred in permitting the project. The
6 commission shall validate those costs. The certificate holder may
7 refuse to accept the offer of reimbursement for any asset associated
8 with the license and retain the asset. To the extent the certificate
9 holder chooses to accept the offer for an asset, it shall provide the
10 authority with the asset.

11 (2) If the authority reimburses the original certificate holder for
12 the costs described in paragraph (1), the original certificate holder
13 shall provide the authority with all of the assets for which the
14 original certificate holder received reimbursement.

15 (j) This section does not prevent a certificate holder from
16 selling its license to construct and operate a project prior to its
17 revocation by the commission. In the event of a sale to an entity
18 that is not an affiliate of the certificate holder, the commission shall
19 adopt new deadlines or milestones for the project that allow the
20 new certificate holder up to 12 months to start construction of the
21 project or to start to meet the applicable deadlines or milestones.

22 (k) Paragraph (4) of subdivision (a) and subdivisions (c) to (j),
23 inclusive, do not apply to licenses issued for the modernization,
24 repowering, replacement, or refurbishment of existing facilities or
25 to a qualifying small power production facility or a qualifying
26 cogeneration facility within the meaning of Sections 201 and 210
27 of Title II of the federal Public Utility Regulatory Policies Act of
28 1978 (16 U.S.C. Secs. 796(17), 796(18), and 824a-3), and the
29 regulations adopted pursuant to those sections by the Federal
30 Energy Regulatory Commission (18 C.F.R. Parts 292.101 to
31 292.602, inclusive), nor shall those provisions apply to any other
32 generation units installed, operated, and maintained at a customer
33 site exclusively to serve that facility's load. For the purposes of this
34 subdivision, "replacement" of an existing facility includes, but is
35 not limited to, a comparable project at a location different than the
36 facility being replaced, provided that the commission certifies that
37 the new project will result in the decommissioning of the existing
38 facility.

39 (l) Paragraph (4) of subdivision (a) and subdivisions (c) to (j),
40 inclusive, do not apply to licenses issued to "local publicly owned

1 electric utilities” as defined in subdivision (d) of Section 9604 of
2 the Public Utilities Code whose governing bodies certify to the
3 commission that the project is needed to meet the projected native
4 load of the local publicly owned utility.

5 (m) To implement this section, the commission and the
6 California Consumer Power and Conservation Financing
7 Authority may, in consultation with each other, adopt emergency
8 regulations in accordance with Chapter 3.5 (commencing with
9 Section 11340) of Part 1 of Division 3 of Title 2 of the Government
10 Code. For purposes of that chapter, including, without limitation,
11 Section 11349.6 of the Government Code, the adoption of the
12 regulations shall be considered by the Office of Administrative
13 Law to be necessary for the immediate preservation of the public
14 peace, health and safety, or general welfare.

